# 4

5 6 7

9

10

12

13

14

11

15 16

19

20

17

18

21

24

23

26

25

27

## RICHLAND COUNTY PLANNING COMMISSION

April 4, 2005

[Members Present: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

Called to Order: 12:10 p.m.

MR. CRISS: We're here to give you a presentation on Public Works road funding.

CHAIRMAN VAN DINE: Thank you both for being here. We appreciate it. We seem not to know a whole lot about road funding around here. At least this Body up here does.

MR. EVERSMANN: Thank you, sir. Mr. Chairman, ladies and gentlemen, good afternoon. I'm Chris Eversmann. I'm your Director of Public Works. And, as Michael mentioned, we also have Chris Truluck, who is, I would say, our Project Manager for our local road program. And we'd like to take a few minutes of your time today to discuss our local road program specifically with emphasis on the funding for those road improvements, which use C-Funds. You have before you a copy of our slide presentation with three slides per page printed out. Please feel free to make notes on them and take them. We can provide additional copies, anything that you would like. And we will have a period at the end of the brief for questions if at all possible. I think it kind of helps the continuity of the brief if we go through. But if there's something burning, please don't - please don't hesitate, if needed. Next slide, please. Okay. C-Funds, a couple of basic facts about them shown on the slide. \$2.66 cents of your state gas tax goes into the pot from which C-Funds are distributed. In addition to that, we receive, as one of the larger donor counties in South Carolina, \$9.5 million dollars in donor funds. Let me first emphasize that \$9.5 million dollars funds does not come to Richland County; \$9.5 million dollars distributed to all donor counties throughout the And you will see what the Richland County distribution is of C-Funds in a subsequent slide. In addition, any funds that are distributed are obviously, while they are awaiting expenditure, interest is accrued on those funds and that interest, as well, is used to advance our local road program. Big misconception with regard to C-Funds; you hear they're distributed to the 46 counties within the state. That is true, but they are not distributed to the County Councils, right? They're distributed to the County Transportation Committees. You've heard reference made and, maybe, you've had some dealings with the Richland County CTC, 11-member body with membership appointed by the legislative delegation. So it is the CTC – it is that body that directly controls the C-Funds. Next slide, please. Okay. Two basic categories of projects are accomplished using C-Funds. By state law, 25% must be spent on the state's system; that is roads that are maintained by the South Carolina Dept. of Transportation. Okay, so right off the top 25%, by law, goes to the SCDOT for them to spend. That could be resurfacing. That could be intersection improvements. That could be anything that they deem necessary in terms of their road network. That would leave 75% potentially available to be spent on the local road network. Next slide, please. Okay. Starting from the bottom line and working up, Richland County distribution, typically, per year is about \$3.6 million dollars. Okay? What we have recommended and what has been endorsed by both the CTC as well as the Richland County Council is a breakdown of that \$3.6 million dollars as shown. Approximately \$200,000 going to the City of Columbia for road needs within the municipal boundaries of the City. And, again, how the City spends that \$200,000 - that could be spent on city roads if there are city

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

maintained roads, or it could be spent on DOT roads that are within the City. But the \$200,000 reflects sort of their historic level of funding as to up until, I guess - what about two or three years ago when we kind of put this program together. Richland County, to include many of the small municipalities within the county, share is about \$2.5 million dollars. And, again, that mandated 25% going to the DOT. That equates to about \$900,000. And, again, typical year \$3.6 million dollars is the distribution. And that's more or less how it's broken up. Next slide, please. Okay. We're talking now, about the \$2.5 million dollar county portion, alright? Remember, that is for the unincorporated county as well as for the smaller municipalities within the county with whom we have inter-governmental agreements. We've got that money broken up into three different program areas. The first is the Paving Program. And when we say 'paving' we are talking about paving of dirt roads, right? This is a program that is within, contained within our county road ordinance. It has been approved by the County Council and has also been approved by the County Transportation Committee. The next portion of our local road program is the Resurfacing Program. And when we're talking about resurfacing, now, we're talking about the resurfacing of existing, paved, county roads, alright? So you see the differentiation between paving and resurfacing. And then we have somewhat of a catchall – other road related projects. This could be safety enhancements. This could be turn lanes. This could be, possibly, signalization. Things like that. And, again, those are considered – whereas the Paving Program and the Resurfacing Program are kind of multiyear efforts, we look at the entire network in devising our four year strategies and our annual strategies as to what roads we're going to pave or what roads we're going to resurface; the third category there is really a case

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

by case type basis. Next slide, please. Okay, in terms of dollars, again starting with the bottom line of \$2.5 million dollars, what we do is appropriate, optimally about - or expend, I should say – about \$100,000 on other transportation projects, \$1.4 million dollars on resurfacing and \$1,000,000 for paving. Again, these are annual distributions. The Paving Program is, as you'll see, managed in four year increments. Resurfacing Program is managed annually in one year increments. And our other related projects, again, are kind of as needed. Next slide, please. Okay, next one. I'm sorry. Alright, let's talk about the Paving Program. Right now, by our inventory, we've got about 680 dirt roads, countywide, that are the maintenance responsibility of Richland County. This equates to about 225 miles. Typical pavement costs are between \$300,000 and \$350,000 per mile. Now, obviously, that's going to vary because the conditions of each road in terms of their existing drainage and things like that, their alignment, you know, the bottom line is that dirt roads have evolved. They are not, generally, the product of engineering design. You know, they started out as cow paths, logging trails, whatever, and eventually they kind of came within or under the purview of the public domain. And we, through proscriptive easement, maintain them. So, again, you've got a wide variety of conditions that you're trying to bring up to an appropriate engineering standard. So you're not going to do much better, at least at this point, than those budget estimates that reflect that range right there. If we were to pave all 225 roads – excuse me, 225 miles – that would equate to about \$70,000,000. So to take care of all the county roads in one fell swoop that's what we would estimate. And you can see a breakdown as to what we have to pay for out of that \$300,000 to \$350,000: surveying, design, acquisition of right-of-way, although it is our goal that most

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

of the right of way will be donated, that is all the money that we have to spend on right of-way we are not spending on improving the road in terms of construction. So we definitely hope for donation of right of way, bringing up to adequate standards road width, straightening out curbs, drainage improvements, things like that. please. It could be intuitively obvious as to why to pave dirt roads: dust, wash boarding, problem in adequately maintaining it, drainage problems, alignment, you know, width, everything. As I said, these roads emerged as the product of evolution as opposed to the application of engineering standards. So we are seeking to pave as many dirt roads as we can within our existing funding level. Next slide, please. Okay. Kind of a little bit of background with regards to our paving program. We pave county-maintained dirt roads and we consider, in each four year program, all dirt roads in the county road network for paving. We evaluate them using a uniform rating system and then we seek to accomplish the paving based on a priority from application of the rating system, but also a pro rata distribution of the funding by council district. And we'll talk about, I think, in a subsequent slide how the money is distributed based on an annual \$1,000,000 expenditure. Next slide, please. Okay, for the uniform rating system we look at the number of homes, number of businesses, number of churches. We assign points if the road is a through road. And we, also, probably what is our most subjective, although I do defend it and I think it's valid and I think we're pretty good in assessing it, but we assign a factor based on the difficulty of maintenance. Remember there are some roads out there that are, even though they're dirt road, are heavily trafficked. There're some roads out there where the soil conditions are such that it's very difficult to maintain. There're some roads out there that drain very poorly. So all of those factors

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

can make one road extremely difficult to maintain and they can make another road, you know, in need of very little effort to maintain. So we do look at the difficulty of maintaining these individual roads. I talked about distribution of funding. And, again, it's done on a pro rata basis. We've got the total mileage, countywide, for the dirt road network. And then we break it up by council districts. And then it's just done based on \$4,000,000 provided on a four year – to a four year program. And then we just break it up between the districts in that fashion. That is the paving portion of our local road program. Next we're going to move on to the resurfacing portion of our county road program. Right now I think the count is about 450 miles of paved road within the county road maintenance network. Now I'll just – and you'll see this or maybe it'll jump out at you in subsequent slides - when we developed the program a few years ago, we started with a desire to resurface 1/20<sup>th</sup> of the county paved road network every year. Or, put another way, we expect paved roads to have a 20 year life cycle. So we want to, if we are doing 1/20<sup>th</sup> of the road network, at the end of every 20 years every paved road will have been resurfaced and we'll be on top of our resurfacing needs. One-twentieth equates to 5% of the county maintained paved road network each year. This equates now, based on 450 miles to about 22 miles of paving each year. Alright, next slide, please. The previous slide was what we planned on and our goal based on the paved road network a couple of years ago. This is where we are today because our paved road network is growing very rapidly with each new neighborhood and all the development that comes online. Based on \$1.4 million dollars per year for resurfacing, we are only resurfacing about 11 miles per year, which equates to 2.5% of the current paved road network, which means that we're on a 40 year cycle and not a 20 year cycle

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

as we hoped to be. So everyone can see that right now we are facing a, in the future, a pretty significant shortfall with regards to resurfacing funds, alright? It was adequate as recently as three years ago when we first devised the program. But, obviously, there's been considerable amount of growth in the county since then. So, a future challenge for the County government is going to be figuring out how we can get back up to 5% of the total county road network being resurfaced in a given year. Okay, with regards to our means of how we administered our resurfacing program, in terms of our inspection process we look at the roads every four years and we assign an overall condition index, or an OCI, going from 1 to 100. And 100 would reflect a brand new road in perfect shape. And then, basically, we try to do what we call 'worst first.' Start with the lowest OCI ratings and knock out as many of those that \$1.4 million dollars will allow. I will just also say at this point that our inventory and our information of the entire county road network, being whether it's paved road or unpaved road, I would rate as outstanding. It's never perfect. It's a very dynamic situation out there. And conditions are changing each day. But, you know, the idea of knowing what roads are in the network, being able to quantify that in terms of number of roads and road mileage, knowing their condition in general terms, it's all automated and I think serves us well. Next slide, please. Okay, and then we talked about the other road related projects: safety enhancements, intersection improvements, transportation studies, installation of sidewalks. I'm going to throw a curveball at you. We included Rosewood Drive there because Rosewood Drive was a project that the County had committed to. It is a bonded project and, as such, we have to pay on the order of \$200,000 per year to pay down the bond. Remember that we talked about funding for other projects being \$100,000 a year. So you see there's

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

another \$100,000 that is going to have to come from somewhere. It will either come out of our resurfacing money or, hopefully, not come out of our paving money. obviously, it's a commitment that the County has made and is going to need to be honored. What I'm saying is that we don't have a lot of loose money laying around waiting to be used for even these local transportation projects. Next slide, please. Which brings on the typical lament of county bureaucrats, we have looming, a – I don't know if I'll say a funding crisis - but certainly we've identified a funding shortfall with regards to our local road program. I would not want to cut any of those. You know, paving and resurfacing are vital to the welfare and the maintenance of our road and even our drainage infrastructure, I'll say. So we need to be exploring other funding possibilities. Transportation impact fees, obviously, is a source that is being employed by some communities. We currently have a road maintenance fee that is charged per vehicle by the County. Although I will say that currently, more or less, the revenue raised by the road maintenance fee basically covers the operation, each year, of our Roads and Drainage Division. That's the division within Public Works that is charged with maintaining our road network. Alright, so we don't have a lot of excess money there either, to divert to capital construction or capital improvements. Anyway, that's the situation. Again, just coming to you to provide you some information with regards to the program. I think we are headed in the right direction. About three and a half years ago the funding split was basically reversed, which the Department of Transportation was basically expending 75% of Richland County's \$3.6 million dollars and the local road program was only getting about 25%. Kind of reverse those and I think that is good.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

But as you can see, there's a great need there. At this point I would open it up if you 1 have any questions. 2 MR. GREEN: Chris, the road maintenance fee you were referring to is that paid 3 as part of the property tax on someone's individual property tax? 4 MR. EVERSMANN: Yes, sir. I believe the fee is \$15 per vehicle. 5 MR. GREEN: Regardless of the weight or size of the vehicle. 6 MR. EVERSMANN: I think it's - I don't think there's any distinction made, sir, as 7 to how that works. 8 9 MS. LUCIUS: Could you repeat where you said that goes, where that money is spent? 10 MR. EVERSMANN: Yes, ma'am. The Department of Public Works. We have 11 eight different divisions within the department. One of those divisions is our Roads and 12 Drainage Division and they maintain the county network of roads, but also the county 13 14 drainage network. Obviously, the county drainage network directly supports the county road network. 15 MS. LUCIUS: Right. 16 17 MR. EVERSMANN: It funds their operation. MS. LUCIUS: Their operation. 18 MR. EVERSMANN: They have very little left over for capital improvements such 19 20 as those that we [inaudible]. MS. LUCIUS: Right. Okay. 21 MR. JACKSON: What's the approximate total you receive each year from 22 23 maintenance on funds?

MR. EVERSMANN: 3.3 million.

MR. JACKSON: 3.3?

MS. TRULUCK: It's over 3. I'm not sure how much exactly.

MR. EVERSMANN: Off the top of my head, sir, I'd say about 3.3 million.

MR. MANNING: Chris, who prioritizes the allocation?

MR. EVERSMANN: Okay, sir. Between – for paved roads or for resurfacing?

MR. MANNING: Right. I mean not the roads that are going to get resurfaced but whether it's dirt roads or resurfacing - does Public Works make that recommendation [inaudible]?

MR. EVERSMANN: Yes, sir, certainly. It's a little bit different, but I'll talk about each program. For the Paving Program for unpaved roads, again, we do that on a four year cycle. And we apply the rating formula to all of the roads within the network. So that provides a prioritization within each of the 11 council districts. And then we apply the budget amount of \$300,000 per mile to that. So that will determine, based on the *pro rata* distribution of funds within each council district. We can afford to pay for the first 11 roads in this district. And do that for all of the County Council districts. At that point once in each four year cycle we ask the County Council Member and we also ask the CTC Member are you satisfied with this rank order or are there roads that maybe have needs that were not captured in the application of the uniform formula that you would like to see moved up, but just keep in mind we've to stay within the established funding level so if you move anything up then other roads have to come off the four year cycle. So it is, I'll say, mostly scientific, but we do consult with the leaders within those districts, i.e. County Council as well as CTC, to seek their input as well. That's how the

1 pa
2 l'ill
3 be
4 th
5 ex
6 or
7 re
8 pa
9 fo
10 ele

paved road priority is established. With regards to resurfacing, for lack of a better term, I'll say it is much more scientific in that because of the nature of paved roads you can better quantify and prioritize. And we, for all intents and purposes, basically stick with the OCI rating for the resurfacing program. And then keep in mind, also, that we execute the resurfacing program on an annual basis. We execute the paving program on a four year basis. So it's one thing to tell someone, "Your paved road could not be resurfaced this year but we can look at it again for inclusion next year." Whereas, with paved roads it's like if you're not in this cycle we're not going to look at you again really for another four years. So they're similar programs and there're a lot of common elements to them but they're managed slightly different. But, again, there's a scientific basis, if you will, for the prioritization initially.

MR. MANNING: There weren't any new roads on that list, obviously; \$100,000 was allocated to these projects.

MR. EVERSMANN: Well, remember that the \$100,000 for other – when we say 'other' we hopefully mean something other than paving or resurfacing. And, again, turn lanes, signalization, things like that. But what I'm saying is that that other \$100,000 is eaten up by our \$200,000 a year payment for Rosewood Drive for that construction that has been bonded and the bond that needs to be paid down. So we're not going to have any available funds for other enhancements for several years.

MR. MANNING: I guess my question was really you've used it, the bond issue, to fund Rosewood Drive.

MR. EVERSMANN: Yes, sir.

MR. MANNING: If someone wanted to suggest that we need to look at C-Funds on a larger bond issue what's the process you'd have to go through to prioritize, allocate, funds to larger road projects?

MR. EVERSMANN: Well, I mean the Department's position – and I would say probably the position as evidenced by the road ordinance of the County Council – is that the program that was briefed here represents their priorities. So I guess what I would advise is that if we were going to look at using C-Funds as a revenue source to leverage bond money, my hope would be and my recommendation would be that it would fund paving and resurfacing projects as opposed to other types of projects. You know, at this point we are trying to get through in the case of the Paving Program the first four year cycle. What we would hope is that we can get an effective program in place and that in future four year cycles we could maybe look at bonding. Because, again, we want to pave as many roads, as many county, dirt roads, as we can.

CHAIRMAN VAN DINE: Can I ask a couple of questions? The first is where is the funding for road projects such as Clemson Road Extension coming from? That's not from the C-Funds, is it?

MR. EVERSMANN: Yes, sir. That scale of projects, the widening of Hardscrabble, okay? That is, in our opinion – well, the map will tell you, C-Funds cannot pay for that.

CHAIRMAN VAN DINE: Right.

MR. EVERSMANN: And any money that we seek to divert from that \$3.6 million dollars, I mean, you see where it goes. And any money that is diverted from there will be to the detriment of the local road program. That needs to be understood by

everyone. Now when you start getting into projects of that magnitude, you need to start looking at Central Midlands COG and funds that are appropriated from, I'll say, other transportation related funding sources. You know, the 321, things like that.

CHAIRMAN VAN DINE: What kind of input -

MR. EVERSMANN: [Inaudible] process [inaudible].

CHAIRMAN VAN DINE: - does your Department have on prioritizing or looking at those type projects?

MR. EVERSMANN: Yes, sir.

CHAIRMAN VAN DINE: Because there are, obviously there are certain areas out there which have greater impact due to recent development.

MR. EVERSMANN: Right.

CHAIRMAN VAN DINE: And I'd hate to think that they were continually –

MR. EVERSMANN: Right.

CHAIRMAN VAN DINE: - left to somebody else other than yours.

MR. EVERSMANN: And I'll tell you that where we are on that is we are very hopeful that we will very soon pass – I shouldn't say pass, I should say adopt – that the Richland County Council will adopt the Northeast Transportation Study. And some of you all who have been on the Planning Commission for awhile may recall over a year ago us coming to you and seeking your suggestions with regards to the means by which projects are prioritized. And, again, this is the – think of that as being – think of those type of projects as being one step up from these local road programs; usually involve the state system much, more expensive, and much greater impact to the area as opposed to these projects which are very localized – individual streets, individual

neighborhoods, things like that - but, anyway, getting back to it - we commissioned the Northeast Transportation Study. We sought input from the Planning Commission, the CTC, and County Council with regards to the way that projects identified should be prioritized. We applied that and we brought forward the draft study. It went to County Council. They referred it to a work session. A work session was held. It has not yet been adopted. However, I know that the new Councilman for the northeast area is working to get it brought on to the agenda so it will be adopted. And at that point it will become, if you will, county policy and will be sent over to Central Midlands COG to be reflected in the COATS Plan. And, again the COATS Plan reflects the larger transportation projects in the midlands, throughout the Central Midlands COG area. We want to next do a similar type study for southern Richland County. And then by the time we are done with that, hopefully, we can update a study for the northwestern part of the county. There is an existing study for the northwestern part of the county but it's about seven years old, okay? So I guess what I'm saying is that we employ the consultants that will look at the trends and the needs. We would love to say we'll do it countywide, but it's very costly and we make do with funds that we can identify and apply, okay? So the next step, hopefully the passage of the Northeast – or the adoption of the Northeast Transportation Study will occur soon. And then we can start looking at the southern part of the county.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

MR. GREEN: But the larger projects, the Clemson Road's and the Hardscrabble's, things of that nature, are actually through the COG or COATS or somebody like that as opposed to the C-Funds?

MR. EVERSMANN: Yes, sir. Yes, sir. Because you will – and if I may – you know \$3.6 million sounds like a lot –

CHAIRMAN VAN DINE: No, it doesn't.

MR. EVERSMANN: - but when you start talking about transportation improvements it goes in a hurry. And, you know, it's like trying to bail out the ocean with a bucket kind of thing. You'll spend all your C-Funds. You'll completely lose the effectiveness of your local road program. And you'll have very little to show for it in terms of regional area, large scale transportation improvements.

CHAIRMAN VAN DINE: At the risk of, perhaps, offending a whole lot of people what would be the increase in funding if a one cent increase in gas tax were added? I mean how much more money would we get in this county if the state adopted a one cent gas tax?

MR. EVERSMANN: I, off the top of my head, cannot give you the number. But I would just point out you see the level of funding we're getting based on \$2.66 cents out of the state gas taxes that are applied. Hopefully, a one cent increase in that – some of that money – I wouldn't expect the entire one cent to go to the local road programs, but, hopefully, a portion of it would. You can see the deficit that we're looking at in Richland County. It certainly could not hurt.

MR. GREEN: Chris, how long have we been sitting on \$2.66 cents?

MR. EVERSMANN: My guess would be as long as the gas tax has been at its current level. That would be my guess.

MR. GREEN: Anybody have any idea how long we've been stuck at the same number?

MR. GOSLINE: 1985.

MR. EVERSMANN: Whenever gas tax was increased last at the state level.

MS. LUCIUS: Did you say '85?

MR. GOSLINE: 1985.

MR. GREEN: 1985?

MR. EVERSMANN: And remember that gas is an excise tax, which means that it a flat rate per gallon. The price of gas could double but the amount that we collect in taxes remains set. Yes, sir?

MR. JACKSON: We said within the past, approximately two years ago, there's a partnership with South Carolina State University for alternate treatment of dirt roads.

MR. EVERSMANN: Yes, sir.

MR. JACKSON: How is that study going?

MR. EVERSMANN: Yes, sir. In fact, anticipating that question, I do have an update that I have written down in a letter that is being sent to you, sir. I've got a copy of it. I will give it to you. I will tell you that Richland County has consistently through this process, and to date, been responsive in providing information and support and commitment to this program. We, frankly, at this point are waiting on South Carolina State and their consultant firm, a company called Geometrics. At this point they are working on securing the grant funds. They are working on determining what is the appropriate application to use for the program. But the roads have been identified. We have committed to our portion. We have reviewed the agreements. So we are on board. And, again sir, I've got that. Give it to you and you'll get it in the mail, as well.

MR. JACKSON: Okay.

MS. LUCIUS: I had one quick question. 1 MR. EVERSMANN: Yes, ma'am. 2 MS. LUCIUS: You were talking about maintenance difficulty. 3 MR. EVERSMANN: Uh-hum (affirmative). 4 MS. LUCIUS: But you have a formula – not a formula but something that rates 5 dirt roads? 6 MR. EVERSMANN: Yes, ma'am. 7 MS. LUCIUS: Okay. 8 9 MR. EVERSMANN: What we do is basically rely on the accumulated expertise of the leadership of our Roads and Drainage Division. And, again, our Roads and 10 Drainage Superintendent and our Maintenance Supervisor for northern Beaufort 11 County, Maintenance Supervisor for southern Beaufort County, probably you've got an 12 accumulation of 40 or more years of experience in maintaining county road network. 13 We explain to them the rating system. We say, "Okay, this is the best. This is the 14 worst. Rate them appropriately based on maintenance difficulty." And, again, so there 15 is some subjectivity there. 16 17 MS. LUCIUS: Right. MR. EVERSMANN: But I will tell you we took the results of what they said, "This 18 is a, you know, this is 10 and this is a 1" and we normalized that data. In other words 19 20 we analyzed it and it did form a bell curve. So it had the proper distribution and I think

MS. LUCIUS: Are you saying that greater maintenance difficulty will tend to put it lower on the –

it's an effective component.

21

22

MS. WYATT: No, higher. 1 MR. EVERSMANN: A road that is more difficult to maintain will receive an overall 2 higher score because it is more difficult to maintain. 3 MS. LUCIUS: More likely to be paved? 4 MR. EVERSMANN: Yes, ma'am. Correct. 5 MS. LUCIUS: I was thinking the opposite. Okay. 6 MR. EVERSMANN: No. We want to pave our roads that are - where our 7 maintenance efforts are not as effective as we would like. So that's the rationale behind 8 it. 9 MS. LUCIUS: Okay. 10 CHAIRMAN VAN DINE: I hate to -11 MR. PALMER: I have one question, if I could. Talking about the road fee, the 12 \$15. 13 MR. EVERSMANN: Yes, sir. 14 MR. PALMER: That raises approximately – what did you say – \$3.3 million? 15 MR. EVERSMANN: Off the top of my head, it's around that. 16 MR. PALMER: And my understanding is that covers the overhead of your 17 Department. That would -18 MR. EVERSMANN: The Roads and Drainage – we've got eight different divisions 19 20 within the Department. The one that has the mission, directly, of maintaining county roads and county drainage network is our Roads and Drainage. And that pays for their 21 annual operation. 22

first cycle for the paving program. We have gone through several –

because we're being asked to approve subdivisions, a lot of them in that area. And as it

sits right now, unless somebody wants to take a dirt road across the railroad track,

22

MR. GREEN: No, thanks.

they're going to have to empty out into the internal road system of Longcreek and Longtown, which are already in trouble out there. If we could, we'd appreciate that.

MR. EVERSMANN: Certainly.

CHAIRMAN VAN DINE: I want to thank you both for coming and giving us an update. I'm sure that we'll all have questions at some point when we walk out of here going, "Gee! I wish I had asked that."

MR. EVERSMANN: Terrific. No, no problem at all and contact me directly and contact me through Michael, and I'm glad to try to answer your questions. Thank y'all very much.

CHAIRMAN VAN DINE: Thank you. I appreciate your time. Thank you. That's going to end our workshop session. We're going to take a short five minute break while we set up for the Planning Commission meeting, itself. So be adjourned for five minutes.

# [RECESS]

CHAIRMAN VAN DINE: I'd like to bring the April 4<sup>th</sup> meeting to order. We recognize we do have a quorum. As an initial point, please, anybody with cell phones, pagers or anything else either have them on manner mode or shut them off. If you get a call, please step outside the room to take the call. Do not try and talk in here because your voice carries up to the front. So if everybody would please check your phones and pagers and anything else and make sure that they are off or in the vibrate mode. Thank you. I need the public announcement notice, please, so I can read that. Thank you. Apparently Mr. Green is still the Chairman in relation to this. Would you like to read it?

CHAIRMAN VAN DINE: In accordance with our rules and regulations I am required to read the following into our agenda and into the minutes. "In accordance with the Freedom of Information Act, a copy of the agenda was sent to radio and TV stations, newspapers, persons requesting notification, and posted on the bulletin board located in the lobby of the County Administration Building. Therefore this meeting has been properly noticed and posted." Any questions? Alright. Next on our agenda are the March 7<sup>th</sup> minutes. Do I have any objections to those minutes or do I hear a motion?

MR. MCBRIDE: So moved.

MS. LUCIUS: I'm sorry. On the last page there's a quote attributed to the wrong person where it says, "... and I behaved." That's attributed to Ms. Linder and Ms. Linder would never say anything like that. That was me. So change that to Ms. Lucius. [laughter] Other than that I move to approve the minutes.

CHAIRMAN VAN DINE: With that notation, do we have a second?

MR. GREEN: I second.

MS. WYATT: I'd love to make some comments right now.

CHAIRMAN VAN DINE: I am trying to restrain mightily, so let's try and move on.

All those in favor of adoption of the minutes please raise your hand. Alright.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

CHAIRMAN VAN DINE: Next are there any agenda amendments or additions?

MR. PALMER: Mr. Chair, I'd like to add to Other Business if we could the discussion of the checklist and administrative manuals that were due to be at Council by

April 1<sup>st</sup> which were not there, as far as it applies to development design manuals and storage drainage design standards.

CHAIRMAN VAN DINE: Does everybody understand what the issue is? You should have all received a letter from the Homebuilders Association which requested a deferral or a postponement of the implementation based upon the fact that the manuals have not been provided to Council on the date that had been requested. Does anybody have any objection to adding this as an agenda item on our Other Business at the end of the meeting?

MS. WYATT: Mr. Chair, I don't believe I received a copy of that.

MS. LUCIUS: I didn't either.

CHAIRMAN VAN DINE: It should have come in through -

MS. WYATT: I see Mr. Green's, but I don't see mine.

CHAIRMAN VAN DINE: It should have come in to your home, not as part of this meeting. It should have come in to your home as an item. You have not seen it before? Why don't we –

MS. WYATT: Will you let me read it and I'll -

CHAIRMAN VAN DINE: Let's decide whether or not we want to add it as an agenda item first and then we can address that issue at that point if we need to. Does anybody have an objection to adding it as an agenda item? Do I hear a second to Mr. Palmer's motion?

MR. GREEN: Second.

CHAIRMAN VAN DINE: All those in favor of adding that particular item for discussion please raise your hand. Any opposed?

1 2 3	[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]
4	CHAIRMAN VAN DINE: Alright, we will add that at the end of the -
5	MR. GOSLINE: Mr. Chairman and members, we have two changes. One is
6	request for deferral on Jacobs Creek Phase 3. Defer it until the May meeting.
7	CHAIRMAN VAN DINE: That would be SD-05-193?
8	MR. GOSLINE: That's correct.
9	CHAIRMAN VAN DINE: At the top of page 2 of our agenda.
10	MS. WYATT: Page 2?
11	CHAIRMAN VAN DINE: On page 2 of the agenda. I'm sorry. On your top left.
12	MS. WYATT: Which one is that?
13	CHAIRMAN VAN DINE: Jacobs Creek.
14	MR. GOSLINE: And also the next one on the agenda, Polo Village, SD-05-206.
15	Both deferred it to the May meeting, requesting deferral to the May meeting. I guess
16	you need to take action.
17	CHAIRMAN VAN DINE: Do we need to take action on those or if it's a request of
18	the applicant -
19	MR. CRISS: Would recommend that you do so.
20	MR. GREEN: Mr. Chairman, I move we defer SD-05-193 and SD-05-206 until our
21	next regularly scheduled Planning Commission meeting.
22	MR. JACKSON: I second.
23	MS. WYATT: I'd just like to ask Staff a question. Carl, you mentioned on the
24	Polo Village they were requesting deferral until May. You didn't make a month
25	statement as far as Jacobs Creek. Would that also be May?

1 MR. GOSLINE: Yes.

CHAIRMAN VAN DINE: And I would like the Record to note that that request is by the applicant –

MR. GOSLINE: Yes.

CHAIRMAN VAN DINE: - as opposed to the Department.

MR. GOSLINE: Both by the applicants.

CHAIRMAN VAN DINE: Any discussion? All those in favor please signify by raising your hand.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

CHAIRMAN VAN DINE: Then SD-05-193 and 206 have both been deferred to our May meeting. Any other agenda amendments or changes?

MR. GOSLINE: Not that I have. I guess not. No, sir.

CHAIRMAN VAN DINE: Alright. Then I think we have to go back to our Old Business first. SD-05-97, the BJ Glover Private Driveway Subdivision, page 1 of our agenda.

#### **CASE SD-05-97**:

MR. GOSLINE: Mr. Chairman and Members, this was a request for a private driveway subdivision that came up last month. And it was deferred because the issue here was in the subdivision regulations a private driveway subdivision requires a minimum one acre lot. And this particular parcel is located in RS-1 zoning district which requires minimum of 12,000 square foot lot. A couple of the lots did not comply with the minimum one acre. We requested an opinion from the Legal Department as to which of these apply. The Legal Department has determined that in a private driveway

subdivision you must have a minimum one acre lot. That would be easy enough to accommodate in this particular project. They'd have to redesign the plat that you've got. The applicant is here if you'd like to have them speak to that.

MR. GREEN: Carl, if we could get you to pull that microphone a little bit closer to you. Thank you. I just had a question. The information block at the start of this section refers to sewer service provider as septic. And I noticed in the specific conditions that the residents will be required to connect to the public sewer system.

MR. GOSLINE: Right.

MR. GREEN: And I didn't know if this was -

MR. GOSLINE: Well, see, the County has an ordinance that requires connection to a sewer system if you're within 200' of it. And the applicant had intended to have septic tanks. So we just wanted the applicant to be aware that they probably would have to connect so that's why that's in there.

MR. GREEN: Is it within 200' of an existing -

MR. GOSLINE: There's a sewer line on the opposite side of Piney Woods Road, so yes.

MR. GREEN: Okay. What does 'may be required to connect to public water'?

MR. GOSLINE: The City of Columbia has water lines there and at the time we wrote this weren't sure whether they would have to connect or not. Sometimes the city makes them connect. Sometimes they don't. I would guess that they would have to. Again, we wanted to make sure the applicant understood that they would most likely have to connect to both the water and sewer system.

MR. MANNING: But rather than losing a lot, come back and rezone Lot 1 under 1 RS-1 and pull the driveway – 2 MR. GOSLINE: Well, it's all zoned RS-1 now. 3 MR. MANNING: Oh, okay. Then leave it at RS-1 and just have the private road 4 subdivision be four lots. 5 MR JACKSON: You can't. 6 MS. WYATT: You can't. 7 MR. MANNING: Well, the four lots would be one acre. 8 9 CHAIRMAN VAN DINE: No, because the whole property is being subdivided. That does not exist as a separate lot right now. In order to get those lots you must 10 actually subdivide. And we cannot subdivide it into this type of a subdivision if we have 11 one of those particular lots is less than an acre. 12 MR. MANNING: Right. But they could come back. They could subdivide lots 2 13 through 5, leave Lot 1 as it is right now and come back and ask for RS-1 zoning on it 14 later. 15 MR. GOSLINE: The property's already zoned RS-1. 16 17 MR. MANNING: Okay. Well, then why wouldn't it comply as a normal lot? MR. GOSLINE: Because the subdivision wouldn't have any access to the road. 18 MR. MANNING: You could still have an easement going through Lot 1. 19 20 MR. GOSLINE: Well, the reason they applied for a private driveway subdivision is so they wouldn't have to pave the road. 21

MR. MANNING: Well, you still wouldn't have to pave the road. You could have an unpaved road going back to all those lots. And you could have a driveway going out to Piney Woods Road.

CHAIRMAN VAN DINE: The problem we have right now is there is one lot as it exists right now. In order to get a subdivision – certainly they could say, "I'm going to eliminate Lot 1," or "I'm going to make Lot 1 and 6 one lot" as far as the - and then comply with those requirements. But they have asked for a private driveway subdivision for all six lots. And until such time as the other lots are divided in the front such that they do then meet the RS-1 and you would, then, not be adding, including, those as part of your private driveway, then you might be able to do what you're talking about. But as of right now, in order to do all of this, what they're talking about, you can't do it because the front two lots don't meet the minimum requirements of a private driveway.

MR. PALMER: So I would think the process that Deas is talking about would be come back, say we want two lots, one comprising lots 1 and Lot 6, the other lot comprising 2, 3, 4, and 5, and then come back the next month and say we want to subdivide lots 2, 3, 4, and 5. That would be the way to keep all the lots.

CHAIRMAN VAN DINE: Ultimately, they could try and do that by multiple steps or whatever. But there's a problem as far as –

MR. PALMER: Because Lot 1 would not need to be part of that subdivision. I mean it's got access onto Piney Wood by itself.

CHAIRMAN VAN DINE: Uh-hum (affirmative).

MR. PALMER: You would just need to provide an easement through that lot to the dirt road subdivision behind it.

6

14

15 16

17

18

19

20 21

22

MR. GOSLINE: Well, the problem is that the subdivision wouldn't have any direct access without an easement to the public road. It's a very simple thing to just make them one acre lots. They'd lose a lot, but I don't know that that's - that solves the problem.

MR. MANNING: Carl, I mean who wants to lose a lot? I mean if you were the landowner you wouldn't want to lose the lot. I'm just saying that there's a way to do what they want to do. It might take two steps and not lose that lot.

MR. GOSLINE: Well, the applicant is here if you'd like to ask them what their preference is.

MR. MANNING: If it's zoned RS-1 now, could not the applicant put a house on lot 1 and access Piney Woods Road with a driveway and have an easement going through lot 1 to access a private road subdivision for lots 2 through 5?

MR. GOSLINE: I don't think so, Mr. Manning.

MR. MANNING: Why couldn't it?

MR. GOSLINE: Well, we're subdividing a piece of property and so the subdivision has to comply with the design standards and all that. The issue is to do what they want to do and not pave the roads they've got to have minimum one acre lots to subdivide the property.

MR. MANNING: I understand that.

MR. PALMER: So if we were to talk about a two month process whereas this month or maybe next month they'd come in and ask for two lots, one lot comprising lot 1 and lot 6, currently, and one lot comprising 2, 3, 4, and 5, and then the subsequent

month coming in and asking for the dirt road subdivision, then you would say it would be 1 okay. But if you come in and ask for it all at one time, it's not. Is that correct? 2 MR. GOSLINE: I'm not sure - I understand what y'all are saying. And, to be 3 honest with you, I don't really know - I mean I understand what you're saying about just 4 creating – in effect doing a lot split for lots 1 and 6 and then coming back the following 5 month with a plat for the private driveway subdivision. 6 MR. CRISS: But you can't have a private road going over a driveway unless that 7 lot is part of the private road maintenance agreement. 8 9 MR. PALMER: Well, the driveway – MR. MANNING: It would be. 10 MR. CRISS: And you can't have the driveway next to the road. 11 MR. MANNING: Excuse me? 12 MR. CRISS: You can't have the driveway and the road side by side. You've got 13 to have separation. 14 MR. MANNING: But we've got an easement going through Lot 1, now. I mean 15 the way it's drawn. You'd still have that easement going through Lot 1. 16 17 MR. CRISS: And Lot 1 would share that easement to get out to public road. MR. MANNING: Not necessarily. You could have a driveway going out to Piney 18 Woods. 19 20 MR. CRISS: Where? MR. MANNING: Right down the lot line. 21 22 MR. CRISS: There's hardly any room.

MR. PALMER: Yeah. You could take 10' out of that Lot 6 and just angle that road, angle that driveway. I mean Lot 6 doesn't need to be 0.869 acres if it's RS-1.

CHAIRMAN VAN DINE: Let's not forget you're also going to have driveway separation requirements which –

MR. CRISS: You can't have a driveway and a road side by side.

CHAIRMAN VAN DINE: - may not be able to fit within those areas because -

MR. GOSLINE: Right.

CHAIRMAN VAN DINE: - there's going to have to be certain distances between driveways.

MR. GREEN: I guess my question is, Mr. Chairman, -

MR. JACKSON: There's got to be a separation.

MR. GREEN: - is if this subdivision design does not meet county code why is it being recommended that we approve it and why is on the agenda in its present format?

MR. GOSLINE: Well, Mr. Green, when we first brought it to you the issue of whether the minimum one acre lot in a private driveway subdivision applies because – remember, now, everyone of them we've ever done before have been zoned RU. And that's clearly the intent was for the rural areas. Well, this is a request for the first time to come in and do a private driveway subdivision in an area zoned something other than rural. So until we got legal opinion we didn't know that the minimum one acre lot would be required.

CHAIRMAN VAN DINE: My concern about what we're doing right now is, as it sits in front of us, it does not comply with our requirements. In order to make it comply with our requirements they're going to have to redraw it. And there is a dispute as to

how they can redraw it, what the proper way of doing it, whether they can actually make it into 6 lots versus 5 lots. And I'm not in a position right now to say I feel comfortable enough voting on this to approve it, even with a condition that it come into compliance. I think we need to see it when it comes back, when they make the recommendation or the decision as to what they really want to do with the property. They may not want to take it and do something else. They may want to just subdivide it as RS-1 into two lots or something like that. But I don't know how they want to do it. But before we start talking about compliances or non-compliances I think we need to see, in this instance, whether or not it actually comports with the county and we get a plat that does that. But I think that, as opposed to sitting up here taking time for us trying to make the decision for them about what is the best approach, this is what's before us. We ought to look at what's before us and make the recommendation based on that at this point in time.

MS. LUCIUS: We can't approve it the way it is because it's in violation of our ordinance. One acre lot.

MR. PALMER: But we could approve it subject to it coming into conformance and every lot being one acre.

MR. GOSLINE: Yes.

MS. LUCIUS: If that's what we want.

MS. WYATT: I couldn't support that.

CHAIRMAN VAN DINE: I mean I feel very uncomfortable doing that kind of – at this stage, with the discussions we've just had and what is there and what isn't here. I mean I think that, in light of what has been said as the requirements that we need to address it as it sits here and without conditions or anything else. Ms. Linder.

MS. LINDER: If the applicant is here, you may wish to have the applicant come to the podium. When I spoke to the applicant there was some belief of mind that there was going to be a request for a deferral so he could get it to comply. And the applicant has not had a chance to come to the podium yet.

CHAIRMAN VAN DINE: I'm sorry. Would you like to -

### **TESTIMONY OF BENJAMIN GLOVER:**

MR. GLOVER: The request was made because it was just the family and not for any commercial development. And the one house is already on there, that's the family home right on Piney Woods Road with access. And where the driveway would be for the other acreage or the other houses on there would both use the same one that I'm using now to connect with the extended roadway there. We are not requesting anything but - there's six children there and we're just diving it for the family, not for any commercial. And we wanted to divide it accordingly [inaudible]. And when we left last month there were two questions as to whether or not the acreage or the percentage that we could do it. And the Committee was supposed to decide on what would be the legal thing or the best thing to do. And now we're here for an answer. We want to comply with it, with the – in order to have – that I would not have to throw away an acre to meet the requirement.

CHAIRMAN VAN DINE: Can I get you, please, state your name and your address?

MR. GLOVER: The name is Benjamin J. Glover. It's listed as B. J. Glover, 920 Piney Woods Road, Columbia, 29210.

CHAIRMAN VAN DINE: Thank you. Does anybody have any questions?

MR. GLOVER: I'm the owner of it. 1

2

CHAIRMAN VAN DINE: Does anybody have any questions for the applicant?

3

MR. MANNING: Yeah, I do. Mr. Glover, did anyone discuss with you the

4

possibility of losing lot 1 in bringing this plan into conformity with the code?

5

MR. GLOVER: Losing lot 1?

6

MR. MANNING: Excuse me?

7

MR. GLOVER: I wanted to understand your question.

8

MR. MANNING: Has anyone from Planning Staff discussed with you the

9

recommendation that one lot be deleted in order to make this plan conform with the

10

11

12

13

14

15

16

17

18

19

20

21

22

code?

MR. GLOVER: That was what I had reference to when I said they want to – to

use the word - throw away a lot. That it isn't what I wanted to do.

# **TESTIMONY OF GAIL GLOVER FOSTER:**

MS. FOSTER: I believe I can answer the question better. I'm Gail Glover Foster, his daughter, 920 Piney Woods Road. When we left the meeting the last time it was going to be researched, the ordinances about the RS-1 and about the one acre lot acreage. We have not received any information, only that it would probably not be accepted, but they were going to try and get it to be accepted because of the conflict in the two ordinances. So that's why we did not ask for a deferral or anything. We were waiting on the answer on whether you all would approve it or not based on the information that you had. My father would like to keep the lots as they are. As he said there are six children that he wants to leave the property to and to split.

MR. GREEN: It would strike me that the only way, given the county ordinance, that we've got 5.6 acres here, that if they've got to be a minimum of one acre to me it's not going to work no matter how you design it to be six lots. The only other alternative would be to come for a conventional subdivision approval showing a public road accessing the lots. And then they don't have to be one acre in size.

CHAIRMAN VAN DINE: But that requires an extensive -

MR. GREEN: Right.

CHAIRMAN VAN DINE: - paving of that driveway.

MR. PALMER: What about, Carl, what about the possibility – and this is just in my mind – of a shared driveway between lot 6 and lot 1, lot 1 accessing something through the rear of using that existing driveway that's on Piney Woods and having a cutover either behind the existing house or in front of it, some kind of way to access through that driveway? Then we could do what Mr. Manning was talking about.

CHAIRMAN VAN DINE: Mr. Gosline.

MR. GOSLINE: Well, the answer to your question, Mr. Palmer and Mr. Manning, I guess is there might be some other arrangements and processes that could work. The question is if y'all aren't of a mind to approve it subject to some conditions, then what is your action going to be and we'll go from there.

CHAIRMAN VAN DINE: I mean I guess – my problem is, as Mr. Green was saying, I don't see how you can get six lots on 5.6 acres and have each one of them an acre.

MR. CRISS: You could if two of them were RS-1 lots and four of them are private road lots. So divorce the private road from the other two lots altogether.

1 MR. PALMER: Right.

MR. CRISS: And have lot 1 share a driveway with 6 somehow, someway.

CHAIRMAN VAN DINE: Okay. But my point it is, as it is submitted to us -

MR. CRISS: Properly separated.

CHAIRMAN VAN DINE: - right now, it is as a private driveway subdivision.

MR. CRISS: Correct.

CHAIRMAN VAN DINE: We don't have the option, as it sits here today, to do that subdivision into RS-1's and then subsequently into a private driveway. This is what is before us.

MR. CRISS: Agreed.

CHAIRMAN VAN DINE: And while certainly those are options available, I don't see how we can condition anything based on what we have before us to get it into the one acre lot.

MR. CRISS: I'd suggest deferring it to retain the applicant's privilege of private road subdivision under the current code for redesign.

MR. PALMER: The reason I'd like to see it deferred, after hearing the applicant talk, he has six children. He needs to leave it to six. And if we could use the ingenuity of our Planning Staff to help him somehow achieve that 6<sup>th</sup> lot, I would like to see that happen and maybe bring it back to us next month and see if we can't get him six lots on here.

MR. JACKSON: Second.

CHAIRMAN VAN DINE: I certainly don't have any problem with deferring it. I don't want us to try and make a decision based upon conditioning on something that can't work based upon what's submitted.

MR. CRISS: It will require some thoughtful redesign.

CHAIRMAN VAN DINE: In essence, just so you understand what we're talking about, as it has been submitted to us the math does not work to divide it into six lots and to fit within the requirements of the private driveway subdivision. It has been recommended and a motion has been made to defer it until the next meeting to give you an opportunity to sit down with the Planning Staff and try and come up with a creative way of making it work for you so that you can get what you're looking for and bring it within the county requirements, as well. So we would not take a vote except to defer it until our next meeting. We have a motion and Mr. Jackson has seconded the motion for deferral until our next meeting to give him an opportunity. And I would ask that Planning Staff please make an effort to get with them as quickly as possible to try and work this out.

MR. GOSLINE: Mr. Chairman, for the Record, we did send them a letter shortly after last meeting about some possibilities to solve the objections that were raised last month. And once we got the opinion from the Legal I left a phone message to that regard. So we did have some communication with them. It's a complex issue, so.

CHAIRMAN VAN DINE: We have a motion and a second. All those in favor of deferral please signify by raising your hand.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

CHAIRMAN VAN DINE: Alright. Before you leave, can I ask that one of you step out right now and talk with them and try and set up a time to get together? Can Amelia do it real quick or Michael or somebody? Anybody. Somebody. Thank you. Next we have is SD-05-193. This is another private driveway subdivision, also. Is that correct?

### CASE SD-05-193:

MR. GOSLINE: Mr. Chairman and Members, this one was up last time, as well. And one of the issues again was the access. The applicant has discussed the slight redesign of the access point to go through the SCE&G easement. And I have the plats here which I'll hand out. And they have that approval from the power company.

CHAIRMAN VAN DINE: And by redesign they would come within the requirements of the code?

MR. GOSLINE: Yeah. [Inaudible – away from mic]. Mr. Chairman and Members, based on the revised plat for this project, the Staff recommends approval.

MR. GREEN: I just had a brief question for Staff. I noticed on the first request for a private driveway subdivision we had 10, what appeared to be, fairly standard conditions. On this one we end up with a different combination of seven or eight. I'm just wondering why we don't have consistent conditions that apply to similar situations and we have to flip back and forth to see what conditions or why they're included on some and not others.

MR. GOSLINE: Mr. Green, the Staff reports are a template, a long list of things that we apply to each specific case. So these are not, as opposed to Mr. Glover, the issues here are considerably less complex, and so not all of them apply. For one thing, there's no water and sewer out here. There is water in the area, not sure how close.

So not all of them apply every time, so we just pick the ones that apply to the specific case.

MS. WYATT: Mr. Chairman, I'm going to make a motion for approval on this.

MR. GREEN: Second.

CHAIRMAN VAN DINE: Any discussion? All those in favor please signify by raising your hand.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

CHAIRMAN VAN DINE: Alright. That takes care of our old business. New Business under Subdivision Review. SD-05-111.

### **CASE SD-05-111**:

MR. GOSLINE: Mr. Chairman and Members, this is a request for preliminary plans approval for Phase 1 of Wren Creek Estates. If you'll recall, Wren Creek Estates is a portion of the Planned Unit Development on Turkey Farm Road. It was granted a year or so ago. This is the first piece of it. Staff recommends approval subject to the conditions.

CHAIRMAN VAN DINE: There's adequate buffers and stuff built in along the edges of the road to protect the adjoining properties?

MR. GOSLINE: If you'll recall, in one of the conditions of the PUD was to offer a buffer yard to the adjacent property owners. Mungo Company's in the process of doing that. Plats have been prepared and I assume those negotiations are moving forward.

CHAIRMAN VAN DINE: I guess my reason for asking that, if I look at the plat, it 1 looks like the road is right on the property line. It may be that the plat itself is so small 2 that I can't see what's really there. But -3 MR. GOSLINE: Well, yes. The entrance road – yeah, it does have some 4 landscaping along side of it. 5 CHAIRMAN VAN DINE: Do you, by any chance, have any knowledge about the 6 spacing along the edge? No. 7 AUDIENCE MEMBER: No. [Inaudible] 8 9 CHAIRMAN VAN DINE: Okay. AUDIENCE MEMBER: That is how it's shown on the PUD map. 10 MR. GOSLINE: Yeah. 11 CHAIRMAN VAN DINE: I just can't – I think it's so small right here that, even with 12 these bad eyes and these glasses, I can't see. 13 MS. LUCIUS: I couldn't see it either. I think 37 acres was supposed to be open 14 space. 15 CHAIRMAN VAN DINE: That's the entire PUD. 16 17 MS. LUCIUS: That's the entire PUD. That's right. MS. WYATT: Talking about buffering. 18 MR. GREEN: Mr. Chairman, I move for approval subject to conditions spelled out 19 20 on page 26 of Staff Report. MR. PALMER: Second. 21

CHAIRMAN VAN DINE: Any discussion? We have a motion for approval subject 1 to the conditions on page 26. All those in favor please signify by raising your hand. 2 Opposed. 3 [Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, 4 McBride1 5 CHAIRMAN VAN DINE: Alright. Next we have is SD-05-33. 6 **CASE SD-05-33:** 7 MR. GOSLINE: Mr. Chairman and Members, this is a request for a subdivision 8 9 approval off Broad River Road, basically adjacent to the Pine Grove Elementary School. Staff recommends approval subject to the conditions on page 37 and 38. 10 MR. FURGESS: Carl, on this one we already approved Phase 1? 11 MR. GOSLINE: Excuse me? 12 MS. LUCIUS: Huh-uh (negative). 13 MR. FURGESS: Approving this -14 MR. GOSLINE: The whole thing, Phase 1 and 2. 15 MR. FURGESS: Okay. 16 MS. LUCIUS: What kind of structures are these? Are these town homes? 17 MS. WYATT: I think it's like mixed use, wasn't it? 18 MS. LUCIUS: Huh? 19 20 MS. WYATT: To be mixed sizes isn't it? Mixed use? MR. GOSLINE: If I recall there'll be a mixture of – well, no. There're all going to 21 be similar to, let's see, Elders Pond or Twin Eagles. But it sort of depends on what you 22 23 call them. They're attached, single-family, one story.

MS. LUCIUS: It looks like four units attached. 1 MR. GOSLINE: For the most part. There are some three's. The applicant is 2 here if you'd like to ask him some questions. 3 MS. LUCIUS: Yeah. I was just concerned about what kind of structures 4 [inaudible]. 5 MR. GREEN: Carl, it's, again, hard to read the plat. 6 MS. LUCIUS: It is hard. 7 MR. GREEN: The access into this subdivision is, if I can tell, not off Broad River 8 9 Road. It's through other internal streets. Is that correct? MR. GOSLINE: Yeah. It's through Huffstetler Drive, which is the street that 10 separates the school from the project. 11 CHAIRMAN VAN DINE: This Cobblestone Lane. That's the entrance into – that 12 is the one entrance into the development. Is that right? 13 MR. GOSLINE: Yes. That entrance is off of Huffstetler Drive. 14 MS. LUCIUS: I can't tell either. Is there going to be adequate buffering between 15 these and that neighborhood of single-family homes? 16 MR. GOSLINE: Right. Yes. At the -17 MS. LUCIUS: I can't see the plat very well. 18 MR. GOSLINE: Yeah. It didn't come out very well for some reason. There is a 19 20 retention pond and all that down at the – well, what would be at the top of your page 43. Huffstetler Drive goes around the project, name changes, and it goes into the adjacent 21 community. The units have been set off, considerably off, of the property lines of the 22

1	adjacent subdivision. And they would have to meet the landscaping buffering
2	requirements.
3	MS. LUCIUS: Because that is a much more intense use.
4	MR. GOSLINE: Right.
5	MR. PALMER: What percentage of open space were they required to have here?
6	MR. GOSLINE: None. It's zoned RG-2.
7	MR. PALMER: It's not classified as cluster housing?
8	MR. GOSLINE: They came under straight zoning without the cluster. Besides
9	that there is some certainly along, adjacent, to the property next door and at the bottom
10	end of the property.
11	CHAIRMAN VAN DINE: Is Huffstetler a public road?
12	MR. GOSLINE: It's public down to the school entrance, which is past the
13	entrance to the subdivision.
14	CHAIRMAN VAN DINE: Then it becomes private, school property?
15	MR. GOSLINE: Well, that's an issue of some discussion.
16	CHAIRMAN VAN DINE: I guess I have a little bit of a concern about exiting onto
17	what appears to be the sole access into the school. The first thing in the morning that's
18	going to be a disaster.
19	MR. GOSLINE: Wouldn't necessarily disagree with that.
20	CHAIRMAN VAN DINE: I mean people coming into that road – anybody that tries
21	to turn left to go out on to Broad River, I mean they'll never make it.
22	MR. GOSLINE: Yep. The original design showed a separate entrance out onto
23	Broad River and we said, "No, that ain't gonna work." So their entrance now is the bes

1	alternative that we could come up with for the project. It is on the public portion of the
2	road.
3	MR. JACKSON: What's the design capacity of that road, 8,600?
4	MR. GOSLINE: What, Huffstetler?
5	MR. JACKSON: Yeah.
6	MR. GOSLINE: Oh, it's not ranked.
7	MR. JACKSON: It's not ranked? Do you know how many vehicles per day the
8	school uses?
9	MR. GOSLINE: You know, it gets down to the capacity entrance to the school
10	It's a typical suburban street.
11	MR. JACKSON: Yeah, but I mean the traffic generated by the school in the
12	morning.
13	MR. GOSLINE: I don't have any idea what - I mean - but the school -
14	elementary schools generate a fair amount of traffic but not an awesome amount.
15	MR. JACKSON: You're saying the project will generate 634 vehicles per day
16	from 96 units?
17	MR. GOSLINE: That's because it's a multi-family rate. These units don't have as
18	much –
19	MR. JACKSON: Multi-family rate.
20	MR. GOSLINE: Right.
21	MR. JACKSON: Okay. But you have no idea of how much the school wil
22	generate?

1	MR. GOSLINE: No. But elementary schools typically generate one – one and a
2	half trips per student per day. So it's not a whole lot.
3	MR. JACKSON: Well, it depends on how many students.
4	MR. GOSLINE: Yeah, but even if they had 1,000, which they probably don't,
5	you're still only talking about 4,500 trips.
6	MR. JACKSON: I understand. But that road was designed specifically for the
7	school.
8	MR. GOSLINE: Well, it's a public road.
9	MR. JACKSON: I understand. But that's the only entrance to the school. It's like
10	a school entrance as it exists.
11	MR. GOSLINE: Right, because the school doesn't front on Broad River Road,
12	has no access to Broad River. This is their only way out.
13	MR. JACKSON: I'm sure it was built for the school. That's the only place that's
14	using that road.
15	MR. GOSLINE: Yeah. As the Chairman said, there's certainly going to be some
16	difficulties during a.m. and p.m well, particularly a.m peak hour. But I don't know
17	what the alternative is.
18	CHAIRMAN VAN DINE: Hold off a minute. Mr. Criss, we're having problems
19	hearing what's going on up here. Thank you. Does this property border on that
20	Donovan Drive?
21	MR. GOSLINE: Excuse me?
22	CHAIRMAN VAN DINE: Does this property border on Donovan Drive or is there
23	another lot?

MR. GOSLINE: Well, somewhere – I assume right where Huffstetler turns around what is the bottom end of the property and heads west the name changes to Donovan.

CHAIRMAN VAN DINE: And my question – if I'm looking on page 43 of our agenda, at the top of that on page 43 it looks like that Donovan Drive runs right along the edge of the property. What is the size of Donovan Drive? What would happen if an access point were made on to Donovan Drive so that you're not going to get a disaster at the school area?

MR. GOSLINE: The applicant is here. I think they've had some discussions about that but I don't recall.

CHAIRMAN VAN DINE: Do you want to come down and maybe you can answer some of the questions we've got a little bit easier?

# **TESTIMONY OF GARY BURCH:**

MR. BURCH: Gary Burch. My address is 96 Stirrup Drive, North August, South Carolina 29841.

CHAIRMAN VAN DINE: Do you understand the discussion we're having up here about the access points and the school and all the rest of it?

MR. BURCH: I do. The first 800' of Huffstetler Road is a public road.

CHAIRMAN VAN DINE: Um-hum (affirmative).

MR. BURCH: From there on Richland County School District owns and maintains the rest of the road all the way to Donovan Drive. We approached Richland County School District to gain access to their private road. And they had expressed an interest in the county taking their private road. And they seemed like they would – that would be

something they would want to do. But it came right down to it and they didn't want to give up their private road.

CHAIRMAN VAN DINE: Does the property that you have, that you're developing, have access, while it doesn't show it now, would it have access onto Donovan Drive?

MR. BURCH: It does not.

CHAIRMAN VAN DINE: So there is property owned by others bordering Donovan Drive?

MR. BURCH: No, sir. Huffstetler goes all the way to Donovan.

CHAIRMAN VAN DINE: Right. I -

MR. BURCH: We own the first – the county is the first 800' off of Broad River and then it's private all the way to Donovan.

CHAIRMAN VAN DINE: I understand that. I'm looking at – and perhaps somebody can show him the – it's the Attachment A, 2 of 2, appears to be the back section of your plan. And if you - probably Phase 2 if I'm reading your - phase 2 portion of it.

MR. BURCH: I have that.

CHAIRMAN VAN DINE: If you look at that all the way at the top – or actually, if you're looking at it correctly, on the left hand side. Donovan Drive runs right along the edge there. And my question was whether or not an access point could be made to access onto Donovan Drive because I'm seriously concerned about people having to turn left, which is the only direction they would go out of your development in the morning, while everybody's bringing their kids in to school.

MR. BURCH: That is a light. There is a light there with a turn lane.

CHAIRMAN VAN DINE: I'm not talking about Broad River. I'm talking about at Huffstetler and –

MR. BURCH: I get you.

CHAIRMAN VAN DINE: - and Cornerstone Lane where you have right there. When somebody comes out of that they're going to sit there because I take my kids to school in the morning. I know how long you wait to make a left-hand turn with everybody trying to get by. So my question would be whether or not there is the ability to access Donovan at the other end, put another entrance in which would be an alternative route for people to get out of that development as opposed to trying to fight the school traffic.

MR. BURCH: We don't have access to Donovan. The only thing we have access to is the private Huffstetler.

CHAIRMAN VAN DINE: So your property does not run up to the easement, or the right-of-way, to Donovan?

MR. BURCH: Our very corner does, yes, sir.

CHAIRMAN VAN DINE: Is it possible to take a road to that corner down there to do that?

MR. BURCH: We just border it. We don't own any frontage on Donovan at all. Their private road ends on that line you see.

MR. GREEN: What happened is Donovan really ends here. The rest of this is all private.

CHAIRMAN VAN DINE: Oh.

MR. BURCH: We don't have any frontage at all on Donovan.

MS. LUCIUS: I see. 1 CHAIRMAN VAN DINE: But Donovan basically ends at your property line and all 2 the rest of it is -3 MR. GREEN: The private road for the school? 4 MR. BURCH: That's correct. 5 MS. WYATT: I noticed in the Staff Report that the Fire Marshall has not given 6 approval to the single access. 7 MR. BURCH: I've met with them. 8 MS. WYATT: What are you going to do if they're requiring a second access? 9 MR. BURCH: I met with the Fire Marshall's office and they gave me the 10 recommendations on what to use, what type of turnarounds, and said that would meet 11 their approval; a hammerhead turnaround on one end and a cul-de-sac on the other. 12 MS. WYATT: And they said nothing about a second access point? 13 MR. BURCH: No, ma'am, because that's why I approached them. When we first 14 tried to do it, we wanted two accesses but Richland County School District doesn't want 15 to give up their private part of that road and we weren't able to gain access [inaudible]. 16 We want -17 MS. WYATT: I guess in my almost eight years this is my first time of hearing that 18 a school controlled a private driveway, if you want to use that word. I'm just – 19 20 MR. BURCH: It was built to county specs. They didn't want to turn it over. We had meetings with them. 21 MS. WYATT: Which school district is that? 22 23 MR. BURCH: Richland 1.

MR. JACKSON: [Inaudible] they're saying 'no'. 1 MS. WYATT: So I mean, you know, in some ways I see this as the school district 2 holding this development hostage, in a way. And I just don't think that's right, especially 3 of a public body like a school. 4 MR. BURCH: Kind of how we felt. 5 MR. GREEN: All they would need is to make 100' of that private drive coming off 6 of Donovan public. I mean they don't have to open that whole road up. All they have 7 got to do is let that road become public for another 50 to 100' and you've solved a huge 8 9 issue. And they're not willing, even, to open up some small portion of that road? MR. BURCH: No, sir. We tried to just gain access to their private road. 10 MS. WYATT: And what is -11 MR. BURCH: If we were to do that, if we were to gain access to their private 12 road, our road cannot be, then, brought into the county. It couldn't be a county road if it 13 accessed a private road. The county would – they would, in turn, [inaudible]. 14 MS. WYATT: The county would not take your subdivision, is that what you're 15 saying? 16 17 MR. BURCH: Our road. MS. WYATT: Well, that's what I'm saying. Your subdivision. Your roads within 18 your subdivision. 19 20 MR. BURCH: The roads within the subdivision. MS. WYATT: The county will not take them for what reason? Say that again. 21

MR. BURCH: Because it's accessing a private road.

22

MR. GOSLINE: There is most of the way. But I couldn't say for sure if it's right 1 opposite there on Broad River Road. 2 MR. PALMER: Do you know if there's a center retention lane out front? 3 MR. BURCH: There is a turn lane there. I'm assuming there is. 4 MS. LUCIUS: That wouldn't help anything, Patrick. Believe me. 5 MR. PALMER: I don't see any other option [inaudible] property that to access it 6 from Broad River. This is the only other option. 7 MR. JACKSON: Can't support that. 8 9 CHAIRMAN VAN DINE: This may be just the way the mapping works out, but on page 40, the property that we're looking at appears to go well past Donovan. 10 MR. BURCH: That's an old map. Two acres was sold to the county, Richland 11 County School 1. 12 CHAIRMAN VAN DINE: Okay. So that just hasn't made it into our system, that 13 dividing up. Okay. 14 MR. BURCH: It was a 14 acre tract. Now it's a 12. Two acres [inaudible]. 15 CHAIRMAN VAN DINE: And that would be the two acres at the bottom end of it. 16 17 MR. BURCH: To give them that road. CHAIRMAN VAN DINE: Sometimes you need to be careful of what you get. 18 MR. BURCH: That was before us. 19 20 MS. WYATT: Are we sure, then, that the school district bought that? He's saying the county, but I'm sure it would have had to have been the district. There's not some 21 22 kind of language, maybe in the deed somewhere that would allow access to that? I'm 23 just having a real hard time with this private driveway for a school.

MR. GOSLINE: Well, Gary's had some conversation – Mr. Burch has had conversations with them.

MS. WYATT: I'm sorry. Who has? You put your hand up.

MR. GOSLINE: Mr. Burch, the applicant, had conversations with the school board and the reason they did it was because – to give people coming out of the school and into the school an alternative access to the school. So the school owns the property to do that. This project – the access to this project – is off the public portion of Huffstetler Road.

MR. PALMER: I agree with Ms. Wyatt. I don't like it either that a public school uses public funds to buy a road that you can't access for the public. I don't like that. I don't know that there's a whole lot we can do about it.

MR. JACKSON: Well, maybe the school has concerns about the traffic problem. That's why the deny it.

CHAIRMAN VAN DINE: I mean schools can put roads and tracks and whatever they want to on their own property for their own personal use. The problem I'm having is that with what we've got that we only have one real direction to go out of this development and that's crossing the traffic that's trying to get into the school in the morning. It wouldn't be as big a deal in the evening because people are coming home. But the morning traffic is going to be horrible in that. And especially as construction traffic starts to place and other things like that and so on. You're going to have construction interferences and -

MR. PALMER: Well I'm not really as concerned for the school because if they wanted to they could give them access. May have some concern for the people who

1 | liv
2 | C

45

6 7

8

9

11

12

1314

15

16

17

18 19

20

21

22

live in the neighborhood. But the construction traffic for the subdivision I wouldn't be as concerned about that because the school's making their own problem there, I guess, [inaudible].

CHAIRMAN VAN DINE: I'm worried more about the parents and the people coming in to drop the kids off at the school itself. They didn't have a choice and - but realistically, I'm not sure we have – if the access cannot be made into Donovan, I'm not sure that we have a lot - we can wring our hands all we want to up here. But, ultimately, we're stuck with what we're stuck with.

MR. BURCH: And access to Broad River would be too close to the red light if we accessed it from Broad River.

CHAIRMAN VAN DINE: Right.

MS. WYATT: Let me ask a question both of Staff and/or Legal Department. How much trouble would it be to find out if there is another school within the county that has a private driveway like this?

MR. GREEN: Lot's of them.

MS. WYATT: Hum? Lot's of them do? Okay.

MR. CRISS: I imagine that's several weeks worth of research.

MS. WYATT: Don't bother. Mr. Green tells me there's several, so.

CHAIRMAN VAN DINE: Alright. Well, what are you going to do about this?

MR. GREEN: Mr. Chairman, I would move that we approve the subdivision subject to conditions stated on page 37 and we also, on behalf of the Planning Commission, write a letter to Richland County School District 1 requesting they review

the possibility of opening up a small portion of Donovan Road dedicating it as a public 1 road to provide a second, rear access point to this subdivision. 2 MS. WYATT: I'll second that motion. 3 MS. LUCIUS: But if they don't, we're putting 96 units on one access road with a 4 school. 5 CHAIRMAN VAN DINE: I will make a request of the motion, if we could, that we 6 divide it into two separate motions. One relates to the application before us. The other 7 is certainly an administrative act that we can make on the behalf of the Planning 8 9 Commission. But I don't want it to tie it into the approval. MR. GREEN: Agreeable. 10 MS. WYATT: I'll withdraw my second. 11 MR. GREEN: So I move approval subject to conditions specified in Staff Report 12 on page 37 and 38. 13 CHAIRMAN VAN DINE: Do we have a second? 14 MS. WYATT: Second. 15 CHAIRMAN VAN DINE: All those in favor please signify by raising your hand. All 16 17 those opposed. [Approved: Palmer, Furgess, Wyatt, Green, Manning; Opposed: Lucius, Jackson, Van 18 Dine, McBride] 19 20 MR. GREEN: Mr. Chairman, I would move that the Planning Commission write a letter to Richland District 1 requesting that they review the possibility of opening up 21

several hundred feet of Donovan Road as a public road to provide a second access

22

23

point for this development.

MS. WYATT: And may I add to your motion, Mr. Green, and say that in addressing that letter let's state that the purpose of that is for safety.

CHAIRMAN VAN DINE: And lack of interference with morning traffic into the school. Is that a second?

MS. WYATT: That is a second.

CHAIRMAN VAN DINE: We have a motion and a second to try and address the issue of an additional access point into the back for safety purposes from the Planning Commission, not from the applicant, himself. All those in favor please signify by raising your hand.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

MS. LUCIUS: I guess I can do that even though I voted against it. There's a concern about the safety of that many people using one entrance.

CHAIRMAN VAN DINE: As I understood the vote, the subdivision has been approved on a 5-4 vote. Is that correct?

MR. CRISS: Correct.

CHAIRMAN VAN DINE: So the subdivision has gained approval. And if Staff could try and draft a letter and get it to me I'll be happy to doctor it up and send it out.

MS. WYATT: State our case well?

CHAIRMAN VAN DINE: Alright. The next two on our agenda have been deferred. Those were SD-05-193 and 206. Next we have is SD-05-203 on page 66.

MS. WYATT: Mr. Chair, can I just ask a question of Staff in regards to the Jacobs 1 Creek Project? Was that withdrawn pending completion of the letter that we received 2 from Staff on some things that they have not completed? 3 MR. GOSLINE: Yeah. We met with the applicant last week and they agreed to 4 defer to get some – finish filling the – address some of the issues in our letter. 5 MS. WYATT: Thank you. 6 CHAIRMAN VAN DINE: Alright, Eagles Rest. 7 **CASE SD-05-203:** 8 9 MR. GOSLINE: Mr. Chairman and Members, this is a subdivision request for a project which was rezoned not too long ago, now known as Eagles Rest out on Johnson 10 Marina Road and Richard Franklin Road. Staff recommends approval subject to the 11 conditions on page [inaudible]. 12 MS. WYATT: Mr. Chair, I'm going to make a motion for approval based on 13 14 conditions being completed, on page 70, by the applicant. CHAIRMAN VAN DINE: Do I hear a second? 15 MR. MANNING: Second. 16 17 CHAIRMAN VAN DINE: Any discussion? MS. LUCIUS: I have one question. 18 MR. GOSLINE: Who – I'm sorry. Who was the second? 19 20 CHAIRMAN VAN DINE: Mr. Manning was the second.

21

22

MS. LUCIUS: Mr. Manning. I know when we were looking at this in October, we

were looking at open space of 16% and Mr. Margle said at that time that he was going

to try to increase that. Was it? Do you know how much, what percent of this, is open space?

# **TESTIMONY OF TOM MARGLE**:

MR. MARGLE: Tom Margle, 5847 Shakespeare Road. When we left the Planning Commission we had County Council. We had several further meetings with the community. And we increased the open space and reduced density down to 220. I want to say, without having documents in front of me, we're at full compliance with the open space requirement of 19%. We increased it. But I need to go back in my records.

MS. LUCIUS: That's okay. I know at the time you didn't know because the roads hadn't been laid out and I was just curious about it.

MR. MARGLE: Yes. It increased -

MS. LUCIUS: Okay.

MR. MARGLE: - quite a bit, like I said. And density came down.

MS. LUCIUS: That was my only question. Thank you.

CHAIRMAN VAN DINE: We have a motion for approval and a second. All those in favor please signify by raising your hands.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning, McBride]

MS. LUCIUS: Could I have a minute?

CHAIRMAN VAN DINE: Certainly.

MS. LUCIUS: When we have plats that are five pages, could you do them one side so we could cut and paste?

MR. CRISS: Single page.

MR. GOSLINE: Yeah, I guess we could.

MS. LUCIUS: It's hard to look at -

MR. CRISS: Yeah, it is.

MS. LUCIUS: - and know what you're looking at.

MS. WYATT: And you want a tree cut down, Ms. Lucius, to make you have more paper? Shame on you!

MS. LUCIUS: Recycled paper. No trees. But, no, seriously, because we could, you know, put all this together and make sense of it.

MR. GOSLINE: We'll try to do that. It significantly complicates production of the reports.

MS. LUCIUS: If it does, then that's okay. I can photocopy it do it. Just didn't have time.

CHAIRMAN VAN DINE: Alright. We are now into our public session, the Zoning Map Amendments. We're going to try and run through a few of these before we take another break. And I can tell we are going to need to take another break, however, at some point because there are a lot of them on our agenda. First case we have is 05-42 MA, which has been deferred from our March meeting.

#### CASE 05-42-MA:

MR. GOSLINE: Mr. Chairman and Members, this is a request to rezone a sort of triangular shaped piece - not even triangular – a funny shaped piece of property, shown to you on page 87, from RU to C3. There is an existing commercial facility on there that has been there for some time via the old special exception process. The Staff recommends denial. At last month's meeting y'all denied a project further - closer to the

interchange. And Staff recommends this one also be denied for the reasons stated basically in pages 83 and 84. The applicant, I believe, is here, Mr. Chairman.

CHAIRMAN VAN DINE: Mary Lee.

### **TESTIMONY OF MARY LEE:**

MS. LEE: Mr. Chairman and Commission Members, the owner of this property is also here. Does he need to speak before I do? Does he have that opportunity?

CHAIRMAN VAN DINE: He will have the opportunity, as well, if he wishes to.

MS. LEE: I'll just go ahead. It doesn't matter.

CHAIRMAN VAN DINE: If you'd state your name and your address for us, please.

MS. LEE: Mary Lee and I live at 444 Rimer Pond Road in Blythewood.

MR. FURGESS: Could you speak up a little louder, please?

MS. LUCIUS: Can you hear?

MS. LEE: To start with, I don't want anybody here to think that I approve of spot zoning because any of you that's been here for any length of time knows that people in Blythewood do not like spot zoning. Where the location for Mr. Warrington's property is – I don't know if you've had a chance to go out there and view it personally or not – but it's almost deadlocked to any other use other than continuation of this commercial where he already has a facility. I'm not sure what the administrative angle was or response to denying it being changed. He runs a business there, now. And his request warrants – well, really it's a personal matter. He's going back to secure financing to increase the size of his building. And they will not approve that under a special exception. So this is why he's requesting a change on it. In and around that area

there's already, you know, zoning M-1, C-3, several others in the general vicinity of it. And like I said it is deadlocked within that triangle to do anything else with it. I'm just here in support of that because I do live in Blythewood. I've been knowing Mr. Warrington for the last 100 years. And I do know that he has good intentions at heart. And I think when he comes up and explains to you why he wants to move his facility from where it's currently located to this property on 555 and Highway 21 you'll understand it a little bit better. But if you have any further questions for me I'll be glad to answer them.

CHAIRMAN VAN DINE: Thank you. You want to come up and speak?

MR. WARRINGTON: Thank you, Mr. Chairman.

CHAIRMAN VAN DINE: Microphone if you could. Just lift it up a little bit.

# **TESTIMONY OF CHARLES WARRINGTON:**

MR. WARRINGTON: This is not my forte, but I'll try. In '91 –

CHAIRMAN VAN DINE: If you could give your name and address. I'm sorry.

MR. WARRINGTON: Oh. Charles Warrington. Home address is 1442 Winya Drive, Columbia.

CHAIRMAN VAN DINE: Thank you.

MR. WARRINGTON: And the address of this property is 10500 Wilson Boulevard, Blythewood. And I bought it in '91 and at that time we were building a building and Mr. Brown was one of the people that we worked with in Richland County. And to speed it up to be able to open a business, we got the special exception that still exists. Now I have gotten involved in an Internet sales thing, but I'm having to rent a warehouse in Camden, South Carolina, which is a lot further from home than

Blythewood. I would like to move that and build a storage building adjacent or close to 1 the present 1900 square feet so that I could move my Internet sales, which is three 2 computers and five people, [inaudible] Blythewood. But when I approached the bank 3 about a loan to do this updating and storage building and whatnot, they said, "Fine." 4 And then their attorney found this special exception zoning and said, "You can't do that 5 until you have it changed to commercial." So that's about where I'm stuck right now. 6 And the bank won't - they won't continue on with the financial assistance until it is 7 changed. 8

CHAIRMAN VAN DINE: Okay. Thank you. Anybody have any questions for the applicant or Staff? Those are the only people that are signed up for this.

MR. MANNING: Carl?

MR. GOSLINE: Yes, sir.

MR. MANNING: Can someone operate indefinitely with a special exception? I know there's a whole other issue with the bank financing, but that person could operate this business, as is, indefinitely?

MR. GOSLINE: Right. As long as they stay within their parameters of the special exception conditions, which in this case limits the kind of business to, basically, what's there.

MR. MANNING: What if he had a fire and part of it was destroyed?

MR. GOSLINE: Well, that's primarily why he wants to get it rezoned, because he would be in – he would not be able to rebuild.

MR. GREEN: Mr. Chairman, you know, in looking at this piece of property, you're talking about something that fronts for 1,000' more, or less on, on a railroad track. It's

16

17

15

9

10

11

12

13

14

18 19

20

21

23

22

other two boundaries – there's one small other boundary – is Farrow Road and Wilson 1 Boulevard, which I don't think anybody would think this property could ever be used for 2 anything other than the rezoning request. And I would, therefore, make a motion that 3 we send this forward with a recommendation of approval. 4 MR. PALMER: Second. 5 CHAIRMAN VAN DINE: We have a motion to send this forward with a 6 recommendation of approval and a second. Is there any discussion? 7 MR. JACKSON: I just had some concern about, if it's rezoned as a C-3, any 8 9 addition onto that building and additional driveways, I'm just concerned about driveways and other types of business that would be on that property in a C-3 zoning. 10 MR. GREEN: This will convert to the GC under the new Land Development 11 Code. And all the driveway separation standards and the reduced range of uses that 12 are in the new GC district will then apply to this. 13 MR. GOSLINE: And he already has curb cuts on both roads. 14 MS. WYATT: He doesn't have, really, what you'd call a curb cut. The whole thing 15 is driveway, the whole 1,000'. 16 17 MR. GOSLINE: I was being a little liberal in my definition. You're correct. [Inaudible discussion] 18 MS. WYATT: I mean I'm, you know, state the facts! The whole thing is a – 19 20 MR. GOSLINE: It's a big curb cut. MS. WYATT: And actually it needs to be limited with whatever is done, truly. 21 22 MR. JACKSON: That's just my concern.

CHAIRMAN VAN DINE: Is storage, as part of retail and office space, allowed as 1 an accessory use or something? Because there is, even with retail space, and there is 2 a certain amount of storage that could be done in conjunction with the store or the 3 operation it has. 4 MS. ALMEIDA: Yes. 5 CHAIRMAN VAN DINE: It just can't be a freestanding warehouse, in and of itself. 6 MS. ALMEIDA: That is correct. 7 MS. LUCIUS: I tried to do a study of the entire length of Highway 21. [Laughter]. 8 9 I wouldn't want this to start commercial at that end of 21. Are you looking at this as pretty much an isolated case? 10 MR. GREEN: We've got something bounded by two major roads and a railroad 11 track. 12 MS. LUCIUS: Right. 13 MR. GREEN: A small piece of property. 14 MS. LUCIUS: But you don't see it coming on down 21? 15 MR. GOSLINE: Mr. Chairman? 16 17 CHAIRMAN VAN DINE: Yes. MS. WYATT: It's there to come on down 21, Ms. Lucius. 18 MS. LUCIUS: Yeah, I know. 19 20 MR. GOSLINE: I think -MS. WYATT: We may not want it. 21 MR. GOSLINE: - the Department's primary reason for recommending denial was 22 23 at some point in time this whole area – same argument we made last time – may end up

being commercial or light industrial, whatever, but not right now, you know. And we always argued in zoning cases that it may be appropriate at some point in time but not necessarily right now. Had Lucent gone in all this would have been commercial or light industrial or whatever already, but it hasn't. And you've got the big red glob – and notice that very scientific term 'big red glob' – on page 83 in the center of your map. You all questioned why. That's some 30 acres already zoned C-3 and you all were questioning that at the last month's meeting, so. That's why the Department recommended not necessarily – our point is, just at this point in time, we think it's premature and not necessary.

CHAIRMAN VAN DINE: This piece of property reminds me of the area out in Ballentine that we dealt with where we started with one little piece under the same idea. It's bounded by the railroad, etc., etc. Now I would venture to guess that there isn't anything except a commercial strip along, bounded back by the railroad track or whatever. I'm not opposed, frankly, to this request at this intersection. What I am opposed to is the idea that it opens the floodgates to additional coming down the road, or taking that triangular piece at the corner and saying, "Oh, well that's now got commercial over there and that's bounded by two roads. Let's hop over on the other side of the road and let's do it on the other side of the road." Those are the issues that I think we need to be aware of when we make these decisions, that we are, in fact, setting a precedent for future actions down the road. I am in favor, frankly, of this piece of property because of the fact it has a road on one side and a railroad on the other side. And nobody's going to do anything in that piece of property except, basically, some commercial use, so. But I want us to be aware if anything comes across the

1	street or further down the road that we should not be extending this beyond what we
2	looking at.
3	MS. LUCIUS: But we did deny one last month on down the road -
4	MR. GOSLINE: Um-hum (affirmative).
5	MS. LUCIUS: - as a C-3. And it was right across the street from [inaudible] C-3.
6	MR. GOSLINE: That's correct. It's basically the piece that's right at the bottom of
7	the zoning map on the west side of Wilson Boulevard.
8	MS. WYATT: Is that the piece, though, that County Council gave - we unanimous
9	– well, or pretty much unanimous – denied that but County Council has approved?
10	MS. LUCIUS: Was that for the frame shop?
11	MS. WYATT: That's the one.
12	MS. LUCIUS: Oh, they did? I didn't know that.
13	MS. WYATT: County Council approved it. So.
14	MS. LUCIUS: I didn't know that.
15	MS. WYATT: It's not us that's opened the flood gates.
16	MR. GOSLINE: Yes. That's correct. They got first reading in March.
17	MS. LUCIUS: Because we had requested that it come back as a C-1, possibly.
18	MR. GOSLINE: Excuse me?
19	MS. LUCIUS: We had requested that it come back as a C-1 and not put anymore
20	C-3 in there. But they overturned our – they disregarded our recommendation?
21	MS. WYATT: It's been awhile since we approved some changes there on Osprey
22	Court and in that area. But there's going to be some commercial in the front there, too,
23	of that isn't there?

MR. GOSLINE: No. That's Eagles Glen. 1 MS. WYATT: No. Not Eagles Glen. Oh! That's right Osprey Court is, I'm sorry. 2 You're right. [Inaudible]. I'm thinking Willow Lakes. I'm sorry. 3 MR. GOSLINE: Right. They'll be up next month with the last piece of Eagles 4 Glen. 5 CHAIRMAN VAN DINE: Do I hear a motion on this request? 6 MR. GREEN: There's a motion on the floor. 7 MR. GOSLINE: You have a motion and a second for approval, Mr. Chairman. 8 9 CHAIRMAN VAN DINE: Any further discussion? MR. CRISS: Mr. Chair, for clarification, if I may? The new Land Development 10 Code GC, general commercial zoning district, does allow warehousing as an accessory 11 use up to 12,000 square feet of gross floor area. 12 MR. GOSLINE: He hasn't got that much room. 13 CHAIRMAN VAN DINE: All those in favor of sending this request forward with a 14 recommendation of approval please signify by raising your hand. 15 [Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, Manning; 16 17 Opposed: McBride] CHAIRMAN VAN DINE: For the purposes of the Record since it is in 18 19

CHAIRMAN VAN DINE: For the purposes of the Record since it is in contradiction of the Staff's recommendation, I believe that the discussion relative to the roads and the railroads and the other issues that we have had be the basis for going against the Staff recommendation. And, so for the purposes of support or justification, I would request that the discussion on this particular item be attached as part of our basis for the vote.

20

21

22

23

MR. CRISS: Mr. Chair, could I clarify that vote. Was that eight?

CHAIRMAN VAN DINE: All those in favor. All those opposed.

MR. CRISS: One. Thank you.

CHAIRMAN VAN DINE: Alright. When is the next meeting for County Council?

MR. GOSLINE: You mean for zoning?

CHAIRMAN VAN DINE: Yeah.

### [Inaudible discussion]

CHAIRMAN VAN DINE: We are simply a recommending Body. It will go forward to County Council with a recommendation that it be approved for the change to a C-3. County Council does have final say on those. And the meeting will be April 26<sup>th</sup> here in these chambers. The property has been posted, I believe, as to the date and time for that, as well. So you'll need to come back additional - before County Council. Next we have 05-43-MA.

# **CASE 05-43-MA**:

MR. GOSLINE: Mr. Chairman and Members, this a request to rezone a 6.7 acre parcel on the west side of Hazelwood Road approximately ¼ mile north of Garners Ferry Road from D-1 to RG-2. The Staff recommends denial based on the discussion, mostly on the discussion on pages 95 and 96. And, again, this is a situation where it may be – the Department feels that it may be appropriate in the future but there's no particular need to do it right now. I'm sure - Mr. Fuller is here representing the applicant.

CHAIRMAN VAN DINE: Mr. Fuller, please.

## **TESTIMONY OF ROBERT FULLER:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. FULLER: Thank you, Mr. Chairman. My name is Robert Fuller. I live in Columbia and my office address is 1728 Main Street. I am here this afternoon as representative of the McElveen family and some family partnership that control two pieces of property that are adjacent to each other on Hazelwood Road just north of its intersection with Garners Ferry Road. The two applications are 05-43, which we are dealing with at the moment, followed immediately by 05-44 that is an adjacent piece of property and the zoning request is slightly different. So there are two separate parcels, but I call that to your attention because there is, at this point before you, or will be at this point before you, in the concurrence of these properties in this meeting, a rezoning of the entire holding of this basically eight acres and a little more on Hazelwood at the intersection of Garners Ferry. The discussion that you folks just had I think was very relevant and germane to most of what we're talking about in connection with the conversion of this property at this time in accordance with the requests that are being made. By way of a little bit of history, this property has been zoned D-1 in Richland County, I believe, since the inception of countywide zoning. I believe it was done in 1976 when the county rezoned. The property has no projected project process in place at this time. It is not being requested for rezoning in order to accommodate an immediate use. It is, in part, adjacent to city limits of Columbia. There is no necessity at this point in time for the development of a plan that includes water and sewer because that would require conversation with the City of Columbia and, indeed, an annexation under their rules of engagement for matters of project development in areas in which they are extending outside of the city. What we do have in prospect, however,

is on July 1<sup>st</sup>, if nothing else is done with this property, what is now a piece of property zoned D-1 immediately adjacent to C-3 zoning on one side, RG-2 zoning on the other, and commercial zoning across the street from it, is going to be converted to RU. There's no reason in the world for this eight acres to be plopped down - I think somebody's terminology was a few moments ago - into an area that is already identified at that intersection of Hazelwood and Garners Ferry, essentially, as being commercial on the frontage of both Garners Ferry and Hazelwood on the east side of the road. And everything to the west of this property is zoned RG-2. There is some single-family residential across Hazelwood Road, which would be east of the property, the six acres subject of your request now. But everything that fronts on Hazelwood Road across the street to the east is now zoned either C-3 or C-1. And essentially every use along there, with the exception of perhaps one and possibly two residences, is commercial regardless of whether it is – what the zoning has been or is. There are one, possibly two, residences that are in C-3 zoning across the street on Hazelwood. And then there is residential seated behind those lots. We submit to you that the request for this combined proposal is to provide for a real and realistic zoning for these two properties which, when in combination, are viewed as the requests are presented to you, provides a joinder of the C-3 zoning that is already on Garners Ferry Road and on Hazelwood and simply squares it off at the intersection. And then the property owner's RG-2 request for this six acres adjacent to that and abutting RG zoning in the City of Columbia on the north side, makes a logical zoning pattern for that particular locality. This will not be an isolated incident of commercial or multi-family zoning in an area where that does not exist. Because, indeed, every portion of the property that

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

surrounds this property is either commercial in use and in zoning or is RG-2 in zoning.

And there is a significant amount of multi-family residential in the immediate vicinity as well as the commercial that fronts on Hazelwood and Garners Ferry.

CHAIRMAN VAN DINE: Thank you. Next we have is Mary Sturgeon.

### **TESTIMONY OF MARY STURGEON:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MS. STURGEON: I'm Mary Sturgeon. I live 818 Hazelwood Road. And if you have the same papers that I have, I live in the house that is directly in front, the one that's pictured in your maps and your paperwork there. That is C-3 property. The one next to it is C-3 property. My C-3 property I do live there. It is for rent. I have, if you'll look through the picture on there, there is a very large building. You can see it down the side and you can also see it through the breezeway. It's 1,200 square foot building back there. I do rent that out. It is not rented at the present. But it's available when I can find someone that's suitable for that business it will be rented. The next block down is C-1 and that is, for the first two lots there, is a business on each – the first two there. The other side there that's facing Sharon Street, that is duplex. I think there's about two in there. And everything else you see back there on Marie Street, Stephen Street, Sharon Street, so forth, 70% of it absentee landlords. Our property has gone down until it's just absolutely ridiculous. There's a lot of older people there. And on down there around the Ashwood Commons, they have recently, in the last couple of years, added approximately over 150 and are still building units and homes down in there. And every bit of that turns out onto Hazelwood Road. The other part right there, I'm not sure what that is. That is the park, the new park that they're going to put in there. The main entrance to that will be just right across the street from my house. And it will border that land that they're asking to be zoned for apartment complexes. Those apartments, at 16 units per acre, would put approximately 105 units in there. We have some very undesirable property, rentals, down on the block just off them, on the 700 block. I'm on the 800 block. He's looking at the 800 block that they're asking to rezone. The 700 block is a - there's four units there, four businesses, that sell alcoholic beverages in one block. One is just been in the last few years. We've tried to stop it. We've worked to do all we could. It's just a hangout that for a while - it's called Side Pockets - for a while they were allowing midnight sales to underage students and patrons. I reported that. They stopped it. They have had prostitution coming from down in there. Right now they have what they call tournaments and they block both sides of the street going in there. There's at least 100 cars approximately three nights a week, three evenings a week, and it would come all the way down into that part. The map that I have that was sent to us, one site is – I'm not sure which one this is, but I believe that's an aerial view and I believe that it is incorrect. There's one section on there that is the driveway to the rear of South Carolina Electric and Gas. And the drive-through window turns out right onto Hazelwood Road. And, see, it's enclosed in here. It's about in the middle of it there. Also, there is - the boundary line between the school zones right in there. I'm not sure just exactly which one it is now, but I do know that there were, for many years, Lower Richland buses going down that street. And on the other side of the street where they're asking to be rezoned would be buses coming from either Dreher or Flora. And I don't know how much more traffic can be put on that street. And that is a through street. It is one of the main through streets going through down to Fairmont. And with all the problems and all the people that we've had in there, we've had several shootouts

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

and deaths and so forth all along in there. In the middle of the night you can hear gun shots constantly. I don't get up and go look. I call the police because I'm not going to be standing in front of a window when all this is going on. I think we need some help with checking on the zoning down in there because it's turning into a slum back in those streets there where the absentee landlords are. Please don't put more absentee landlord units in there that's going to cause us all these – more problems.

CHAIRMAN VAN DINE: Thank you, ma'am. I appreciate - for everybody else – we apologize. We do have a limitation on the amount of time to speak. We'd appreciate it if the buzzer goes off, that you would wrap up your comments very quickly. Ron Thompson, followed by Rebecca Williams.

### **TESTIMONY OF RON THOMPSON:**

MR. THOMPSON: My name is Ron Thompson and I'm a resident of — my address is 138 Gail Pond Trace. And I'm a resident of the Ashwood Lakes Subdivision and Commons. And I heard some of Ms. Sturgeon's comments, there, and I'm ready to echo them. Mr. Fuller has talked about the use of the property there. I've talked with the City on several occasions. Ashwood Lakes is actually adjacent to the property that he's speaking of. I was not aware, until I passed by on Hazelwood on the way home one day, that the first couple of pieces of property there were actually privately owned and not a part of the City. Our concern is that if that property is rezoned other than — if it's rezoned for — and I'm not that familiar with the letter and numerical terminology — but if it's rezoned for multi-family right now or rezoned for commercial, I think that we're going to have the kinds of problems that Ms. Sturgeon is talking about multiply. The other issues that we've had some homicides. We had some homicide about a couple —

about a mile down on Patterson Road. And I know of which Ms. Sturgeon is speaking about with the Sideways pool hall and that kind of thing. And they're congregating there. There's a lot of traffic there. I can see where if there's a multi-family unit put there the traffic is going to triple. One thing about the park that's being brought there, I have talked with the City. They are putting in an abutment between the Ashwood Lakes subdivision, which we do have an active crime watch program there and we watch to make sure that there's quality activity there. There is a buffer that's going to be placed between the park and the Ashwood Lakes subdivision. We're looking to make sure that things take place the way they should take place in terms of development. And I heard the buzzer go off. But I just want to say to you very frankly, that I think I could not have said it better, that if you're going to do anything with that property on Hazelwood, the time is not now. I think that you've got other priorities with regards to dealing with that property other than amending it to, rezoning it to something other than what its use is intended for right now. I think there's some issues that need to be dealt with before you consider rezoning that.

CHAIRMAN VAN DINE: Thank you. Rebecca Williams.

# **TESTIMONY OF REBECCA WILLIAMS:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MS. WILLIAMS: I am Rebecca Williams and I live at 824 Hazelwood Road, right next door to Ms. Sturgeon. And I believe both of these people have about said it all. I've tried to live there – I mean I've lived there 38 years and tried to live there peacefully. But it is, like they said, it has gone down. There's so much traffic I almost need a traffic light to get out of my driveway. It's hard to get out on Hazelwood Road. We're right there at it. It's just a congested area. And they've told you what all the other problems

1 al2 th3 al4 m5 he

are and we also have trash scattered all over the neighborhood in the yards and along the roads. It looks like just a dumping place for everything there. We don't need anymore problems that this would create. And there is a lot of noise like they mentioned. And then, on top of that, if you had apartment buildings or multi-family housing there in that area you'd have a lot of children. That would be very hazardous for them. I hope that this will be denied.

CHAIRMAN VAN DINE: Thank you, ma'am. Those are all the people who have signed for both 05-43 and 05-44. While I know we have to take up each one of them separately, I think for our discussion purposes we may want to talk about both parcels in the area as a combined area as far as questions or comments that are being made.

MS. LUCIUS: If we're going to take them together, I do have a question. I was looking at the map on 112. And it seems like you've got that parcel all as D-1. But according to the notes I found looking back, we had already rezoned a portion of that to commercial.

MR. PALMER: On 112?

MS. LUCIUS: Yeah. I thought we were going to discuss them as one. If we're going to discuss them as one I want to get this cleared up.

CHAIRMAN VAN DINE: We have to vote for them separately, but for discussion purposes –

MS. LUCIUS: I just want to get this cleared up.

CHAIRMAN VAN DINE: - if there are comments that are to be made on each one or separately. But that's fine.

MS. LUCIUS: Okay. Anyway, on March 1st of '99 - you know I go back and look 1 at these things - we rezoned one acre from D-1 to C-3 to allow ingress/egress for 2 SCE&G onto Hazelwood -3 MR. GOSLINE: Right. 4 MS. LUCIUS: - via Marie Road. But that's not reflected on this -5 AUDIENCE MEMBER: That's not the same parcel. 6 MS. WYATT: Isn't that what that little piece right there is? 7 MR. JACKSON: This little piece right here. 8 AUDIENCE MEMBER: That's why I was saying it was a mistake on your -9 MS. LUCIUS: Yeah. Well I picked up on that when you said you thought it was a 10 mistake. 11 MR. FULLER: Ms. Lucius, if I could address that since you are talking about the 12 two together here. 13 MS. LUCIUS: Right. 14 MR. FULLER: The property that is subject of our application number 05-44, 15 which is D-1 to C-3 -16 17 MS. LUCIUS: Right. MR. FULLER: - is a piece of property that was previously a portion of the C-3 18 property that is now the SCE&G property that fronts on Garners Ferry Road. That is 19 20 reflected on both of the maps that you have in your package. That property is already C-3 property, taken out of the D-1 track, and is a part of the C-3 that fronts on Garners 21 Ferry Road. 22 23 MS. LUCIUS: Is that that little red square?

MR. FULLER: It would be the third – if you go down – if you've got the same map 1 that -2 MS. LUCIUS: I do. 3 MR. FULLER: Alright. The third – there's shown at the corner of Garners Ferry 4 and Hazelwood three lots before you get to the proposed commercial site. And the last, 5 6 that sliver of red property -MS. LUCIUS: That little sliver is that? 7 MR. FULLER: - is the piece property -8 9 MS. LUCIUS: Oh, okay. MR. FULLER: - that was taken out of the D-1 tract -10 MS. LUCIUS: Alright. 11 MR. FULLER: - and placed in the SCE&G. 12 MS. LUCIUS: Alright. Because it looks on the aerial that Marie has been taken 13 across into that piece of property. You see? It looks like Marie's been extended. It's 14 not? 15 MR. FULLER: The property that is directly across – that we are dealing with in 16 the rezoning application, directly across from Marie Street is the portion of this property 17 that is subject of the C-3 application. 18 19 MS. LUCIUS: Okay. 20 MR. FULLER: And it abuts the C-3 property that fronts on both Hazelwood and Garners Ferry Road. 21 MS. LUCIUS: Okay. So that little sliver is what we rezoned back in '99? 22 23 MR. FULLER: Correct.

MS. LUCIUS: Okay. That clears that up. 1 MR. FULLER: The RG-2 application, which is adjacent to that, is the 6.6 acre 2 parcel that is adjacent to what will become the city park that is zoned RG-2. And all the 3 Ashwood Commons property is RG-2 property. 4 MS. LUCIUS: Okay. I just wanted to make sure we had the right map. 5 MR. FULLER: And, also, if you recall, looking in the traffic reports, the LOC, LOS, 6 service on Hazelwood Road and Garners Ferry, will not be affected by this zoning. It 7 remains a level C, before and after. 8 CHAIRMAN VAN DINE: The property, ultimately on July 1, assuming that that's 9 the date of implementation, would go to RU. Is that correct? 10 MR. GOSLINE: Yes, sir. 11 CHAIRMAN VAN DINE: Were the uses that were D-1 to RU relatively the same 12 in the conversion? 13 MR. GOSLINE: No, sir. 14 MR. CRISS: I would, respectfully, disagree; they're similar. Low density, single-15 family residential, agricultural, forestry, some community facilities. 16 CHAIRMAN VAN DINE: Multi-family is not presently allowed in either D-1 or RU. 17 MR. CRISS: Both allow manufactured housing. 18 19 CHAIRMAN VAN DINE: Okay. 20 MR. CRISS: Despite its title, the development zone doesn't allow much in the way of development. 21 MR. FULLER: Mr. Chairman, with all due respect, I think that D-1 zoning has 22 23 always and traditionally in Richland County, been recognized as the code says it is, a

transitional zoning. It is not a use zoning classification. It is utilized, was utilized from 1976 forward, to designate property that was on the edge of developing properties to best characterize what ought to be included within the surrounding communities. And I submit to you, this is the poster-child for property that's compatible with what is zoned adjacent to it on all sides. Thank you.

CHAIRMAN VAN DINE: I was about to say, basically, what Mr. Fuller has just said. So I won't repeat that. However, it does seem as though a conversion to an RU in these particular spots doesn't make a whole lot of sense. Whether or not RG-2 is the proper zoning request or not, as far as the first request, it certainly makes sense to have — they're similar zones side by side. And I would hope that some of the problems that are existing down there would be taken care of through other mechanisms other than the zoning applications or the zoning requirement. I think if there are pool halls that are being run inappropriately or there are other areas that are creating nuisances, they ought to be taken care of through the police force and the powers that are out there. And I don't think that zoning plays any real role in that other than, perhaps, limiting uses in certain respects. It just seems to me the request of D-1 to RG-2 that that makes sense in light of what else is there. Because I can tell you, RU is not going to be something that, even if it were converted in July to RU, that's not what it's going to be, ultimately.

MR. GOSLINE: Mr. Chairman, no. But one of the problems were going to have is that because the decision was made to automatically convert all the D-1 to RU, this is just the beginning of a tidal wave of these requests.

CHAIRMAN VAN DINE: And deferring it until a later time to take up that particular issue doesn't make sense if it's before us now. Which is, in essence, what you said, "Defer it and let's take it up at a later time." If we're going to have a landslide of things coming in here based upon that, we can take care of one of the landslides right now.

MR. GOSLINE: It's the first pebble in the landslide.

CHAIRMAN VAN DINE: And maybe if we take the pebble out the whole landslide won't come.

MR. GOSLINE: I doubt that. [Laughter]

MR. PALMER: I do seem to remember that, also, when we were talking about these conversions that we said, you know, we need to make a mechanism in place to streamline these things where the conversion doesn't make sense. People are wanting to be something else; that we put something in to streamline this.

MR. GOSLINE: You have to go through the ordinance adoption process.

MR. PALMER: Right. But what I'm saying is it obviously doesn't make here, but, yet, Staff still recommended, you know, to deny it. And I just think that – I mean I agree with Howard that this is a clear cut case to me.

MR. JACKSON: I don't see it as clear cut case. You're talking 16 units per acre. What type of transition? You have a neighborhood there, right, which has approximately, maybe, what, one house per half acre?

MR. PALMER: Which is surrounded by C-2 and RG-2. I don't see [inaudible].

MR. JACKSON: Yeah. But you're going into a neighborhood, also. Depends on what you're talking about.

MR. PALMER: The RG-2 is already to the backside all the way to the neighborhood.

MR. JACKSON: Yeah. Or it was zoned as someone lives on those properties also. Some of the houses are for rent. But to go – this is an urban-type living. You're putting 16 units per acre. I can't support that.

MR. PALMER: All this is RG-2.

MR. JACKSON: I understand that.

MR. GOSLINE: Mr. Chairman, lets be sure that we're talking – this is RG-2 in the city limits because that's the park. So the proposed RG-2 will, yes, be adjacent to RG-2, but it's in the city limits. And the 16 units, Mr. Jackson, a max. It's quite possible they wouldn't get that many. As you heard, the Ashwood Commons, which is the strip, if you'll look at the aerial on page 99, Ashwood Commons is that strip of units much similar to Elders Pond and some others. And then Ashwood, itself, is a big subdivision of more conventional, single-family, detached housing.

MR. JACKSON: I understand. I just cannot support 16 units per acres in that community.

MR. GOSLINE: They're allowed to do it.

MR. JACKSON: I say I cannot support it. I'm not saying what they're allowed to do or not.

MR. MANNING: Carl?

MR. GOSLINE: Yes, sir.

MR. MANNING: When the D-1 classification was eliminated, it was my understanding that all the rural property owners had the right to come in and sit down

with Staff and they'd make recommendations as to what they thought that property 1 should be. 2 MR. GOSLINE: They are. 3 MR. MANNING: The applicant is. What was you're recommendation? 4 MR. GOSLINE: For this one? 5 MR. MANNING: For this piece of property. 6 MR. GOSLINE: Recommended – the request before us is to make the change 7 and the Department's position was it's premature. I understand the argument. And it's 8 9 you know - this is going to be a real problem, folks, because we've got hundreds of acres, thousands maybe, where this is going to be coming to us. It's not a simple way, 10 but the better way around it is change the zoning maps and do some down zoning and 11 up zoning and all the rest of that. 12 MS. LUCIUS: I'm hearing that this rezoning is okay because it's better than what 13 it's going to turn into. It's almost like a, you know, it's not agreeing with the zoning, per 14 se. It's so much as the fact that it's going to lapse to rural if we don't. See what I'm 15 saying? 16 MR. GOSLINE: Yes, ma'am. 17 That's the argument you're going to hear incessantly for some time is that it doesn't make sense for it to be rural and they're 18 probably right. 19 20 MS. LUCIUS: Well, let's do this. MR. GOSLINE: So, therefore – 21 22 MS. LUCIUS: Merits. Standing on its merits. 23 MR. GOSLINE: - you know, let's just pick something.

MR. JACKSON: [Inaudible]

MS. LUCIUS: No, no, no. What I said -

MR. JACKSON: That's what this argument is.

MS. LUCIUS: huh-uh (negative). I'm hearing that since the D-1 is going to become rural, that all the, you know, property owners are coming now and trying to, you know, get it rezoned before that happens, which is good. But I don't want us - to see us put in a position of taking whatever is presented before us to prevent it from reverting to rural. You see what I'm saying? In other words, if you came in and said you wanted all of this C-3, would we say, "Oh, well, that looks good to me because otherwise it's going to be rural." I mean, you know, I don't see that as making a decision based on the merits of the zoning itself, the RG-2 or whatever it is.

MR. GREEN: We have two parcels here being separated and I think by their separation will tend both to be oriented to Hazelwood Road. And I think there's an opportunity here that, had there been a use intended for this – I mean we've got nine acres here. We've got property that has sufficient frontage on Bolton Street. There's an opportunity to develop this property oriented to Bolton Street through other commercial property to keep its orientation away from Hazelwood at the time there's a specific use that's in mind to develop the property. And I would think that would be one of the things that we would look at, as a nine acre piece, is an orientation towards Garners Ferry and Bolton Street as opposed to two separate entrances onto Hazelwood. I don't know how long ago the encroachment of C-3 and C-1 went up Hazelwood. I suspect it's been some time – long time ago.

MS. LUCIUS: Long time. It was before [inaudible].

MR. GREEN: But I just think there will be a future opportunity to look at this nine acres with a better orientation towards the commercial and away from the residential areas. That would be my concern about rezoning it now.

MR. PALMER: These are both, individually, parceled, tax map sheet numbers?

MS. ALMEIDA: Um-hum (affirmative).

MR. PALMER: Are you speaking about the C-3 property or are you speaking about the RG-2 property?

MR. GREEN: My understanding was that these two parcels are both under the same ownership so that, collectively, you have nine acres there to work with.

MR. PALMER: Well, I understand that. I hate to, even though they're the same owner, there are two separate tax map sheet parcels. He gets two separate tax map bills. I think we should access these votes on their individual merits and not each as just because he happens to own both of them, he may have different intentions for [inaudible]. But they're two separate pieces. We need to look at them as two separate pieces.

CHAIRMAN VAN DINE: And, certainly, I didn't want to lead anybody to believe that we were going to be voting on them as a unit or whatever. I was just suggesting, for our discussion purposes, that we talk about the entire area. In answer to some of the other questions, as to the second parcel, which is the 05-44 parcel, I am not in favor of a C-3 zoning in that area. I don't think C-3 would be the appropriate zoning. I think what we ought to be doing is, if we're going to change it, it ought to be a changing to a C-1, the gradual step down from commercial to a residential. So I would think that that

parcel, instead of being a C-3 request, should be a C-1 zoning as a buffer or a lower use down into the residential, albeit multi-family residential.

MR. PALMER: I could see that as well and that's why I think this is a slippery slope us combining these both even in discussion. I would agree with you, Howard, in that I'm in favor of the RG-2. It's bordered by C-3 and RG-2 and there's C-3 across the street and then there's C-1. And, while this is going to be a park directly next door, but right after the park there's residential that's pretty intense. I'm in favor of the RG-2, perhaps maybe a lesser use, maybe a C-2 or a C-1, like you mentioned, on the second parcel.

MR. JACKSON: I just couldn't support that. I think it's a total disregard and disrespect for the citizens who live on that road even though their property may be zoned C-3 and [inaudible], people live there. And in other communities we have tried not to zone into a residential community in a commercial.

MR. PALMER: We're not talking about commercial here, though.

MS. LUCIUS: He's talking about the -

MR. JACKSON: Well, even with the homes, we try to have similar zoning.

MR. PALMER: And the similar zoning is RG-2, then it goes next to RG-2, then it steps down to the RS-1.

MR. JACKSON: I see RS-1. On the C-3 there are homes. I'm not talking about that. That's with the city. I'm talking about what Richland County's responsible for. That's not zoned –

MR. PALMER: We're not. That's what the [inaudible].

MR. JACKSON: For my understanding, isn't that the city?

MR. GOSLINE: I'm sorry. What was the question? 1 MR. JACKSON: RG zoning, is that part of the city? On the map. 2 MR. GOSLINE: The zoning to the west of the subject site is RG in the city limits -3 MR. JACKSON: Okay. 4 MR. GOSLINE: - for a city park. I don't know why they'd zone it RG, but. 5 MR. JACKSON: I'm not concerned with the urban setting. What I'm concerned 6 with is the county. And similar zoning, as it is now, is RS-2 and wherever there is C-3 is 7 a residential property. And I can't support putting 16 units per acre where you have two 8 9 units per acre. I cannot support that. CHAIRMAN VAN DINE: Let's focus on the 05-43 MA, which is the request from a 10 D-1 to an RG-2. Do I hear a motion from the Commission regarding that property? 11 MR. MANNING: Yes, Mr. Chairman. I'd to make a motion that we approve that. 12 MR. PALMER: Second. 13 CHAIRMAN VAN DINE: Is there any further discussion of the 05-43 MA? We 14 have a motion to send this request forward with a recommendation of approval. All 15 those in favor please signify by raising your hand. All those opposed. 16 [Approved: Palmer, Van Dine, Manning; Opposed: Furgess, Lucius, Jackson, Wyatt, 17 Green, McBride] 18 CHAIRMAN VAN DINE: The motion fails. Need an alternative motion. 19 20 MS. WYATT: Mr. Chair, I'll make a motion that we send this forward with a recommendation of denial. 21 MR. JACKSON: I'll second it. 22

\_

CHAIRMAN VAN DINE: Thank you.

CHAIRMAN VAN DINE: Alright. We have a motion to send this forward with a recommendation of denial. All those in favor please signify by raising your hand. All those opposed.

[Approved to Deny: Furgess, Lucius, Jackson, Wyatt, Green, McBride; Opposed: Palmer, Van Dine, Manning]

# **CASE 05-44 MA:**

CHAIRMAN VAN DINE: Alright. That will go forward with a recommendation of denial, which is consistent with the Staff's position. The next that we have is 05-44 MA, which is the adjacent piece of property, which is a request to change that from D-1 to C-3. We had discussion on that. Mr. Fuller, since you have not had an opportunity, if you would like to address us very shortly on that particular piece of property.

## **TESTIMONY OF ROBERT FULLER:**

MR. FULLER: Mr. Chairman, it is a reiteration, but I would suggest to you that the C-3 zoning request simply squares off the properties that are already zoned C-3 fronting on Garners Ferry Road and is consistent with the zoning which is across Hazelwood to the east. All of that is C-3 zoning with C-3 uses in portions of it. Although there are clearly – there is, clearly, at least one home that is occupied by a resident there, there's a boarded up home and there's a home with a roofing company that operates there. So there's already C-3 zoning for the full length of the frontage of the requested property on Hazelwood Road that is C-3 zoned. And this is contiguous. It is appropriate. And it is compatible with what is already zoned in the district.

MS. LUCIUS: Well, like I say, this was before '99 when we took all that commercial down Hazelwood. I would like to think that we wouldn't have done that. I hope we wouldn't have done that.

MR. GOSLINE: It was probably a past Planning Commission recommendation.

MS. LUCIUS: Oh! I'm saying it was before '99. I know because I looked back that far until '98.

MR. JACKSON: Mr. Chairman, I recommend denial of this zoning request.

CHAIRMAN VAN DINE: We have a motion for denial of the request. Do I hear a second?

MS. LUCIUS: Second.

CHAIRMAN VAN DINE: Motion and a second. As I stated earlier, I would be opposed to a C-3 request. I think a step down in this area to a C-1 would have been a much more appropriate request, and based upon that I would also support the motion to deny. Are there any other comments?

MR. MANNING: I've got one question. On page 109 [inaudible], Item 6, can you, Carl, explain that to me? What is the Lower Richland Subarea Plan that's in place now [inaudible]?

MR. GOSLINE: Oh, I'm sorry.

MR. MANNING: Item 6 on 109.

MR. GOSLINE: Uh-hum (affirmative).

MR. MANNING: It says, "Proposed zoning map amendment is not consistent with the siting recommendations of the Lower Richland Sub-Area Plan discussed herein." Is that plan in place? I mean is that -

1 MR. GOSLINE: Yes, sir.

MR. MANNING: So this is not the new plan that we are working on, now, [inaudible].

MR. GOSLINE: No, sir.

MR. MANNING: Okay. I didn't -

MR. GOSLINE: The neighborhood planning function that's going on out there, it's considerably – it's three miles east of here, east of this site.

MR. MANNING: Right. That was a concern. Were we using that as a [inaudible] at this point when we hadn't adopted it.

CHAIRMAN VAN DINE: We have a motion before us to deny the request. Send it forward with a recommendation of denial, excuse me. All those in favor of the motion please signify by raising your hand. All those opposed.

[Approved to Deny: Furgess, Lucius, Jackson, Van Dine, Wyatt, Green, McBride; Opposed: Palmer, Manning]

CHAIRMAN VAN DINE: Alright. That will go forward with a recommendation of denial on that request. Ladies and gentlemen, I know you've been sitting patiently. We are now on to the request which everybody is here for and we have been sitting here, also, for quite some time and, unfortunately, I think some people need to take a break. And we're going to break for five minutes before we get started on all of these.

### [RECESS]

CHAIRMAN VAN DINE: Alright, folks, I said it at the beginning of the meeting and I've heard it two or three times. If you've got a cell phone, turn it off! If you want to talk on the cell phone, go outside. I'm going to ask - if I have to, we'll get a Deputy

Sheriff to come in and take the phones way if somebody can't be courteous enough while people are up here to have it off. Ms. Linder, you were talking with me at the break concerning the General Development Plan approval. For the benefit of the other Commissioners, will you please let them know what we were talking about so they're aware of what needs to be done concerning these PUD approvals.

MS. LINDER: Sure. Our current zoning ordinance has a requirement prior to granting a request for zoning on a PUD that you approve the General Development Plan. So you have to actually have a motion that would include the approval of a General Development Plan and then you could either include the approval of the zoning or you could have that as a separate motion. But the ordinance does require that we take action on the General Development Plan.

CHAIRMAN VAN DINE: So everybody understands that if, in fact, someone makes a motion for approval or whatever they have to actually approve the General Development Plan for the PUD as well as the request for the change.

MS. WYATT: And they need to be two separate -

CHAIRMAN VAN DINE: They can be combined in one. But it's probably better to do as two separate. Alright. Next case we have before us is 05-42 MA.

#### **CASE 05-42 MA:**

MS. ALMEIDA: Mr. Chairman, this application is located O'Sheal Road, Kennerly and O'Sheal Road and Staff recommendations are on page 124 – 123 and 124.

CHAIRMAN VAN DINE: And I believe we have been provided the material as part of our package. Is that correct?

MS. ALMEIDA: That is correct.

12

13

14

15

16

17

18

19

20

21

22

23

CHAIRMAN VAN DINE: It would be this folder, this traffic study. Is that part of it?

MS. ALMEIDA: That is correct.

CHAIRMAN VAN DINE: As well as the declarations and covenants, both?

MS. ALMEIDA: Yes.

CHAIRMAN VAN DINE: Alright. And then Staff recommendation is?

MS. ALMEIDA: For approval.

CHAIRMAN VAN DINE: Obviously subject to the PUD conditions?

MS. ALMEIDA: I'm sorry. Yes, it is for approval to be changed from RU to PUD-

CHAIRMAN VAN DINE: Alright. The applicant wishes to make a presentation. We have a number of people who are signed on this particular matter. If, in fact, someone before you has said what you wish to say, simply a 'Ditto' or 'I agree' would be sufficient. If you feel like you have additional comments to make, please feel free to do so. As you are coming forward, please make sure you state your name and address and please limit your comments to the time allotted. There will be a buzzer that will go off.

### **TESTIMONY OF CARL HASLINGER:**

MR. HASLINGER: Okay. I'm not actually presenting it. I'm just introducing it. CHAIRMAN VAN DINE: Okay.

MR. HASLINGER: Okay. Good afternoon. My name is Carl Haslinger. I own Essex Homes and I'm a partner in NKD Development. My office is located at 4448 Augusta Road. It's in Lexington. I'm here to reintroduce a property, or 95 acres on O'Sheal Road and request approval as a PUD with 172 home sites. Originally, last year

we brought this project to you and we requested an RS-1 designation on the property. It was passed through here on a split. And we brought it to the County Council. The County Council, a seven member majority of the County Council, voted in favor of us doing a PUD design at this site with less that 180 houses, which we've done. When we got this recommendation from the County Council, I wanted to do the job right. And to do the kind of plan that I thought the Richland County and that the planners would like, we hired the Hayter Firm from Pinehurst, North Carolina. Robert Hayter is one of the foremost land planners in the United States and has a strong reputation for his environmental stewardship. I think, as he begins to tell you about the plan in a few minutes and we dig into the plan, I think you're going to agree that that is a well deserved reputation. When I first talked to Robert I asked him to develop a PUD plan that would be a compliment to the county, optimize the value of the land and the features of the land, observe nature's beauty, steward the environment, respect our existing neighbors, and develop a sustainable community. Robert exceeded my expectations. He has done exactly what the County Council has asked him to do and has asked us to do. And I think that he has gained the confidence and enthusiastic support of the County Planners. And with that, I would like to request that you pass us and approve our PUD. And if you'd like Robert to speak, he'd be next.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

CHAIRMAN VAN DINE: I have a number of people who appear to have been part of your team putting this together. And did any of them have any specific comments that they wanted to make in relation to the project? Then I'll – you tell me which of these people are actually part of the team so I can know which are making the actual presentation.

MR. HASLINGER: We all are. Robert's making the PUD presentation.

Everybody is bringing a pertinent fact up.

CHAIRMAN VAN DINE: Sue Green, you'll be part of the team?

MR. HASLINGER: Yes.

CHAIRMAN VAN DINE: Eric Trippy?

MR. HASLINGER: Yes.

CHAIRMAN VAN DINE: Okay. And Johnny Johnson?

MR. HASLINGER: Yes.

CHAIRMAN VAN DINE: Don Hensaw?

MR. HASLINGER: Yes.

CHAIRMAN VAN DINE: All the rest of the people are also part of the team or is this -

MR. HASLINGER: So far as I know, yes.

CHAIRMAN VAN DINE: Okay. Mr. Hayter, please.

# **TESTIMONY OF ROBERT HAYTER:**

MR. HAYTER: Good afternoon, Members of the Commission, Mr. Chairman, ladies and gentleman. It's indeed a privilege for me to be here today to present to you the proposed River Shoals project. It may interest you to know that this is the second time my firm has had the opportunity in the last year to present a PUD for your consideration. Not too long ago you approved one called English Village Gardens out near Ballentine. We bring to you a basis for today's plan steeped in philosophical principle procedures. Conserving the land, providing a sustainable development are key in those processes. Our firm's work has also been, here in South Carolina, in that

we helped do the master plan for the Clemson Research Station out on Clemson Road a number of years ago, worked on DeFauskie Island, Hilton Head, and currently working on the Broad River here in Richland County. I'd like, if you will, to refer to the exhibit before you which is a page in your plan book, by telling you the data that is First of all, we intend River Shoals to be a special residential presented there. community that is based directly on the natural resource analysis of the site and in some sense of communication with the neighboring properties as best that's possible. In achieving that goal, some 44.7 acres of a 94 acre project, are left for a nature conservancy or a conservation area. These principles insure water quality, untouched drainage patterns, wildlife habit, and a preservation of the woodland ecology that this site currently has. When first meeting with the Staff, one of the recommendations was that we buffer around this entire perimeter of the property to, if - in effect, insulate and reduce the effect on neighboring properties. Their request was 20'. The plan in no place has less than 50'. In fact, it averages 180' of buffer, untouched areas at the property's rears or private property. We also endeavored to analyze the impact of having to pass through a community that you do not consider your own. And, thus, we propose relocating Harry Derrick Road at our expense at county standards to leave the road as a, in effect, private drive home. We want to create, if you will, a wonderful place to live. If you will now look at the exhibit before you, which is page 5, also referred to by legal counsel, today, County Staff Counsel, as the General Development Plan. quickly run through the yield of this plan for you. Again, the total acreage is approximately 94. 12.3 acres of the site are right-of-ways for streets, alleys, and parking areas at amenities. 1.1 acre is given over to the County of Richland as a

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

relocated right-of-way for Harry Derrick Road. The residential area, total residential area, is 33.9 acres on 94 acres. There are some Park Avenue sections of about 1.6 acres. A proposed fire station, which we know as of today, is being favorably accepted by both the County and the City Fire Departments. A total of 44.6 acres of legitimate open space outside the development envelope. There are no mirrors there. That is outside the development envelope. Within that open space are also some community amenity areas, some storm drainage areas, and a river buffer of over 100'. Are there any questions about the General Development's Plan yield?

MS. WYATT: Let me ask a question on the fire station, 1.60.

MR. HAYTER: Yes, ma'am.

MS. WYATT: Doing some work in trying to locate a fire station on Hardscrabble -

MR. HAYTER: Yes, ma'am.

MS. WYATT: - I'm pretty sure that they had told me their minimum was two acres for a fire station.

MR. HAYTER: That's not the feedback we're getting from the proposal. They've actually visited the site, seen the plan, done some cross-governmental conversations. So I'm only – I'm not familiar with it needing to be more than this is providing. This will, by the way, we've designed several community fire stations around the country. This will provide – 1.6 acres is ample for a house and fire truck double garage and so forth on that site with full circulation. If I could now reference page 8, which just further reinforces our commitment to the two principles I mentioned at the beginning and that is conservation and stewardship. In the proposed lots of this development, in the rear yard of all lots that adjoin the buffer is an additional 20', no grade change, selective cut

zone in the back of each yard qualifying the residence, therefore, for the South Carolina Program on Wildlife Habit Backyard. If, in fact, one were practical in the use and the analysis of the plan, it turns out that 52.5% of the property is, in fact, undeveloped. In closing, what I would like to ask is that the plan be judged on its merit. It is intended to do two things: allow optimum land development while preserving valuable, irreplaceable natural resources and at the same time, although it can never always be achieved, have the least impact on surrounding land uses. Thank you very much.

CHAIRMAN VAN DINE: Sue Green.

#### **TESTIMONY OF SUE GREEN:**

MS. GREEN: Hello, Mr. Chairman and ladies and gentleman of the Planning Commission. My name is Sue Green. I'm the Executive Director of Community Open Land Trust. We are a local land trust with our office located in Lexington, South Carolina. However we serve all of South Carolina and the Southeast. Our goal, or mission, in life is to protect natural, significant areas and protect [inaudible] sheds, water sheds, and other natural areas for the benefit of communities. Specifically, our goal is to work elaborately with developers in marrying preservation of significant natural areas with sensible, well-planned development. And this particular project is a wonderful example of doing exactly that. We are protecting natural habit and we are doing low-impact development trying to bring the homes together as close as possible while providing a nice community, a nice feel or sense of place, and preserving those natural features of the hardwood, bottom lands and the large oak trees and river [inaudible] shed and so forth. So we certainly support this project and ask that this Board favorably passes.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

CHAIRMAN VAN DINE: Thank you. Eric Trippy. If Johnny Johnson would be ready next, please.

### **TESTIMONY OF ERIC TRIPPY:**

MR. TRIPPY: Good afternoon. My name is Eric Trippy. I'm with Wilbur Smith & Associates, 1362 [inaudible] Avenue, Charleston. We were asked to perform a traffic impact study for this site. And following typical traffic engineering standard, put together an impact study to access whether or not any road improvements would need to be implemented as a result of this development. We first assessed the existing condition. We did some traffic counts at the intersection of O'Sheal and Kennerly in February this year. We evaluated background conditions, which is we estimate a build-out timeframe for this site about three years or so [inaudible]. We looked at three years down the road what the traffic conditions would be like. Based that information on historical traffic volume and over the last 10 or 15 years. We then generated trips for this site based on the number of units. We determined that the a.m. peak hour we generated about 130 trips [inaudible]. [Inaudible] p.m. would be about 175. We added these traffic volumes generated by the site on to the increased existing volume to come up with a future traffic volume. At the intersection we performed capacity analyses to determine whether or not the site would cause that intersection not to operate acceptably. And we determined, in conclusion, that adding these traffic volumes generated by this site would not impact the intersection negatively. It will still operate acceptably in the future. And we also determined that there would be no road improvements necessary to accommodate the site. That's basically a summary of the study.

CHAIRMAN VAN DINE: What's the condition of O'Sheal Road as it exists now?

23

\_

3

4

5

67

8

9

10

11

12

13

14

15

16

17 18

19 20

21

22

23

MR. TRIPPY: It's a basic, two-lane, local roadway. Doesn't carry a very heavy amount of traffic.

CHAIRMAN VAN DINE: But is the condition sufficient to cover the additional traffic as far as load bearing, other things of that nature?

MR. TRIPPY: Well, we didn't really evaluate the pavement, necessarily, but I'd have to check into it.

CHAIRMAN VAN DINE: The other thing I would be concerned about would be traffic from the construction perspective going over that road and tearing that road up. Do you know what kind of things you have put into the plan in order to cover for any damage to the road that takes place?

MR. TRIPPY: I mean we can certainly look into it.

CHAIRMAN VAN DINE: But as you sit here, you don't have that information?

MR. TRIPPY: No, I do not.

CHAIRMAN VAN DINE: Okay. Thank you.

MR. TRIPPY: Thank you.

CHAIRMAN VAN DINE: Johnny Johnson.

# **TESTIMONY OF JOHNNY JOHNSON:**

MR. JOHNSON: Good afternoon. Thank you for letting me be here. My name is Johnny Johnson. I live at 272 Rushing Wind Road in Irmo, which is Lexington - Richland County, I'm sorry. Been there for 33 years. I did the original viability studies on this land for water and sewer over a year ago and water can be brought into the site from 8,700 feet away through a 12" water line with the City of Columbia. They have adequate flow and pressure to supply this project. On the original preliminary layout

that
 state
 state
 it.
 Ro
 aborder
 model

that was done a year ago, I had estimated that three mechanical wastewater pump stations would be required for this project. Based on this redesign, only one pump station would be required. I was very impressed with the design and the workability of it. There exists a 12" sewer line through the property now that runs along O'Sheals Road. And Richland County, right now, is in the process of building a new pump station about a mile away. And it is my understanding that the developer will be asked to front money to improve the sewer system which they will get back in sewer taxes. I'll be happy to answer any questions that the Commission may have.

CHAIRMAN VAN DINE: Where is the present water main now?

MR. JOHNSON: The present water main is at St. John's subdivision on St. John's Road and there'll be a 12" line extending from the entrance of St. John's subdivision up to Eleazer Road and then turning right following Eleazer Road to Kennerly Road, turn right again and go to O'Sheals Road and turn left and go into the property. I developed a project in this area around 1990 called Kenwood Court. At that time we had available sewer, no water, so I chose at that time to develop the Kenwood Court in two-acre minimum tracts because everybody would have to be putting in their own wells. And this project has a sufficient number of lots involved where the developers can afford to bring in the offsite water. In 1990 there was no water at St. John's Road.

CHAIRMAN VAN DINE: Has there been any move to condemn or to take property for the line by the City of Columbia?

MR. JOHNSON: We have not proceeded with obtaining private easements.

There will need to be like 13 private easements along – off the road right-of-way – for

this water line to be built. These property's owners' phone numbers have all been identified and we're just waiting for the Commission to give the project a positive response before we move ahead with them. But all that has been worked on. The hydraulic models for water distribution has all been worked out. And they will be extending a 12" water line from the entrance to St. John's Place over to O'Sheals Road.

CHAIRMAN VAN DINE: Thank you.

MR. JOHNSON: Thank you.

CHAIRMAN VAN DINE: I'm going to start going down the list to some of the people who are opposed to this proposal. Kathy Sikes, followed by Harry Ownly. And if I could, the people that are following up if you would just sort of be ready behind the speaker that would be great. And after Mr. Ownly would be Gary Gonzales.

## **TESTIMONY OF KATHY SIKES:**

MS. SIKES: Good afternoon. My name is Kathy Sikes and I live at 417 Bookman Mill Road, which is adjacent to the 94.8 acres. I really wish that I could stand before you and refute the quality of this plan and the attempts that has been made by Mr. Hayter to be respectful of this property, but I cannot. What my neighbors and I can do is tell you why the density proposed is much too high, the negative effects of that density on our community, and why we believe it is irresponsible to rezone this site for this development. We are asking that you look beyond the pretty package in which this proposal is wrapped. Look inside at the density and then look outward to see the effects on the existing community. The density and lot sizes are not comparable or compatible with the surrounding and nearby property. Most of you recognized this fact last year when the case was brought before you under the RS-1 request. This go

around the density is basically the same. Only a difference of eight houses with smaller lots. A burden will still be placed on our roadways. No improvements have been made to Kennerly Road. And the alternate routes that will be discussed are not used any more today than they were a year ago. Our schools continue to remain overcrowded and will be, even with the addition of a new elementary school. Mr. Van Dine's comment the last time we met with you, that additional schools is an indication of the immense pressure in our area, is still right on target. And there will be a domino effect if this rezoning is approved, Mr. Palmer. Carte blanche will be given for overdevelopment of our rural property. Some would have you believe that we are a bunch of no-growth lobbyist, a coalition set out to destroy the homebuilders industry. We've even been called NIMBY. On the contrary, we are homemakers, small business owners, state employees, teachers, and retirees who find ourselves, like many of our neighbors across the county, in a defensive position constantly trying to protect our communities against needless overdevelopment. Overdevelopment that consumes the landscape and becomes the norm because no one with the capacity to do so is bold enough to stand up and say no. We are blessed to live in a wonderful community and feel an immense obligation to our community and its future. And we will not take that responsibility lightly. In a recent article in the State newspaper, a former representative said, "Lawmakers listen when the public mobilizes. The best thing to do is to teach voters to get involved. The people still have the power. The problem is they don't use it." Well, ladies and gentlemen, we are here today to use that power and we hope and pray that you will listen. Thank you.

CHAIRMAN VAN DINE: Thank you. Harry Ownly.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

# **TESTIMONY OF HARRY OWNLY:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. OWNLY: Good afternoon. My name is Harry Ownly. I live 231 Harry Derrick Road in Irmo. The last time we met here, nine months ago, Mr. Carl Gosline made a statement regarding this same site when it came before you as RS-1. And I quote, "The Staff recommendation denial for the reasons cited in the Staff Report, principally, that this is another subdivision far out in the northwest part of the county and there are provisions that this area remain rural in character. RS-1, which is a minimum of 12,000 square foot lots, are not rural in character." Ladies and gentlemen, this PUD development is still another subdivision being proposed far out in the northwest part of the county. And the minimum lot size is 5,500 square foot. Excuse me. This room is just about that same size. The largest lot is only 12,600 square feet. These lot sizes are not rural in character, just as Mr. Gosline pointed out nine months ago. Oddly enough, Staff implies that the proposed project is now compatible with the rural character of the adjacent parcels. They say the gross density of the plan is 1.8 units per acre. We guestion this number of 1.8 and believe it is wrong. It is implied that the open space of the 94 acres should be factored into the density calculation. How can open space and conservation easements also count as residential space? The true residential space, as stated in the applicant's own PUD plan on page 19, is 37.52% of the total site, or about 36 acres, which is 4.7 units per acre. Almost five units per acre is too dense for this area. It's the same proposal as submitted under the RS-1 request. It has just been wrapped up in a prettier package to make it seem more palatable to you and other county officials. Historically, the Planning Staff has rarely met a PUD they didn't like. They're land planners. It is apparently their professional nature to advocate open space, which in itself is not a bad thing. It's just that it appears that preference for open space has been taken advantage of in the past. Additionally the practice of sending rezoning requests back to be resubmitted as PUDs is a practice that needs to stop. You, yourself, have discussed on this and today you have an opportunity to make a statement about this practice by saying no to the request.

CHAIRMAN VAN DINE: Thank you. Gary Gonzales. Buddy Amiker is next, please.

### **TESTIMONY OF GARY GONZALES:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. GONZALES: Thank you, ladies and gentlemen. My name is Gary Gonzales. I live at 101 Broad Bluff Point. My wife's a teacher, River Springs Elementary. My two children attend Dutch Fork High School. We looked for a while, as a community, for reason why this should be justified to move from rural to RS-1. And we can't find them. There are no answers. There are no facts. The Staff, however, because the applicant changed from RS-1, which was going to be deed restricted at 180 and only built at 153, when they changed to PUD, to 172, has changed their opinion. We don't feel that that should be the case. The tone of the PUD was quite different. For example in RS-1, that application said the site currently doesn't have water service. This is still the case. But on this PUD report it says public water service is currently available in the area. It's no closer or any more available than it was when they originally submitted as RS-1. The old report reports the overcrowding conditions of the schools wasn't even mentioned. In this one it says our overcrowded schools are touted as being only a few miles away from the site and the new elementary school's under consideration. River Springs Elementary is currently over capacity. My wife

teaches there. Dutch Fork High School's adding six portables for the first time this fall. It also says the applicant should be commended for the commitment to their superior product and their superior presentation. The applicant [inaudible] positive steps in a positive direction. But not here, not now. Staff has the right to want to use this plan as a measuring stick against future submittals. However, not this site, not this place. The issues remain the same. Is there a need to change the zoning, again, going from 50 to 93 homes as rural, to 172? The impact of this project, if approved, also the other projects that will follow, we've seen earlier today. We've seen it in the past. They've used their laser pointers as what's down the road. And then the strain of our infrastructure which diminishes our quality of life because of our overcrowded schools and roads. We want to avoid, ladies and gentlemen, the kind of meeting they're going to have in the northeast tonight at the Polo Recreation Center, as they deal with the crisis they're currently in. It's one we don't want to be involved in. Thank you very much for your time.

CHAIRMAN VAN DINE: Buddy Amiker. Lisa Fuller.

# **TESTIMONY OF BUDDY AMIKER:**

MR. AMIKER: Good afternoon, Mr. Chairman, Commissioners. My name is Buddy Amiker. I live at 117 Bookman Mill Lane in Irmo. Thank you for the opportunity to come spend some time with you today. I want to talk to you just a little bit about compatibility. Compatible is a word that is used quite a lot in the Planning Staff's report. The report seems to stress that the proposed project and the adjacent properties are compatible. I don't see how this can be. Indicators of compatibility, according to the objectives of the Comprehensive Plan, are number one, the blending with the character

of the surrounding area; number two, low density development; and number three, assurance that established, low-density neighborhoods are protected from more intensive development. Take a look at this if you would, please. Does this PUD look like it accomplishes these goals? Does it look compatible with the rural character of the surrounding area? Of course it doesn't. 172 homes on 36 acres does not exactly blend with our 11 homes on the adjacent 217 acres. We don't consider almost five homes per acre as low-density development. And we do not feel that our neighborhoods have been given a second thought, much less protection. Compatible is defined as well-matched, similar, and fitting. It is a term that should only be used if the rural, RU, zoning of this property is preserved. Then, and only then, will there be true compatibility. Thank you.

CHAIRMAN VAN DINE: Lisa Fuller. Don Hinson would be next, please.

## **TESTIMONY OF LISA FULLER:**

MS. FULLER: Good afternoon. My name is Lisa Fuller. I live at 9 Broad Bluff Court. The first page of the Staff Report says –

CHAIRMAN VAN DINE: If you could - I'm sorry - speak into the microphone.

MS. FULLER: Oh! Sorry. The very first page of the Staff Report says, "The existing zoning is presumed to be an accurate reflection of the County's desired development for the area and the subject site. Therefore the burden of proof is on the applicant to provide facts justifying the need to change the existing zoning." Ladies and gentlemen, no one has to remind you the very first item on your list of duties is to analyze any need or justification for a change. With all due respect, this site plan, with all its bells and whistles, does not justify the need for 172 homes. It does not justify the

need for any homes beyond what a rural zoning allows. To this day, no factual information has been given for a rezoning other than to build a subdivision, or as the new report says, "a residential community." If you look back at the previous RS-1 report, the Staff stated that the applicant did not provide sufficient factual information to justify a need to change the existing rural zoning. In this PUD report, the Staff fails to address justification at all. Why? We would like to show you that there is no need, no justification for development of this magnitude in area. [Video presentation] While, with many new homes under construction and for sale already within close proximity of the site, with the establishment of a subdivision or a residential community is, in fact, the only need and justification for a change, why rezone? A subdivision can be built on the property now with no rezoning. Therefore I ask, again, why rezone? Thank you.

CHAIRMAN VAN DINE: Thank you. Don Hinson. Lamar Priester next, please.

# **TESTIMONY OF DON HINSON:**

MR. HINSON: Name is Don Hinson. I live at 406 Killiton Court. Columbia address which is Irmo. I'm for the project. I'm not involved at all. I'm going to make some people mad with what I'm about to say. I was asked to come here, which I'm doing as a volunteer, to address the school. I'm going to be less than three minutes in everything I have to say. The schools are excellent. I moved back here from Mount Pleasant in the middle '90s. My kids I wanted them in public schools. They started in public school down there. They're better up here. My daughter graduated last spring at Dutch Fork High. My son graduated the year before. It doesn't matter what your kids or your grandkids decide to be, whether it was go into the service or whether it was go get a job or go to Tech or go to college. Out there they get a good, quality education. I

don't need to tell you where those schools are. They're near by. So let me leave the schools. If you've got any questions, I'll try to answer them. I am semi-retired now. And I spent about 50% of my professional life in government and about 50% in the private sector. And a lot of that has had to do with exactly what y'all do. I started out writing zoning ordinance, dealing with zoning in a place called Anderson, South Carolina. And I won't give you my history, but I've dealt with just about every aspect of infrastructure and development on the private and the public side and it's never easy. But the way I look at this - and nobody is paying me, I came, I sat through the last two meetings. You've got -the water was out there at whatever number of feet they said it was. The sewer was out there. The schools are there. I already know myself that they're at capacity. But that district is prepared to keep building and they're doing so, although I don't like my property tax bill and I'm sure other people out there don't, in a very efficient, cost effective way. And I don't understand why there isn't some room for give and take here. I've set through all three meetings. I've said I was going to make some people mad. Maybe I'm about to go over the three minutes. I guess the buzzer said I did. At least the developer he went and he brought back lower density, protection of the environment. And the answer on the traffic – most intelligent answer I've heard in any of the meetings I've sat here. You couldn't have - I don't even know what his number was. I don't hear that well. For that number of houses, more that 130 or 140 cars at a peak hour situation. It takes these things to stimulate development. Good bad or otherwise, it takes these things: water, sewer, schools, transportation. It's there and it will keep coming. Why would you say, "Not there," any more than would you say, "Not here," nine miles closer in on Kennerly Road or somewhere else out in that area? I'm

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

trying to look at it objectively, whether I make anyone mad or not. I'm not being paid. I shouldn't have stuck my nose in it, but I was here to speak about the schools. If you want to know anything about the schools, I've told you about all I know. They're good schools. They turn kids out that, if those kids had all the other factors, the capacity to absorb and the willingness and the right home factors, those kids are ready to face America. That's why people want to live out there. They're going to live out there or are you going to draw the line nine miles back in? Four miles back in? You've got something that the pieces were there before all of this hullabaloo started. Thank you very much.

CHAIRMAN VAN DINE: Thank you. Dr. Priester. Please, we have a lot of people who want to speak. When the buzzer goes off, please step down. Thank you.

# **TESTIMONY OF LAMAR PRIESTER:**

DR. PRIESTER: Mr. Chairman, ladies, and gentlemen, my name's Dr. Lamar Priester. I live at 129 Jim Koon Road in the Dutch Fork area. Lived there for 36 years. I moved out there because I wanted to get into a rural area, but more principally because I wanted to get my children into Dutch Fork schools. They were, at that time, one of the best school districts in the country and they still are. And that is still a big draw for that area. There're currently 31 subdivisions within a four mile radius of that O'Sheal site. Dutch Fork is no longer that rural, isolated corner of Richland County that I moved to 36 years ago. It's a very dynamic, rapidly growing area. And I'm very pleased to see these planned developments going and I'm here to support the project. I could read you the name of the 31 subdivisions and their radius, in miles, from O'Sheal Road along with the primary road entrances. I will tell you that the traffic situation out

there has continued to rise. Traffic counts are rising very much, but the county road people have been working on it. And I feel like that that traffic situation can be dealt with. I'm here to support the project. And I will just leave with you a list of those subdivisions for your edification if it helps you at all.

CHAIRMAN VAN DINE: Alright, thank you. Skee Caskey followed by Same Delany.

# **TESTIMONY OF SKEE CASKEY:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. CASKEY: Good afternoon, ladies and gentlemen. My name is Skee Caskey. I live at 437 Bookman Mill Road, which is in Irmo. The last time we were here to discuss this proposal, Planning Staff's traffic analysis indicated that Kennerly Road's capacity was being exceeded and was given the lowest rating, a LOS F. The current Staff Report downplays the fact that Kennerly Road's capacity is still being exceeded. This, instead, emphasizes the results of the applicant's traffic which concentrates on the O'Sheal and Kennerly Road intersection. In fact, three of the four conclusions reached by the study addresses this intersection, alone. The [inaudible] determined "The intersection will be able to adequately accommodate the site traffic." Hello! I think anybody could have figured this one out. There's 28 homes on O'Sheal, Harry Derrick, Ball Bluff, and Tiger Paw that currently use O'Sheal to access Kennerly Road. Now everyone else has to deal with the same problems that the traffic causes on Kennerly Road to Broad River and to Interstate 26. We believe if the applicant was going to pay to have the study done, he might have considered addressing the real problem, the accumulative effect of the traffic as it travels down Kennerly Road to reach the various destinations, namely Columbia and Harbison Boulevard. While this is a major flaw that we found in the applicant's traffic study, we do not want to point out the other areas that are in question. Well, we DO want to point them out. Number one, the study cites numbers gathered by an employee of the firm that produced this report. As stated in the report, the employee was at the corner of O'Sheal and Kennerly Roads for one morning peak period and one evening peak period. And this doesn't seem possible that just one visit could generate such solid data to draw conclusions. Additionally, if you look at page 8 on the Traffic Study at figure 4 titled "2008 Site Generated Traffic Volumes", look at the number indicated on the number of cars that would enter the proposed site during the peak period. It's only 10. And they're having it leaving at 96 in the morning. So how can you get from 96 to 10 in the evening? This just puts doubt in my mind that anything else on the proposed Traffic Report is correct. It just puts doubt. Thank you.

CHAIRMAN VAN DINE: Sam Delany. Followed by Keith Johnson.

# **TESTIMONY OF SAM DELANY:**

MR. DELANY: I'm Sam Delany. 946 Sand Bar Road in Chapin. Let's talk about schools, Lexington and Richland District 5. The Staff Report states that there is a middle and high school two miles away from the site. That is true. It is also true that for the first time since Dutch Fork High opened its doors, portables will be needed to handle the number of students scheduled to attend during the 2005-2006 school year. It is also true, as the Report said, that a new elementary school is being considered for a site at the corner of Geiger and Kennerly Road. But the stark reality is that this is not a school district planning for more growth. This is a district trying to get a handle on the mess we're already in. The new elementary school is what board members see as the

answer to overcrowded conditions at four other elementary schools. The district is not planning another school in hopes of enrolling more students. Quite frankly, the School Board's overriding concern has been that the district does not want to promote growth and so directed the administration to find sites closer to the existing population. As a matter of fact, at the February 28th board meeting Superintendent McMann said the following as a consultant was preparing to discuss the site location for the new school. "Some people think the board didn't take into consideration how to deal with growth. I hope you can explain to the public that was one of the main concerns of the board, not to pick a site that would promote growth." Even more of a concern is the amount of money that the district must shell out to expand Dutch Fork Elementary which is located in what many would call an area that is already surrounded by existing development, like Friarsgate. But the primary reason for the expansion, as stated at a recent school board meeting, is to prepare for the new Caedemon Creek subdivision. This past year, in schools throughout the district, we grew at approximately 400 students, which is a dramatic increase over the past several years, where the norm is about 250. In some areas of the county, infrastructure - water, sewer, schools, roads - is planned and put in place before the masses move in. What a novel idea! Maybe it's time for this county to do the same. It won't happen - it can't happen - until a change in attitude takes place and begins within this very room. Thank you.

CHAIRMAN VAN DINE: Thank you. Keith Johnson, followed by Nick Laventis.

#### **TESTIMONY OF KEITH JOHNSON:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. JOHNSON: Hi. My name is Keith Johnson. I live at 119 Tiger Paw Lane.

The Traffic Study submitted by the applicant makes a weak summation in its fourth

conclusion. It says, "The site generated traffic will have a minimal impact on the area roadway given the multiple routes available." Take a look at this. The proposed site is at the top right corner of this aerial photograph. If you follow the blue line you'll see that to leave the site you have to stop and go left onto O'Sheal and stop and go left onto Kennerly. From there it's a straight shot to Broad River Road, although the further east you go the deeper the cars stack up. The company hired by the applicant suggests a better route would be to take a frontage road. Watch as the green line goes left out of the site onto O'Sheal, then left again onto Kennerly. After half a mile you turn right onto Old Tamah. However, you'll see that many students are turning onto Old Tamah. Also, to get the high school and middle school, are being dropped off by parents and buses. Once you maneuver through about a half a mile of school traffic on Old Tamah, you turn left onto Koon Road and then left onto the frontage road which eventually leads you to Broad River. If you follow the pink line, you'll end up on Koon Road again, but this time the Traffic Study author believes that to on past the frontage road and to stop at the end of Koon would be a good choice. How many of you can honestly say that you would willingly choose a route that drives you into an entirely different traffic nightmare. There's no light at the end of Koon Road and it takes forever to turn left. But once you do make the left turn, the report says that you could follow it out to I-26. Lastly, the red line follows the same route as the blue line until you reach Fire Tower Road. There you turn right, go to the end, stop at the stop sign, and then left onto the frontage road which leads you to Broad River. The only exit from Audubon Oaks subdivision is onto Fire Tower Road. School traffic from Audubon Oaks follows this same route to Dutch Fork Elementary every day. The Traffic Report points out that there are other alternate

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

routes besides these three and we agree, there are. But rather than just looking at the 2003 numbers as the traffic analyst did, we looked at the historical data. In fact, we tried to get 2004 data but it's not yet been posted. And, quite simply, the available data shows that the alternate routes are being passed by in favor of Kennerly Road. The number of cars traveling alternate routes has dropped significantly on some roads and beginning to drop on others because the others are out of the way, inconvenient, and even more time consuming. Alternate routes do not appear to be the answer regardless of what this Traffic Report concludes. Thank you.

CHAIRMAN VAN DINE: Thank you. Nick Leventis. Followed by Frank Berry.

### **TESTIMONY OF FRANK BERRY:**

MR. BERRY: I'm going to speak for Nick. I'm Frank Berry.

CHAIRMAN VAN DINE: Alright.

MR. BERRY: I currently work for Essex Homes and I can be reached their 4458 address, as well.

CHAIRMAN VAN DINE: If you please –

MS. WYATT: Tilt the microphone down, please.

CHAIRMAN VAN DINE: Microphone down in front of you, please.

MR. BERRY: They didn't make it for short people. Currently before you, you see a condition of what we have noticed our adjacent property owners to be doing next to our property as well as onto ours. There is heavy debris as well as old abandoned cars. There's littering on our property that, obviously, has – possibly and could come from adjacent property owners as well as other means. There's four-wheeler trails

throughout our property, as well. As well as using the riverfront of our property as their, looks like, private boat dock. If there's anything else I can answer.

CHAIRMAN VAN DINE: Thank you. Phyllis Glenn, followed by Charlene Turner.

### **TESTIMONY OF PHYLLIS GLENN:**

MS. GLENN: Hello. My name is Phyllis Glenn and I live at 301 Bookman Mill Road, which backs up to this property. And please consider this when voting today. Video: "Just three weeks ago..." Thank you.

CHAIRMAN VAN DINE: Thank you. Charlene Turner, followed by Don Turner.

#### **TESTIMONY OF CHARLENE TURNER:**

MS. TURNER: My name is Charlene Turner and I live at 200 Harry Derrick Road. We've talked about traffic statistics and alternate routes and Kennerly Road and now I'd like for you take a look at O'Sheal Road. This is the approach. You can't see O'Sheal Road because it's at the top of this hill to the right. But more importantly, if someone is exiting O'Sheal, they can't see you either. Notice our cow crossing sign. It's the only one on Kennerly except for the one facing the opposite direction. Doc and June Derrick have had cows for years and move them back and forth across Kennerly to different fields several times a year. Their house is right there on the corner of Kennerly and O'Sheal. As soon as you turn in you can see our dead end sign and our dead end road. You can also see that O'Sheal is not in good condition. It's a state-maintained road and we don't expect them to make any improvements on this road for awhile. It was only a couple of years ago that they glued down those yellow reflectors in the middle so that we'd know which side to stay on, especially at night. I think one thing that concerns all of us is that this proposed development will be fronting on this road rather than a

connector or a feeder or just a road in better condition, rather than on a road that will send some of the exiting traffic in both directions. Here's where you enter the proposed subdivision. Turn around and there's no reason to go right because this is a dead end road. So all the cars will be pulling out to the left and then left again onto Kennerly. The traffic will all flow in the same exact direction, one car right after another. Now back up for a second because there's something else I'd like to show you. When you check right before pulling out of Harry Derrick, do you see that blind curve? That's a road hazard all of us have to be careful of right now. I'm not sure how an extra thousand or so daily trips out of the subdivision will handle this hazard. But I'd say the chances increase dramatically that something bad could happen. Also, look where that curve begins. From the general PUD plan it looks like this is where the applicant wants to relocate Harry Derrick Road. I'd say cars entering and exiting at this curve might not be a great idea, either. A good example would be the River Walk subdivision at Kennerly. Cars exit and enter here, on the blind curve, day in and day out. These recent traffic reports show you how dangerous it is. It's where someone lost their life just a few months ago. Well, that's O'Sheal Road and another reason we ask you to vote no.

CHAIRMAN VAN DINE: Don Turner, followed by Don Carlson.

#### **TESTIMONY OF DON TURNER:**

MR. TURNER: Thank you. I will be brief. I'm a traffic engineer by trade.

CHAIRMAN VAN DINE: Name and address, I'm sorry, please.

MR. TURNER: Excuse me?

CHAIRMAN VAN DINE: Name and address.

MR. TURNER: Oh, I'm Don Turner, 200 Harry Derrick Road.

23

22

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

CHAIRMAN VAN DINE: Thank you.

MR. TURNER: I'm adjacent to this property. I am a traffic engineer. I reviewed the studies that were presented. And I think it's correct that Kennerly and O'Sheal will operate satisfactorily. The problem we have is getting to that intersection at Broad River Road. As you've seen, the alternate routes are not desirable and I'm not sure why we should have to adjust our traffic patterns to accommodate another subdivision. Thank you.

CHAIRMAN VAN DINE: Thank you. Don Carlson, followed by Jerry Nemeyer.

### **TESTIMONY OF DON CARLSON:**

MR. CARLSON: Good evening. I'm Don Carlson, 2519 Wessinger Road. I'd like to - appreciate the opportunity to speak with you. One thing I'd like to call your attention to is, if you would, think about the 3 x 5 board that went up that depicted this development. And what you really saw around that was a white area so that really your eye only focused on what was being proposed. But what I would like you to think about was think about that same picture except everything behind it is black. Around it is a big black area. And I think that one thing that's really important from a planning point of view is thinking about, predominately, what is in that black area. What is in that black area is what is there today. It's where these people are today. It's where they live, what they built their hopes and dreams on. And as you postulate what you may wish to do with rezoning, I would really think that you – really think about what's in that black area. And that first, I think, is the fact you really and I, in my humble opinion, think that you should not think about development or zoning in an environmental and holistic vacuum.

And so I would ask, as you consider this proposal, think about everything that's outside of that area because that's really where your constituents are. Thank you.

CHAIRMAN VAN DINE: Thank you. Jerry Nemeyer, followed by Thomas Simmons.

# **TESTIMONY OF JERRY NEMEYER:**

MR. NEMEYER: I'm Jerry Nemeyer. I live at 1221 O'Sheal Road. I'm at the very end of O'Sheal. I'm going to keep this on a personal note because everyone's given a lot of nice statistics and told how they opposed it. But my wife and I built our own house, by hand, 18 years ago. And we're really opposed to more traffic and more crowding in this pristine rural setting. What these folks propose on doing is not compatible with our way of life and our neighbor's way of life. Thank you very much.

CHAIRMAN VAN DINE: Thank you. Thomas Simmons, followed by Kim Murphy. **TESTIMONY OF THOMAS SIMMONS:** 

MR. SIMMONS: My name is Tom Simmons and I live at 455 Bookman Mill Road, Irmo. I'm going to be as brief as possible. The one issue, though, that I want to alert you to is important not only to me privately but the larger community. And that's namely, that a wide variety of housing options are important for this town and county to attract new people into this area. You may think that sounds counterintuitive, but it is really not. In 1999, as I approached my retirement date, I and my wife did a detailed and analytic study of approximately 25 different cities that we might go to. In 2001, shortly after retirement, we traveled at deep as three states all the way from the east coast all the way to the California border. And people in Columbia are surprised when I tell them that Columbia, South Carolina won out over anything we saw from

Albuquerque to some of the glamorous spots. One of those reasons was the availability of a rural setting and the natural environment in which to live. I think many people today have talked about the growing suburbs, the development. This is putting more and more pressure on the availability of rural land. I don't think you want to make it impossible for people to be attracted and drawn into this area by basically exterminating land that offers some acreage in a natural environment. I think this new development, while it's very commendable, it probably does not belong in this area. I think we need to preserve the ability of families and people to come into this area and to have a rural lifestyle. There's much acreage available that's probably more suitable, that's flat land, that does not have the natural attributes, the river, the wildlife that exists in this area. Thank you very much.

CHAIRMAN VAN DINE: Thank you. Kim Murphy.

AUDIENCE MEMBER: She had to leave.

CHAIRMAN VAN DINE: LeAnn Johnson, followed by – I'm going to give it a shot – Yancey [inaudible].

#### **TESTIMONY OF LEANN JOHNSON:**

MS. JOHNSON: Hi. My name's LeAnn Johnson and I live at 119 Tiger Paw Lane. I'm not sure how many times that we have said this this afternoon, but we do appreciate the opportunity to be here today to explain to you why we believe this rezoning is not good for our community or Richland County. Dominos! When I think about dominos I think about my grandmother. Besides my father, she is the hardest person in the world to buy a Christmas gift for. So a couple of years ago when she mentioned that she'd liked a set of dominos that a friend of hers had, you should have

seen all of the cousins the nanosecond grandma walked out of the room. Well, actually she is hard of hearing so she hadn't really actually even walked out of the room when we were screaming, "I call the dominos for Christmas." "No, I'm the one who got her to start talking about it." "Well, I heard it first." It was a knockdown drag out between cousins who are all, let's just say, over 30. We laugh about this today. It is our family's own infamous domino effect. That's how a lot us feel about this rezoning proposal. First, if this rezoning request is approved, it will start the domino effect. developers will use it as an open invitation or, as you said earlier Mr. Van Dine, it will open the floodgates. They'll come up here to you in front of you and say, "Well, there's already subdivisions being developed out there. Why not mine?" Secondly, we don't want to cause a knockdown drag out. If we thought it would make a difference, we might be rolling around on the floor right now with some of those folks back there. But we know that it wouldn't make a difference on how you interpret all of the facts and figures that we have provided you today. Ladies and gentlemen, we feel we've addressed everything relevant to make our case here today. We don't feel you could possibly vote to approve this PUD after what you've just witnessed and the information we've provided. I'm not sure how often you have this many people attend your meetings. Well, it was a lot more earlier. But I think we all know why. The decision you make today, as a Commission, is important. All we ask is that you do the right thing. Before I go I wanted you to know that I'm the one that came on top. I bought a beautiful set of dominos for my grandmother and she loves them and plays with them still today. Thank you.

CHAIRMAN VAN DINE: Wesley Graybill.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

## **TESTIMONY OF WESLEY GRAYBILL:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. GRAYBILL: My name is Wesley Graybill. I'm an attorney representing the applicant. And I'm here to kind of offer some summation to some of the things they've said today and to talk about some of the things raised by the neighbors. First of all I want to make a statement that the applicant has heard the concerns of the neighbors and the county and they have made every effort to accommodate those concerns. The PUD planner has met with the residents on a couple of occasions, has incorporated the ideas into the plan that he presented. With all due respect to the neighbors, they don't want RS-1. They made that clear. And I think today they're making it clear they don't want a PUD. Basically, they have demonstrated they do not want the property developed at all. It's clear that the residents will never be satisfied with the efforts of the developer to develop the property in a careful fashion. As the Planning Staff has accurately noted, the PUD plan has been recommended as a model for future plans of this type. Every potential issue has been addressed in detail. This plan will be a model community that will blend the wonderful physical attributes of the property with a residential community of the highest quality. The developer's gone to extraordinary lengths to address the concerns of the neighbors and the county. The Planning Staff is obviously convinced that the detailed planning conducted by the developer is exactly what was needed in order to address and alleviate those concerns. Now, when we were at the County Council meeting back when the RS-1 was being considered, the Council strongly recommended that it be sent back to be considered as a PUD and indicated they would approve it as a PUD. And it's been demonstrated today that this is a flawless – I think, in the eyes of the Planning Staff – a flawless plan that's been

presented. I want to point out a couple of things that the neighbors have raised that I take some issue with. I don't think lot sizes are relevant when the lots are surrounded by abundant open space, as has been demonstrated here. The new elementary school has been approved in the area. And new high school and middle schools are being planned, currently. I believe that the slide show of all the property signs demonstrates that this is an area that is ripe for development. There's development all around this property. This is a pocket, essentially a pocket, they're trying to preserve. The traffic engineer, Wilbur Smith, they're a nationally recognized authority in the area. I think the Staff has obviously recognized that. And I think that should speak for itself. Again, the Kennerly Road video demonstrates that this is not a rural area. You saw all the traffic on that road. They can't have it both ways, essentially. Thank you.

CHAIRMAN VAN DINE: Yancey McLeod.

# **TESTIMONY OF YANCEY MCLEOD**

MS. MCLEOD: Good afternoon, ladies and gentlemen. My name is Yancey McLeod. I live at 1 Cook's Mountain Road. And I really don't have a dog in the fight except that I care very deeply about Richland County and I've lived here all my life. And I have been a conservationist all my life. I am not anti-growth. On the contrary, I make my living doing conservation easements all over the United States, working with landowners and developers, and showing them how to be adequately compensated by protecting God's resources. And, in my humble opinion, it's not a question of whether development of this particular tract of land is appropriate, it's the manner in which it is proposed to be developed. I'm not anti-growth. I am for proper growth. And this is not a question of how large the lots are; it is a question of how many lots there are. One

1 h
2 h
3 e
4 s
5 h
6 d
7 c
8 p
9 a
10 c
11 c
12 a
13 a

15

16

14

17 18

20

19

2122

this last came before us?

MR. GOSLINE: I don't remember. I think we had some testimony that was 150 some.

hundred and seventy-two lots on 94 acres, at the very best, fragments all of the habitats, the blue-line USGA stream. It is impossible to put 172 lots stretching from one end of this fairly narrow property all the way to the river without having a dramatic and significant and measurable impact on God's resources. And, if they need to put 172 homes on this tract and y'all think that's a good idea, then the conservation method to do that is to put one great big building and zone it RG-2, or whatever zoning classification allows for a big old building, and keep them all up at one end of the property. It will ruin the resources of this particular tract. And what drives me crazy and I'm not being critical of anybody - I love Earl McLeod to death - what drives me crazy is that this does not exist in a vacuum. A development in this particular part of the county is a spider web. And all of the sub-watersheds and major creeks and streams are all interconnected. And it is impossible to develop this tract of land with 172 homes and not have a dramatic impact. It is not conservation in my opinion. And I would ask you, as a conservationist and as a lifelong resident of this county, to please deny this request.

CHAIRMAN VAN DINE: Thank you. Those are all the people who have signed both for and against the project. I'll open it up for Commission Member's questions, comments.

MR. GREEN: I had one question for Staff. How many lots were requested when this last came before us?

CHAIRMAN VAN DINE: I think it was 180, but they had said they were going to put 153 or something to that effect.

MR. GREEN: Thank you.

MR. MANNING: Carl, how many lots could you put on this site with the existing rural zoning?

MR. GOSLINE: A little over 100 because you get three-quarter acre lots. But you'd need – probably not even 100. It's 94 acres less the road.

MR. MANNING: But that would be developed out entirely?

MR. GOSLINE: Right.

CHAIRMAN VAN DINE: Anybody else have any comments, questions?

MS. LUCIUS: Well, I just think, you know, we've heard a lot of information, a lot of statistics, about schools and roads and everything. But I think the nuts and bolts is are we going to preserve our rural areas, and does this need to change from rural to – and let's call it what it is – it's RS-1. I don't have to repeat what I said about the kittens in the ovens again, I don't think. Because you can call it a PUD, but it's RS-1. And we denied RS-1 before. So let's don't be blinded by the word 'PUD'. I think it's a beautiful PUD, you know. I don't see anything wrong with it. I just don't think it's the right place for it. We're getting ready to redraw all of our county maps. And I look at this area, do we want to leave that as rural or do we want to put RS-1 in the middle of it? I think that's the question we've got to decide.

CHAIRMAN VAN DINE: Mr. Gosline.

MR. GOSLINE: Mr. Chairman and Members, it's, Ms. Lucius, it's not an R- it's the same number of lots. Well, it's not even the same number of lots. But an RS-1 would be a conventional subdivision of 12,000 square feet.

MS. LUCIUS: I understand that. I'm talking about as far as the number of homes going in there. Yeah, I know that the, you know, they're arranged very - it's like I say. It's beautiful. I have no problem with the PUD. I think it's great. I would vote for it anywhere else, but not here. It's in the middle of rural.

MR. JACKSON: It's, like Ms. Lucius said, it's a beautiful design. I'm always concerned about the rural character and most of all the traffic. I see where we have equals a capacity ratio of 2.28. Several months ago I tried to get us to a discussion or a debate about how we'll pay for rural farm to market roads because we'll have these problems coming. And development in the rural community continues to flood these roads. It's a level of service F. And I cannot support development that continues to pop up different parts of the area and the county in the rural areas with two-lane roads with a ditch, exceeding the capacity, and there's no plan to widen the roads, build more roads, widen the right-of-way – I mean the shoulder – or anything. And, yes, it's a beautiful design, where it's not compatible with the quality of life for the residents there, the rural character. And I just have a concern and that is always my concern is the quality of life, the traffic and safety on those roads.

CHAIRMAN VAN DINE: I have a number of issues that I think have not been adequately addressed. The first is that the water is over a mile away. That mile is going to be completed. If this project comes in, the water will come. Everything between that ending of the line and this will then be subject to and open to development

because everybody will hear the water is here already. So we've got to tap into that. We've got to allow people to come in there. Mr. McLeod said it far more eloquently than I could have said it. What we have is a development that impacts everything around it. We have said it in the past. We ought to be looking at these pieces of property and what they do with the property and to the property around them. I think that this development, while beautifully laid out, beautifully designed, is just not the right development in this area. I don't think O'Sheal Road can handle it. I don't think that the pavement that exists will handle even the increased traffic, let alone the construction traffic. The people who live on Tiger Paw and O'Sheal will have problems from the day that they open up and start the development. I don't think that the alternate routes that people are talking about are any safer or will have any better access onto the interstates or anything else. So I – as much as the plan looks very good – I don't think it's in the right spot. And I don't think that we ought to be opening this part of the county up to the development that's existing out there.

MR. GOSLINE: Mr. Chairman.

CHAIRMAN VAN DINE: Mr. Gosline.

MR. GOSLINE: Well, what you say is true except we don't control the water distribution. So we can't do anything about that. The sewer lines are already there. There's no question that this project is a precedent. I think, from our point of view, it's appropriate given the fact that the utilities are going to be there anyway.

CHAIRMAN VAN DINE: Mr. Gosline, to expand the amount of property that can be developed and the number of lots that could be put on there under the present zoning, simply to say, "Water's coming so therefore we ought to put it in there." Fine. If

the water's coming, then use the rural zoning for the size lots that you're using and 1 develop it in that fashion and that size. We don't have to change it. The development is 2 not going to stop. They have the ability to develop that property. It's at a lower density. 3 So simply saying that, you know, water's going to come in does not necessarily mean 4 we have to enhance or increase the density of that property. 5 MR. GOSLINE: Mr. Chairman, Ms. Lucius – we had the same discussion last 6 time. Y'all are absolutely correct. The real question is are we going to protect the rural 7 areas? And it doesn't appear as though we're doing that – or we can do it because the 8 9 sewer's already there and the water can go wherever they want. CHAIRMAN VAN DINE: Doesn't mean we rubber stamp or we cave into 10 everything that goes on. 11 MR. GOSLINE: No, sir. 12 CHAIRMAN VAN DINE: We still stand up for our position. And even if County 13

Council is going to turn around and override our recommendation, if that were to be the Commission's recommendation, we still have the responsibility to vote as we see –

MR. GOSLINE: Absolutely.

14

15

16

17

18

19

20

21

22

CHAIRMAN VAN DINE: - and what we think is appropriate for that area.

MR. GOSLINE: Absolutely.

MS. LUCIUS: The statement was made that these don't want any development. Well, that's not true. It's like Mr. Van Dine said, it can be developed. We're being asked should it change from rural to something else. That's what we've got to decide.

MR. GOSLINE: Absolutely.

5

9

7

10 11

12

14

13

15

16 17

18

19 20

21

22

MR. MANNING: Can you hear me?

MS. LUCIUS: Can you hear me, now?

MS. LUCIUS: Do we want to keep it in rural or not? The fact that it can't be developed is not appropriate. It's not germane.

MR. JACKSON: In developing the Comprehensive Land Use Plan, different areas of the county, residents voiced their concern on their needs and their wants for their area. And most of the rural area wanted to keep their area, keep the rural character. That was one. So even if water and sewer comes there, you can still use [inaudible] if it's rural. It doesn't mean, necessarily, it has to change because water and sewer is there.

MR. MANNING: Mr. Chairman, I wanted to speak to something I heard Mr. McLeod say and I think he expressed it pretty well. But I'm not so sure that development as a rural neighborhood, lotting it out at 100 units or 120 units, whatever it is, would be any lighter on the land even if it was considered compatible. Fifty acres the 40 acres that would be conserved in the process, does that not help the process? If you lot that neighborhood out with 100 lots, it would, I think, have a tremendous impact on the -

CHAIRMAN VAN DINE: Mr. Manning, they're having problems hearing you for the tape purposes.

MR. MANNING: Excuse me?

CHAIRMAN VAN DINE: They're having problems hearing you on the microphone.

MR. MANNING: I'm concerned about compatibility and the natural resource, as well. But I'm not so sure that lotting this neighborhood out with 100 lots is the right thing to do, either. And that will ultimately be before this Commission, at some point in time, to develop it as rural. Light on the land doesn't necessarily mean units but how much we impact in getting those units.

MS. WYATT: Mr. Chair, I'd like to ask a couple of questions of the applicant. Maybe I'll just go ahead and state the questions then you can come up and answer them, but the conservation easement area that's located on the river, who is going to enforce that? Is it going to be a homeowners' association or the land trust group that spoke in favor? Have you given any consideration to hiring a conservationist to go in and kind of lay some of this out so that it could be a little more protected? I had another question. Now I can't think of it. But I'd like those two things answered.

MR. HAYTER: Well, if I can have a confession of the soul, there is merit among everything you're hearing today. All of these folks who legitimately don't want this to occur are speaking not only factually, but emotionally, and with accuracy. I'm in a dilemma in that I have this opportunity all around our country. And I'd ask you all this before we go much further. Rural by design, is the future that this county faces – not rural by zoning. Ladies and gentlemen, neighbors have heard me say this, to be a steward of the environment, contrary to what our eloquent speaker who spoke earlier – I am a conservationist. I practice it every day. When you use septic tanks and wells on 3,300 square foot lots, the quality of the Broad River is obvious. The water table tap is obvious. It is irresponsible for me, in my position, to recommend to my client, and to you, with pattern of logic lay out 100 lots on this property with no response to the land

itself, to the draws, the fern laden valleys. Regardless of how insensitive our previous speaker thinks I am to those things, if you'll look on page 33 of your notebook, there is a topographical analysis down to fractions of percent of land use. Great effort has been gone to try to one, educate my client – and that's not meant negatively. And today I'm trying to do the same to you. This is not the last time that these folks will be here about another piece of property. There's a textbook by the title I just used in my opening comment, "Rural by Design." It's written, in all places, in the Connecticut River Valley. Folks, they've been dealing with what you're just beginning to face for decades. And the loss is something - sir, I don't know your name - I would do nothing to directly lose the rural character of this property. Now to answer the lady's question. conservation easement will be as follows. And Ms. Green can follow me. It's very common, and in your statutes in South Carolina, conservation groups like Colt can lay on easement for privately held property and in this case, by a property owners' association. The developer will no longer be involved once, and if, this proceeds. So the property owners' association is the holder of the ownership of the property on top of which there is an easement, a legal document, on what that land can be used for, how it can be done, and so forth. I won't go into the details of how detailed those things can be, but very detailed. I have walked this property 12 times. I have flown it with a helicopter at treetop height. And I've dug holes in the soil, looked at the water tables or not the water tables, the water courses and so forth. So it's not without some sense of mutual appreciation what you face. It is not an easy decision. But "Webster" defines compatibility as follows: The ability for two things to exist in harmony, yet different from one another. Compatibility does not mean they are the same. Thank you very much.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

MR. JACKSON: Just to add to that. And I'm not knocking "Rural by Design". I'm the person who asked the County Realtor to purchase that book, "Rural by Design," and look all these principles. My main concern, as I say, again, is the use of the farm to market roads which have a level of capacity F and there's a lot of danger. My concern is safety. I'm a planner, by trade, and I have to look at those [inaudible].

MR. HAYTER: That level of F occurs about four miles from the site. So clearly we all have an issue here as to where does that level of service actually occur.

MR. JACKSON: I understand.

MR. HAYTER: Do you understand what I'm saying? So I agree with you. When you have limited option to go from point A to point B and there's already, what I'll call an artery problem, that's clearly beyond the scope of not just this project but any project occurring in that part of Richland County.

CHAIRMAN VAN DINE: Any other comments or questions of Staff?

MS. WYATT: I'd like to ask – I believe her first name was Sue – going back to the conservation. Is there anything in any of the documents that somehow would protect the river from the runoff which is going to occur three, four, five years from now and the chemicals that, unfortunately, all of us tend to put on our yards that eventually are going to wash off into that river? And I know, being a lake community owner, it creates some major problems when you start putting, you know, those chemicals into a body of water as far as producing grasses and weeds and those kinds of things. Is there anything that's in that document that somehow you're going to come in there and maybe put some additional landscaping, ground covering, anything that would stop some of that from going off into the lake?

22

23

MS. GREEN: The Conservation Easement Document is a legal document. It is the strongest, land restrictive type of vehicle that is in existence. It runs with the title of the property. No matter who owns that property, they always have to abide by the Conservation Easement specifics. Even if the homeowners' association wants to relinquish the conservation easement, they cannot do that. It is tied to the land. Each conservation easement document is written specific to the needs of the property. And, yes, typically, in the conservation easement documents that Community Open Land Trust holds, we do have a provision that regulates the use of herbicides, biocides. We also don't limit it to that. We, of course, we direct and actually respond to every issue that deals with the environment, to water quality, to tree protection, to soil stabilization, to minimizing the change in the terrain or limiting the change in the terrain, to what can be built, if anything can be built there, and also to the use of the property. Now specifically pertaining to this project, a conservation easement document has not been written for it. However, you have the conceptual master plan that the Hayter Firm has done. And it shows the projected area of conservation. In that area, you only have two structures and they're really minimal, overlook structures and you have a natural path. Now that natural path will be limited to walking, hiking. That natural path will be created by a piece of equipment. I can't even remember the name of it. But it is – it creates the least amount of impact on property whatsoever. So it won't disturb the roots of the existing trees. It won't create additional runoff. We're going to come in and put a pervious surface down, probably just some pine straw, so we don't have any additional We, also, will, more than likely, employ some low-impact water quality issues. development practices that - I don't know how familiar this group is with low-impact 1 d s s a 4 s e

development practices, but they lessen the impact of storm water drainage on the surrounding area. There are a number of lakes that are planned. Those aren't just for aesthetics. Those lakes will be retention – or detention – lakes. They will hold the storm water. They will act as a filtration system that will filter out all the silt that may eventually – from the water that will eventually drain into the Broad River. And then, on another note –

MS. WYATT: Well, let me ask you the question since you mentioned that you're going to have detention ponds. Are those going to be the responsibility of the homeowners' association?

MS. GREEN: I don't know how, honestly, I don't know how the property owner or the developer is planning those. I think most of them are in the conservation area; so, therefore, they would be maintained by the homeowners' association. I'm not sure how it works here in Richland County. I know in Lexington County retention basins are the ownership – become the ownership of Lexington County. But in Richland County, I'm not sure how that works. The Community Open Land Trust will be stewards of the land in the way that we monitor the easement on an annual basis. And that's a requirement of the federal government, is for us to monitor the easement on an annual basis to ensure that the easement is being applied with (sic). Those retention ponds [inaudible] be responsibility either of the county or the property owner.

MS. WYATT: Thank you. You've answered my question.

MS. GREEN: One other point I'd like to bring out is that you asked about the storm water runoff and erosion control and so forth. During construction, of course, all the best management practices will be applied. And being that there is a high bluff on

this property with a significant drop off to the river, there won't be any land disturbance in that area below that bluff. So the water will actually be going back down into channelized areas which will go through that water quality process, filtration process. And if I may add one more note, development is inevitable. We all know that. It's going to come. And it's a choice. And you have a choice today. It's a choice of do we want well-planned, sensible development that looks at all those considerations that we've discussed today, or do we want lots that come in, individually, where they come in, they cut down every tree, they do whatever grading they want to, and put the houses up that they want to and not have any significant care to the natural features of the property. And that's what you're really deciding today. You're going to leave it rural and you're going to let people just come in and dice it up into, you know, five acre lots, or are you going to do a well-planned development that takes into consideration its natural resources? Thank you.

MR. PALMER: Mr. Chair, I just have a couple of comments. This is a gorgeous tract of land and I believe it's a gorgeous project. And I've sat here and I've listened intently. And what I could see possibly happening on this tract of land is what I see possibly happening across our county with rural property. And we see it month after month is a property owner going in, and except for the buffers, basically harvesting a tract of land putting in three-quarter acre lots that has a tree in the front yard and a light pole every four houses. And that's what could be done on this property. But what is proposed to be done is a gorgeous project that keeps the property that's adjacent to the river undisturbed. Whereas I know he could make a lot of money by putting houses on that river and has decided not to do that to keep it preserved and keep it natural and

has put tremendous buffers in here. It goes way beyond what is required and even 1 thought of. And I don't know of any other project in Columbia that has gone to these 2 lengths. And I see this as a gorgeous project that, while there is a rural setting as far as 3 zoning is concerned, the traffic that I so eloquently saw done on here shows me that it's 4 not a rural area. That these roads that are some four miles from here are operating at a 5 level F. And when I think of rural, I don't think of sitting in traffic. But that's what I see 6 done on these videos. And I just - I see this as a good project, and having said that, I 7 would make a motion in compliance with the Staff recommendation for approval. 8 9 CHAIRMAN VAN DINE: General Development Plan. MR. PALMER: And as well as the General Development Plan. 10

CHAIRMAN VAN DINE: We have a motion.

MR. MANNING: Second.

11

12

13

14

15

16

17

18

19

20

21

22

23

CHAIRMAN VAN DINE: Further discussion. All those in favor of the motion -. We need to separate it by -

MR. GOSLINE: You need -

CHAIRMAN VAN DINE: - the Development Plan as one motion and the approval as one motion.

MS. LINDER: I believe if you are recommending approval of the General Development Plan as well as recommending approval of the zoning, you could do it as one motion.

MR. PALMER: That is my motion.

CHAIRMAN VAN DINE: All those in favor of the motion please signify by raising your hand. All those opposed.

[Approved: Palmer, Wyatt, Green, Manning; Opposed: Furgess, Lucius, Jackson, Van 1 Dine, McBride] 2 MR. CRISS: Four/five. 3 CHAIRMAN VAN DINE: So it will go forward with -4 MR. CRISS: Motion fails. 5 CHAIRMAN VAN DINE: We need an alternative motion. 6 MR. JACKSON: I move that the [inaudible] be denied. 7 CHAIRMAN VAN DINE: And the General Development Plan also be denied, as 8 9 well. 10 MR. JACKSON: As well, [inaudible]. MR. PALMER: And the reason for denial against the county and the Staff 11 recommendation is? 12 MR. JACKSON: Based on safety, the capacity of the roads in the area. I see 13 there's a problem. It has not been addressed. For several months I've been trying to 14 get addressed. It has not been addressed. And I have serious concern about the 15 safety of people using those rural roads with no shoulder and two lanes. For that, I 16 request denial. 17 CHAIRMAN VAN DINE: Do I hear a second? 18 MS. LUCIUS: I'll second. And I just – what I said earlier. I think it's – I think it's a 19 20 gorgeous plan it's just not in the right place. This is a rural area that I think we need to - we're getting ready to redraw the maps. When we look at these maps we're going to 21 have to make these decisions. And I don't see how you can look at this and call it 22 23 anything other than rural.

1

56

4

7

8

9

101112

13

14

15

1617

19

18

21

20

22

23

CHAIRMAN VAN DINE: For my part, I would simply adopt, what I said earlier, for reasons – that development can be done on the property as it is. I don't believe that the layout takes into account the current area and what the area is out there. I don't believe the roads can support the development. I don't believe that O'Sheal or any of the other roads out there are presently in any shape to handle those kind of things and I see nothing in the plan to take into account or to fix any of the problems with those areas. So, for those reasons I was for Mr. Jackson's motion.

MS. WYATT: I guess what I'm going to have a hard time with, Mr. Chair, from now on is every project, basically, that comes in front of us - and I'm sitting here reflecting in the last couple of years how I have fought for Clemson and Hardscrabble Road to say 'no' because of the problems and Mr. Jackson, you have voted for them. Now you're sitting here suddenly saying, "We got a problem with farm to market roads and we have to stop it." You know, let's be consistent once in awhile. That is the only thing I'm going to ask of this Body from now until I go off in January. I am going to go back through, between now and next month, with Ms. Lucius' help, and show that we are not being that way. We are - we talk about a farm to market road. Let's talk about Turkey Farm out in Blythewood! [Applause]. Let's be consistent! That's all I want out of this Body. And I guess the only reason that I could support this, this project – I voted 'no' to it before and it was an environment issue that I voted 'no'. I feel a little more comfortable this time. There is a conservation easement on it that is going to be monitored to protect the environment. If it goes back and it stays in the rural and people go in there and build beautiful, grandiose home, and with grandiose homes, even mobile homes, come the need to have landscaping; we're going to have all this wash

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

going into the river. At least this way we are doing something with this project, had we voted for it, to protect that river. We're not now. If it goes through – or fails County Council, which I doubt very seriously it will, then we've just harmed the river. I mean that's how I look at it.

MR. JACKSON: Just to add to Mrs. Wyatt, I beg to differ. I've been consistent even with the rural character and the capacity of the roads. And remember in November – I think it was November – I tried to have a dialog. I tried for a moratorium to discuss the roads, the capacity, how to pay for it. To have developers, planners, everyone come together to decide how we can have funding to improve these roads. No one wanted to support it. No one wanted to discuss it. But when we're having problems, now I'm accused of supporting it in other areas. I've been consistent. And I just cannot support it unless we have some dialog, some discussion, on how we'll pay for these roads in the future; as simple as that. If we have that we'll have less problems today. Amount of people here talking today wouldn't have to be here. We'd have a plan. We'll know where the money is coming from; how we'll pay for it; things will be easier.

MS. LUCIUS: I agree with Ms. Wyatt about Turkey Farm Road. It hurt me when I saw what was happening to Turkey Farm Road, what's about to happen to it. But at the same time I guess I have concede that that area and this area are a little different. To me, that's in an area where it's becoming highly industrialized. It's right – I know, and I voted against Turkey Farm Road. But I look at this farm to market road a little –

MS. WYATT: Ms. Lucius, I only used that –

MS. LUCIUS: I understand. I understand. I understand.

23

1	MS. WYATT: - example of the farm to market road that the residents o
2	Blythewood repeatedly told us the road was falling apart –
3	MS. LUCIUS: I know. And Kennerly -
4	MS. WYATT: - like what we heard today.
5	MS. LUCIUS: Kennerly Road. How many farmers did we hear? They can't ever
6	take their tractors out on Kennerly Road. anymore. What have we done, you know?
7	CHAIRMAN VAN DINE: We have a motion on the floor for denial of the reques
8	and a second. All those in favor of the motion please signify by raising your hand. All
9	those opposed.
10	[Approved to Deny: Furgess, Lucius, Jackson, Van Dine, McBride; Opposed: Palmer
11	Wyatt, Green, Manning]
12	MR. CRISS: Five/Four.
13	MS. LINDER: And, Mr. Chairman, to be clear. The motion did include
14	recommending denial of the General Development Plan, as well?
15	CHAIRMAN VAN DINE: That's correct. It will go forward to County Council with
16	a recommendation of denial. The first reading will be on April 26th in this Chamber
17	Everybody who is planning on leaving, if you could please do so as quickly and as
18	quietly as possible. We still have a lot of other items that we have to get through.
19	MS. LUCIUS: Could we take a –
20	MR. GOSLINE: How about a five minute break so they can –
21	[RECESS]
22	CHAIRMAN VAN DINE: - the meeting so let's try and move along if we can
23	Next project we have before us is 05-45 MA, which is the I-77/LIS 21 PLID. Mr. Gosline

### **CASE 05-45 MA:**

MR. GOSLINE: Mr. Chairman, this is a request to rezone 155 acres at the southeast quadrant of I-77 and Wilson Boulevard from RU and PUD-1C to PUD-1R. This is a mixed use, industrial-commercial, multifamily development. Staff recommends approval subject to conditions identified throughout the Report on many pages, particularly 144 and 145.

MS. ALMEIDA: Mr. Chairman, I'd like to have you look on page 144. Staff would like to modify condition and clarify what is known as Condition K. We would like to delete that from the PUD condition. And we would like to have the applicant note that, as part of subsequent subdivisions, that will be part of this approval process in the future, that the applicant should look at possibly dedicating some widening - dedicating some roadway for widening along Wilson Boulevard. But that Condition K should be stricken.

CHAIRMAN VAN DINE: Alright. Mr. Simmons. I understand that you would like to take Theus' time a little bit so that he doesn't have to hack on the rest of us.

#### **TESTIMONY OF KEN SIMMONS:**

MR. SIMMONS: That is correct. I appreciate your –

[Laughter]

MR. SIMMONS: - Mr. Theus back there. First of all I would like to say to us this is really a common sense planning exercise, here. If you will, look at the existing zoning – I have a copy – back in June of '04 y'all approved a 64 acre PUD-1C on the lower portion of this tract, which left a substantial piece of property between US 21 and I-77 zoned RU. That commercial PUD zoning backs up to existing single-family residential.

What we are requesting here is we flip-flop. Move the commercial-industrial to the intersection of US 21 and I-77, which is at the intersection of two major roads, a common sense place for your commercial-industrial. And then we transition from that to multi-family housing to single-family houses, so the single-family housing is adjacent to the existing single-family housing. Plus it's just a logical planning exercise. And we certainly hope that you concur with us. But that's the gist of the request that we're here and the reason and the justification for the zoning. There are a few other comments I would like to say. We have talked to several of the neighbors. We do know there's some concern about the storm water. I would like to point out that this zoning request is requesting five plus acres less commercial-industrial than is currently under the existing PUD, which means that there will be less – what I'm going to call very high intense developed area – which means there will be less difference between the pre and post development [inaudible]. Of course, always, storm drainage is controlled by your federal, state and local laws. And that's very documented of how that must be accomplished. So all of those laws would have to be complied with no matter what. The next thing I would like to say is we would like to discuss some of the conditions in the project. Under Item B under your conditions, we feel that the listing under Item B is too restrictive for this property. As I stated in the PUD, this client has owned a portion of this tract for 18 years. They've been marketing it for that time. And there has been no major client jump out there and say that we want to do this major thing. So we certainly would be willing to discuss somewhere between the list of B and our list if y'all had some concerns about some of the items listed in Appendix D of our PUD. But we feel that these five items are just too restrictive for our desired uses. Also, under G-4, which

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

1 sa
2 re
3 cc
4 m
5 de
6 ar
7 w
8 ev
9 pr
10 ar
11 re
12 th
13 or

1415

17

16

18 19

2021

22

23

says that we come back to the Planning Commission for any change in traffic flow, we really would like a clarification of what that means. I'm not quite sure what that condition means. In Item N – and if I'm going too fast, you would like to take a little bit more time I'd be glad to. And in Item N we talked about aligning an entrance in the development with the Hawkins Branch PUD. We'd be delighted to try to coordinate that and to make every effort to, but we don't know exactly where that entrance is to say that we just have to line up with it. We don't know how it's going to work, but we will make every effort possible to work with that developer to try to work with that. Item O, which prevents parking on the streets; we feel that it's totally appropriate in the commercial areas. But we feel that a person ought to be allowed, when visiting a single-family resident, to be able to park in front of that house on a street. So what we're asking is that we totally would comply with no parking on the streets in all the commercial areas, or the commercial areas only. And, also, just a minor thing, but I know this world is based on minor. If you look on the aerial photograph, the [inaudible] of the property is not exactly correct. I think Ms. Anna [inaudible].

MS. ALMEIDA: We are aware that the property lines do not align. Our GIS Department is working on that.

MR. SIMMONS: But we just wanted to make that clear so somewhere down the road. I don't think Staff and we have any problem. We just want to clarify the property line and we want to understand that property, that area between Wilson Boulevard and this property, is included in the PUD. With that, we'd be delighted to answer any questions y'all may have.

CHAIRMAN VAN DINE: Mr. Theus, did you want to add anything? Mr. Taylor?

MR. TAYLOR: I don't need to add anything unless you have any questions.

CHAIRMAN VAN DINE: Thank you. Paul Besty. Did I get that right? I'm not even close, right? [Laughter]

### **TESTIMONY OF PAUL BEATTY:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. BEATTY: It's my writing, though. My name is Paul Beatty.

CHAIRMAN VAN DINE: Oh, sorry!

MR. BEATTY: And I live at 10013 Wilson Boulevard, Blythewood, which is located diagonally across the road from the southern corner of this property as shown on page 151 in your books. My property backs up to Stonington. Going through my property, essentially through the center of it, is a ditch that's being presently fed, very nicely, from the west side as well as the east side and the north and the south. This property, particularly the section there of 62.2 acres, is located diagonally across from my property and I want to express a concern about additional water going in there. At that corner that I just mentioned, the elevation's approximately 400'. It drops 100', approximately, from that location on Highway 21 at that lower left corner, to the rear of my property. And I understand there's been some problems, reference the water situation with Stonington. The second thing I want to bring up for further discussion and handling would be that when this property was earliest submitted, the upper portion that's presently got 62.2 acres was set up for more of a commercial setting. That's the word that was spread in the community. Now it's set up for 342 units, I believe, that upper 62.4 (sic) acres, which would give you 5.5 units per acre. I want to say that I feel like that's extremely heavy in the density category. And, adjoining that is the multifamily residential area. I don't feel that the people that live in that general area have

any idea of what's going on. And I think that, possibly, what's done in some cases, that the developer invites people in the community to come in. I just submit those things for your consideration. Does anybody have any questions?

CHAIRMAN VAN DINE: Thank you. Leon Babridge. Janette (sic) Robinson would be next.

### **TESTIMONY OF LEON BABRIDGE:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. BABRIDGE: Thank you. I'm Leon Babridge. My address is 1101 Marthann Road. If you would look at the drawing on the map on 151, you go down Marthann Road, the first little slot is my house. We've been there, my wife and I, since 1960. We built out there and have been there ever since, where we've raised our family. Our concern, basically, number one, is the density that is cited in this proposal, 342 singlefamily units in 62 acres. Talking about a small road with a tree in front of it, that's about what will happen. We're concerned with that number of houses in such a small area. What will be the quality of the construction as well as who will be occupying it? We're very concerned with the fact that you're putting 558 units on 37 acres. My background has been engineering with HUD. And this, to me, would be a no-no if we were looking at it from a HUD perspective. Secondly, we were here before when it was approved for the commercial area. And we were concerned about an entrance from the Marthann Road side. Marthann Road is a family of farm to market road. Now we have an extraordinarily large amount of traffic coming from 21, Wilson Boulevard, going over to 555 and going up to Bose and those other industries up there. We have several bus stops on that road. And it's a bad curve just before where they're talking about putting the driveway. Thirdly and finally, we on Marthann Road have been trying to get water

for some 35 years. Nothing in this proposal shows where the water or sewer is coming from. And we're very concerned because the quality of the water out in that area is very, very bad. We ask that you consider denying the change of this proposal. Thank you.

CHAIRMAN VAN DINE: Thank you. Janette (sic) Robinson. Glenn Hollis to follow.

#### **TESTIMONY OF JANET ROBINSON:**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MS. ROBINSON: My name is Janet Robinson. I live at 1170 Hollis Pond Road. And first I want to show you – and I'll pass these around – this is the only access to my home. We live downstream from Hawkins Branch. And then this is how well detention ponds work and how Richland County has not, and not been willing, to help us resolve our issues from Stonington. So I'd like to pass this around. These pictures show 1/2 " of rain and what it does to our property, an inch of rain, and two inches of rain, and how much of property is being taken over because we're getting too much water too fast. I am not pro-growth, either, but I am extremely concerned about the water quality issue. We live downstream. My dad drew this and this shows what's going on in our community. And I can't – okay. So this is the project right now. That's 422' elevation. We're at 300' and it's all downstream. Right now, there is – God's plan is in place to slow the water down. If this much land is allowed to be cleared and this density goes in, I fear for my safety because that middle dam is an earthen dam with a small pipe, cannot handle the water we're getting now from Stonington. And they're not even a third of the way built out. I'm really, really concerned for the safety of my family and what's going to happen to my ponds. And when our earthen dams break, how am I

going to get to my home? That's the only way I have. The county gave me permission to build there in 1995. And we built there because we were told there were strict restrictions on being in a floodplain, which we have abided by. And we're not seeing that consistency throughout the county. Also, it says 10% of the land would be put into — a minimum of 10% - would be put into open space. Well, it's not showing it in this plan here. Also, my concern is back here in the exhibits, under 8, it says, "Common area." The development may not contain common area. And the fact that there are provisions in this declaration referencing common area does not mean that there is or will be common area development. That concerns me. What does that mean? And then there was also another piece in here on Master Plan pretty much stating that just because there's a Master Plan doesn't say they're being held to it. So I'm not real sure what that means. But I just beg you — I asked you in 1995 for help on this. And I am begging for some help right now because we're one family. We're an army of two and that's it.

CHAIRMAN VAN DINE: Thank you. Glen Hollis.

#### **TESTIMONY OF GLEN HOLLIS:**

MR. HOLLIS: My name is Glen Hollis. I reside 161 [inaudible] Road. The family owns 20 acres down the creek, Hawkins Branch. [Inaudible] this is where we reside. It's 20 acres surrounding these two ponds, a brother, myself, my daughter owns the 20 acres. We didn't just get these elevations out of the air. They come from this topo map. There on Turkey Farm Road, it's 422'. This paper looks like it's flat. It's everything but flat. When you get down to my pond it's 300'. That 122' drop. Everything runs downhill. All the little tributaries up and down Hawkins Branch; these gentlemen didn't

1 te
2 in
3 ru
4 el
5 Po
6 Te
7 re
8 th
9 po
10 a
11 at
12 in
13 ge
14 R

17

15

16

19

20

18

21

22

23

tell you where Hawkins Branch started. Right in the middle of his development. Right in here between 77 and 21. No provisions what he's going to do with that water when it runs off. Every time you cut a tree, make a road, put in sewer, water, underground electricity, cause more erosion. And it runs, all runs downhill and winds up in Hollis Pond Road, pond, right there. We use – we built these ponds in 1947, the first one. Ten years later Daddy said that he wanted another pond. Built another one for recreation. And we mostly catch fish out of it and we use it for irrigation. I have, up on the hill here, I have an acre of blueberries and a vineyard. I use water out of those ponds to irrigate. With the pollution this will cause down the hill, I won't be able to catch a fish out of here five years from now. It's almost that bad now. But Stonington has just about ruined us. Five years ago y'all planners gave Mr. - Stonington permission to put in 202 houses in there with a retention pond which has never worked. We've tried to get help from the county, Corps of Engineers, DHEC. Everybody just passes the buck. Right now you can go down to our pond, we had an inch of rain the other day, it's red. Every time it rains it's red. I thank you for consideration. And don't let us drown down here. Thank you.

CHAIRMAN VAN DINE: Thank you. Those are the only individuals who have signed up. Questions or comments from the Commission.

MR. MANNING: I have one for Mr. Simmons. Does all this property drain that way or does it -

MR. GOSLINE: Yes.

MR. SIMMONS: Here it – the majority of it drains into Hawkins Branch, the two tributaries of it. There is a small amount down in the Marthann area that appears to go

\_

catty-cornered across and down in this area here. [Inaudible]. If you look at – there is a topo map in here.

MR. MANNING: Okay.

MR. SIMMONS: On page 4. We have the watersheds documented. See the design? Page number 4 is up in the upper corner, but it is, obviously [inaudible]. Again, I just need to emphasis that we're not – this property is not presently zoned rural. It presently has a PUD-C1 on it. So if this PUD request is denied, you still can go out there and put 60 something acres of PUD commercial on this tract. And then what you do is you leave a tract of RU between this and the intersection of I-77 and I-20, which, if you look at patterning, obviously that's more commercial or at least higher density than single-family residential. It just doesn't make sense to have 60 something acres of commercial and then have a tract of land between that and a major intersection. [Inaudible] it would stay rural, this area. And, of course, in logical planning, your higher densities of residential should be next to your commercial areas so that we have, that works as a transition between that and single-family. And, also, we have higher density where people don't have to get out on the highways to get to their services that they need.

MR. MANNING: There was one question about water and sewer, about being in the proximity of the property. Where is it exactly?

MR. SIMMONS: It is across Wilson Boulevard down the next creek over. You know where the industrial project is?

MR. MANNING: Okay.

MR. SIMMONS: It's along that creek.

MR. MANNING: So infrastructure [inaudible].

MR. SIMMONS: The infrastructure - obviously there's going to be a school right there so obviously the infrastructure's coming. This project would certainly help the people on Marthann Road have access to water and sewer because this project backs up to those residential areas. So I think that would help their chances of getting water and sewer by many, many [inaudible].

CHAIRMAN VAN DINE: You're dumping the water off your property into Hawkins Creek, correct? At least in part.

MR. SIMMONS: That is correct. And, of course, it would – you know, we don't have a choice. We have to comply with federal, state, local rules and regulations. I mean that's well documented. You cannot take water out of one watershed and put in another watershed. That's federal guidelines.

CHAIRMAN VAN DINE: Yeah. My question was, because we have another coming up later which is a PUD across the street which is –

MR. SIMMONS: Right.

CHAIRMAN VAN DINE: - the Hawkins Creek. Have you had any discussions with those people about how their development and your development are going to handle the additional waters that are going to be, and the speed of the waters, and the sediments from the waters, and anything else like that?

#### TESTIMONY OF BILL THEUS:

MR. THEUS: If I could. Pardon my voice. This is Bill Theus. I'm one of the developers. T-H-E-U-S. We have not discussed with the guys across the street the drainage issue. We've talked about sewer. But drainage, by law, we cannot increase

the flow of this property. I don't know what you know and you don't know. We have to — when we leave this property, we have to have a hydrology study done. There's no more water coming off of this. Water is not coming off of this property at a faster pace than it is in its current state. They're going to have to do the same thing, so.

CHAIRMAN VAN DINE: Well, what about sedimentation or other issues?

MR. THEUS: Well, I mean, you got all your check dams and DHEC is all over you on those things.

MR. SIMMONS: [Inaudible]. Now if someone is not – if these gentlemen say that someone is not – the retention basin is not working, then I know for a fact that they are inspected with DHEC. If they call the right people they will come out there and determine if there's problems.

CHAIRMAN VAN DINE: Okay.

MR. SIMMONS: But there Richland County Engineer, DHEC. There are some very clearly stated water quality which includes sediment erosion, [inaudible], every other aspect of surface water that must be complied with. And that's part of your next step, which is your subdivision plan. That's where those calculations [inaudible].

CHAIRMAN VAN DINE: Your Appendix B, what – the uses that are in Appendix B, what do those equate to as far as we would look at our - is that C-1, C-2, C-3? I mean or is it a jumble of everything?

MR. SIMMONS: It is definitely not an assembly of everything.

CHAIRMAN VAN DINE: I'm sorry. I'm on B-1 of their -

MR. SIMMONS: What we did is we looked at a major intersection and looked at what we thought may possibly be. And we have been to Charlotte. We have been to

Rock Hill. We have been to many towns and looked at major, interstate intersections. Looked at Forest Drive in Columbia. We looked at many different options and tried to come up with a list of family-oriented businesses that would be appropriate in a situation like this. Like I say, if y'all have some concerns about some of these we would be delighted to talk to you about them. But we do think that just the five that are listed – as a matter fact, in the descriptive portion of your PUD there's six items listed. But in the conditions there's only five items listed. Or four and five, I forgot which it is. But anyway, we would like to discuss if you have some problems with some of these 20-39 we'd be delighted to talk to you right now and decide what we could agree to.

CHAIRMAN VAN DINE: What did we do - I know that we had similar issue when we were talking about across the road with the Turkey Creek.

MS. WYATT: Turkey Farm.

CHAIRMAN VAN DINE: Turkey Farm property.

MR. GOSLINE: Right.

CHAIRMAN VAN DINE: How was that addressed?

MR. GOSLINE: Well, we – the Department has always argued in PUDs with, mixed use PUDs, that – well, any PUD, it's different from everything else. You have a great deal of design flexibility in terms of arrangements and setbacks and things like that. But in exchange for that, you have to fairly specific about what you want to do. And we've consistently argued that the permitted uses need to be limited. And what most applicants – most of the PUDs that we have seen – do is just go regurgitate the existing C-3 and M-1 list, take out some things. The Department's feeling is that we have – Item B on page 14 4 of the Staff Report talks about 52 acres sitting on a highway

interchange. And you're talking about professional offices of all kinds, eating and 1 2 3 4 5 6 7 8 9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

drinking establishments, hotels, motels, commercial indoor recreation, entertainment establishment, medical, dental, health related facility. So that's a very wide variety of land uses. We believe that the permitted uses should not be unlimited and that they should be directed toward whatever market it is the PUD is trying to do. As we've said in this Staff Report, the project is basically a very good project. It's a key project for the I-77 corridor development. It can be a wonderful thing. And, in particular if the commercial part is marketed as a shopping center, regional office or shopping center, kind of thing. So that's the reason why we - we try ought always to suggest limited uses. And we feel this is plenty of opportunity for development on 55 acres.

CHAIRMAN VAN DINE: How was the other PUD approved?

MR. GOSLINE: The one across the street we had – of course, the residential component. We had the high school. We had 28 or 29 acres of office and six acres of retail commercial. And we had this same discussion then. And I think we - the other thing we always try to do is to have some limitations on square footage or something. The reality is that virtually most any commercial development is rarely going to get over FAR, floor area ratio, of 0.25. I mean even that's high. Unless you're going – you know, well, we've had nothing that even gets close to the in the county, anyway.

CHAIRMAN VAN DINE: As far as uses that were ultimately approved, do you remember whether or not the list was as you have in your conditions here or were they more expansive? Do you remember that?

MR. GOSLINE: No. I don't remember. I remember we had a long discussion about it. And the applicant didn't want to be limited. But the way they had proposed it 1 w 2 tt 3 n 4 F 5 u

was the office/light industrial development along the west side of Community Drive and the retail on the island between Community Drive and Wilson Boulevard. And I think we made the recommendation that the uses could be the same as are in the existing North Point Park. And beyond that I think that's how it ended up, pretty much how it ended up. The other issue there for the retail was the access had to be off of Community Drive It couldn't go directly to Wilson Boulevard.

MR. THEUS: Mr. Chairman, Bill Theus. If I could say one more thing. We're at the intersection of two federal highways, US Highway 21 and I-77. We feel like if any piece of property deserves flexibility to meet future demand, this piece does. In the narrative we read about Planning Staff's desire, perhaps, to have an office park out there. But you go look at Fontaine Road and 277, there's an office park that's been sitting there largely empty for years, a nice office park. You go to Parklane Road and 277 where the RBMG Building is built. Koger did that park. They built one building. It was foreclosed on, sold, and the rest of the land's been sold off for other uses. Guys we know just moved into the corner of Koger Park out in St. Andrews and Bush River Road. The building they're in has been half occupied for some time. We don't know what the future holds in terms of demand for this piece of property. But it's on two major highways. It's 50 acres. We think it deserves the flexibility to meet that demand as long as we take the uses out that are nuisance uses or noxious uses. Thank you.

CHAIRMAN VAN DINE: Any other questions for -

MR. MANNING: Yeah. I have one for Carl. The uses under C-3 are how many under the PUD?

MR. GOSLINE: Probably 30 or 40.

CHAIRMAN VAN DINE: Yeah.

MR. MANNING: Well, they've got 39. You've got five. Are there – what does C-3 allow?

MR. GOSLINE: But let me just point out that these five are broad categories: Eating and drinking establishments, hotels, motels, commercial, indoor, and entertainment. We don't go by the zoning categories, the strict zoning categories. We try to lump land uses because we're not zoning this C-3 and M-1. We're zoning it PUD and it's different.

MR. MANNING: But it's under – those classifications are being pulled out of there though.

MR. GOSLINE: That's exactly the point we're trying to make, Mr. Manning, is when you're - in PUDs it's let make a deal or it's a contractual, customized, land use approval. You do not go by the conventional zoning. So we – I mean you could might argue about some expansion of this. But that's the issue of it.

MR. MANNING: The five uses may encumber some of the 39. I understand.

MR. GOSLINE: Correct.

MR. MANNING: Do you see any in the 39 that would be totally inappropriate?

MR. GOSLINE: When we look at the PUDs, I don't sit there and look at the C-3 and the M-1 because it's not appropriate in our mind. Again our argument - and y'all certainly could disagree – our argument is tell us what you want to do here. Give us some parameters and some limitations about what it is you think this property's going to develop as and take your best shot.

MR. MANNING: Well, that's actually why I'm asking the question.

MR. GOSLINE: Right.

MR. MANNING: I mean they've got 39 uses. You've got five and you're saying your 5 includes a lot of theirs. And I'm trying to figure out which ones don't work.

MR. GOSLINE: Well, in this particular – we try to pick the ones most appropriate for an interstate interchange. I mean all of these are certainly appropriate for interstate interchanges. The fact that Fontaine Road and some other ones haven't done too well is not, you know. It's –

CHAIRMAN VAN DINE: Mr. Green.

MR. GREEN: Carl, would you explain just a couple of issues that were raised?

MR. GOSLINE: Uh-huh (affirmative).

MR. GREEN: In the PUD conditions under G-4 – "any change in traffic flow" – I would assume that you're referencing any major change in traffic flow?

MR. GOSLINE: Item G, Mr. Green, and I think Mr. Theus also asked this question, is this is strictly out of the current zoning ordinance. And this is what constitutes a major change under the current ordinance. It probably should say "off-site" or some- that's - but these –

MR. GREEN: What would you're suggestion be? If there was a desire for more clarity as to -

MR. GOSLINE: Well, I don't have the current code. Does it say specifically that?

MR. GREEN: While they're looking that up, under the comment with regard to roadside parking, would y'all find it objectionable if that was only limited to the commercial areas?

MR. GOSLINE: No, because you can't park in the right-of-way of subdivisions now. You cannot park your car – now everybody does it, okay – but it is not legal to park your car in the right-of-way of any subdivision in Richland County.

MR. PALMER: That's right. We've even got it in our deeds for our subdivisions. And it doesn't stop people from doing it. But if you want to - if neighbor was to call about you doing it, then that gives them a way to make the call.

MR. GREEN: Learn something every day, don't you?

MR. MANNING: Is this a condition that's put in every subdivision review about cars being parked in the right-of-way?

MR. GOSLINE: It's in the street design standards portion of the code.

MR. MANNING: It is an approval process that is listed as a condition for approval and what comes before.

MR. GOSLINE: No, because the Public Works Department, when they review the plans, if you show parking in there they'll say, "no."

MR. SIMMONS: I didn't realize that. If that is the case in every other one [inaudible], how many of us have not parked in front of our neighbor's yard. I can understand if it's behind the curb in their yard. What we were referring to is [inaudible]. So if that's a condition we certainly will yield to that.

CHAIRMAN VAN DINE: I have a question about number 28 which relates to the use of single, two-family, or multi-family dwellings in commercial or industrial. I thought that's why you had a residential portion of this PUD and a multi-family portion of this PUD.

MR. SIMMONS: No, that would be where you may have live and work town center. And Lake Carolina is an example. Daniel Island. An old example is downtown Charleston where you encourage people to live over their shops.

MS. LUCIUS: Yeah.

MR. SIMMONS: That is a very popular trend, now. And again we're hoping to create a real interesting [inaudible].

CHAIRMAN VAN DINE: I understand that. The way it's written is that it can be a single-family residential subdivision in there in the commercial area. You don't even have to do commercial. And that's they way it's written – as this right now.

MR. SIMMONS: Well, I would be delighted to entertain –

CHAIRMAN VAN DINE: I mean if it's accessory or over top of retail or something like that, that might be different.

MR. SIMMONS: That was the intent.

CHAIRMAN VAN DINE: Okay.

MR. GREEN: To try and maybe move this along with this long list of uses, I'm going to at least put a motion on the floor that we can discuss a specific. My motion would be to send this forward with a recommendation of approval subject to conditions on 144 and 145, with the exception of the following – let me come back to the uses, if I could, that K be stricken, –

MS. WYATT: K?

MR. GREEN: K.

CHAIRMAN VAN DINE: It's already stricken.

MR. GREEN: - that in N the words "make every effort to align with Hawkins Branch PUD entrance" since that's not established yet, and that Appendix D of the applicant's submittal be permitted with the following exceptions – and this is in Appendix D of their PUD submittal, take out –

MR. SIMMONS: You mean D like "dog"?

MR. GREEN: D like "dog". To take out use 13, radio stations and television stations; take out 14, passenger terminals; to specify that 28, which is residential, be live-work units –

CHAIRMAN VAN DINE: Or "over retail".

MR. GREEN: Or "over retail"; that 32, which is communications towers; 36, truck terminals; and 38, outdoor storage lots, also be eliminated from their list but all the other items in their list be included as permitted uses.

MR. SIMMONS: [Inaudible] agree to that if we have a say in it.

MR. PALMER: Second. Along with the plan -

MR. SIMMONS: General Development.

MR. PALMER: General Development Plan?

MR. GREEN: Along with General Development Plan approval.

MS. WYATT: Mr. Green, in that motion you are – because it seemed to have been something that the developer didn't agree with. But, based on what I understood your motion to be, you would be limiting that to 558 multi-family, 342 single in 55.2 acres?

MR. GREEN: That is consistent - let me look at one other thing.

MR. GOSLINE: That's what the applicant requested.

MS. WYATT: Under Conditions. 1 MR. GREEN: That is consistent with their site plan, correct? 2 MR. SIMMONS: It is. 3 MR. GOSLINE: Yes. 4 CHAIRMAN VAN DINE: The only question I've got is number 34, outdoor 5 displays of merchandise any required yards. Not really sure what that – I mean that – 6 MR. GREEN: If you had a Lowe's and you had your garden center outside, would 7 that cover the Lowe's or is that intended for some other type use? 8 9 [Inaudible discussion] MR. PALMER: Or Ace Hardware. 10 CHAIRMAN VAN DINE: I quess I just don't know what it's trying to say. 11 MR. SIMMONS: We attempt, we were trying to do by list these items so 12 sometime down the road - and I understand - I've had discussion with Mr. Gosline -13 where you and we don't have to come back and discuss what is interstate commercial -14 interstate residential. So that's why we took this approach. That's fine. Take that one 15 out, too. 16 CHAIRMAN VAN DINE: I would like to have 34 eliminated. 17 MR. GREEN: I will amend my motion to include 34 if my seconder will accept it. 18 MR. PALMER: I'll accept it. 19 20 CHAIRMAN VAN DINE: So as I understand it, it was 13, 14 – MR. SIMMONS: A Lowe's is allowed. It's just that – 21 MR. GREEN: Right. Right. Correct. 22

CHAIRMAN VAN DINE: - 13, 14, and a portion of 28 for clarifying, and then 32, 34, 36 and 38. Was that what you were -

MR. GREEN: Correct.

MR. SIMMONS: And we clarified G-4.

CHAIRMAN VAN DINE: G-4 [inaudible] directly from the code as it exists now.

MR. SIMMONS: But can you just explain does that mean accesses into the site or if you change a road within the - if we can just get clarification. I'm not trying – I know it's a long night. I think we'd like to clarify it now. There won't be miscommunication later.

MR. GOSLINE: [Inaudible]-70.17: "Major changes in all or a portion of exterior boundaries of the PUD approved General Development Plan, including changes in location of land uses, increase in density, and/or change in traffic flow shall follow the same procedures as required for approval of PUD zoning ...", blah, bla

MR. PALMER: I think he understands what it says. Well, he knows what it says. He just wants to understand what it says.

[Inaudible discussions]

MR. GOSLINE: We can't -

MR. CRISS: It's ingress, egress, and the circulation pattern.

MR. GOSLINE: We can't change it. It's what the code says.

CHAIRMAN VAN DINE: I think the code says what it says. And we can argue about what it says. And I don't think we'll ever clarify, as we sit here today, specifically

don't believe that we need the second little loop road up there in the residential area. We had this discussion when the other PUD came up. And the issue here is that Dunwoody Place is a driveway. It's a dirt road, 20' wide driveway for three residences. It doesn't need to align up with anything.

MR. SIMMONS: Here's the concern. The concern, whether it's at Dunwoody or whether it's at Keithwood, the subdivision requires two entrances. There's a separate little subdivision down Marthann Road. We may need two entrances down in that portion for traffic [inaudible] qualify with your code. So we need one in the lower corner on 21 and we need one other one. And it doesn't make sense to put them both right there next to each other on 21. That's why we have one on Marthann.

MS. LUCIUS: I understand.

MR. SIMMONS: And we line it up with Dunwoody Place. But if you want to change it to Keithwood, you can do that. But you do need one entrance in that lower -

MS. LUCIUS: I understand. I was just concerned because when we approved this in April that was one of our specific recommendations to remove that [inaudible].

MR. GOSLINE: To remove it.

MR. SIMMONS: That was when it was a commercial site.

MS. LUCIUS: Well, I mean it's when we approved the PUD. It was when we approved the PUD in April.

MR. GREEN: My only concern about removing it is as a commercial site you wouldn't want to see trucks going on and off Marthann. But since it's single family -

MR. GOSLINE: Right.

J

MR. GREEN: - the connectivity issue to get people moving a little bit more efficiently since it will just be residential traffic now, not commercial traffic, it may make more sense.

MS. LUCIUS: I was just wondering why it was there again.

MR. GREEN: Safety standpoint.

MS. LUCIUS: I was just wondering why it was back when we had eliminated it.

MR. JACKSON: [Inaudible] removal of K?

CHAIRMAN VAN DINE: K has been removed by the Staff.

MR. JACKSON: Removed by Staff. Any particular reason why?

MS. ALMEIDA: Well, we would like the applicant to know and make it as part of a note in the statement, as part of the minutes, that in the subsequent subdivision plat that the applicant should think about possibly dedicating to widen Wilson Boulevard.

MR. JACKSON: Yeah. I mean that's one of my concerns. I would not like to see a project developed and after they increase the capacity of traffic, and we have to widen the road. Then we have to turn around and by a right-of-way from the developer when their development has caused the impact on the road. And that's one of my main concerns. And in the past I've spoken about that. I don't think it's fair for the taxpayers or anyone to really turn around and purchase right-of-way from that development that has caused the impact on the traffic in the first place. We did that on Garners Ferry Road and, I think, it's Pineview, where an insurance company was doing a development and we required them that they had to give us the right-of-way. We should not have to turn around and purchase the right-of-way from the development.

MR. CRISS: We believe that the Planning Commission can make that a condition of the subsequent plat approval but not a condition of this rezoning, *per se*.

CHAIRMAN VAN DINE: Mr. Gosline.

MR. GOSLINE: Can we get some clarification on what your intention is about Item N on the top of page 145? The Staff suggests that this connection to Dunwoody and this one be eliminated and that, really, this road coming in off Marthann ought to connect in to the major somewhere. I'm not sure it's real appropriate where.

MR. SIMMONS: It probably will. That's why we were asking [inaudible].

MR. GOSLINE: But this is another point I wanted to make. You can't get anymore access points than what you've got here.

MR. SIMMONS: On public road.

MR. GOSLINE: Correct.

MR. SIMMONS: We understand that.

MR. GOSLINE: Okay.

MR. SIMMONS: But wherever that loop road in the bottom ties in it would only be logical planning to tie it into the remainder of the project.

[Ms. Wyatt out at 6:05 p.m.]

MR. GOSLINE: The department's recommendation, folks, is to take this connection out and take this road out and then this road can come up into here somehow. It doesn't really matter how, in the middle of residential area. So that you would have an access point on Marthann Road and one here. So you'd have two access points for the single-family residential. You would have – and then two more for the multi-family and commercial. And I think in the Staff Report we talked about, you

1 2 3 4	know, the trips versus each one. And that's why, you know, you don't need more than two for the residential. But we'd like some clarification on your intentions about that, please.  MR. SIMMONS: Clarification from us?  MR. GOSLINE: No, Planning Commission.
3	please.  MR. SIMMONS: Clarification from us?
	MR. SIMMONS: Clarification from us?
4	
	MR. GOSLINE: No, Planning Commission.
5	
6	MR. GREEN: I mean if y'all make a recommendation in terms of how –
7	MR. SIMMONS: We'll eliminate the one at Dunwoody and the one here and
8	connect two together.
9	MR. GREEN: Okay.
10	MR. SIMMONS: Revise that and make it a portion of what goes to the Planning
11	Commission. I mean, excuse me, Council.
12	[Inaudible discussion]
13	MR. SIMMONS: They're proposing only one access to the residential on Wilson
14	Boulevard.
15	MR. GOSLINE: One from Wilson and one from Marthann.
16	MR. SIMMONS: Then you can tie back in to Wilson [inaudible]. But until we get
17	the wetlands delineated we don't really know whether [inaudible] cross, how and when
18	we can cross.
19	MR. WALTER TAYLOR: May I make comment about that?
20	CHAIRMAN VAN DINE: Let's try and be quick. It is 6:15 and we still have a
21	number of people that have been sitting for a long time, folks.

## **TESTIMONY OF WALTER TAYLOR:**

MR. TAYLOR: We know we will need two access points [inaudible] single-family subdivision given the size of it. I'm a little concerned that [inaudible] from this area may have an issue with the access on Marthann. And if we only have one access point on Highway 21 and one on Marthann and Mr. McEachern and the neighborhood, Marthann, doesn't want, won't agree to one on Marthann; that would leave us with one access point.

MR. GREEN: I think we all want you to have two access points.

MR. JACKSON: We need two on Wilson. Move back on Wilson.

MR. GREEN: And since we're just –

MR. TAYLOR: Can we do this? Can you give us the three access points with the idea that one will be [inaudible] stipulation that one [inaudible]? That way if we have to give up the Marthann entrance, we have two access points on 21. If not, we give up the access point on 21. We have only one on 21 and one on Marthann.

MR. GREEN: Staff? We want them to have two entrances.

MR. SIMMONS: We don't want to get in a situation where [inaudible] school that you couldn't get another entrance in.

MR. GOSLINE: Well, you have – we're going to – in the Staff Report –

MR. GREEN: The question is, Carl, if Council eliminates one of the two entrances to the single-family residential area –

MR. SIMMONS: We'll give up the one on Marthann if we get two on 21.

MR. GOSLINE: Well, the – if you look at page 140, second paragraph from the bottom, it talks about the single-family portion of the project would generate roughly

3,200 trips. That's nothing. That's a half of – that's a typical subdivision road. So, you don't need both entrances but it makes some sense, the flip side of that is it makes some sense to have the connection to Marthann Road for the residential so to give them – not to force everybody through the intersection so that they can get some measure of connectivity to the project.

CHAIRMAN VAN DINE: At this stage, I think we just need a motion and let's deal with it because we're starting to lose -

MR. GREEN: I will amend my motion that in the event that the – since I believe that every single-family subdivision needs two ways in and out – that should the Marthann Road access point be eliminated that that single-family residential area be permitted two access points.

MR. GOSLINE: I think that's very reasonable.

MR. GREEN: Okay, Patrick?

MR. PALMER: Yes.

CHAIRMAN VAN DINE: Ms. Linder.

MS. LINDER: I would like to make it clear for the Record that your recommending approving the General Development Plan, except you're amending the site plan and you're amending the uses in the commercial. Is that correct?

MR. GREEN: That is correct. That's the intent of my motion.

MS. LINDER: Okay.

CHAIRMAN VAN DINE: Does anybody need the motion restated for them so that we can take a vote on it? Do we understand what we're doing?

MR. PALMER: I understand.

MR. CRISS: Clarification, Mr. Chair. The wetlands delineated – I'm sorry, not delineated – depicted, approximately about 16 acres, obviously you intend to delineate them. Is your intent to protect just the wetlands themselves? Is there any buffer around them?

MR. SIMMONS: No. Written in here it does say that the majority of the designated open space will be around the wetlands. The intent is to use a good bit of the open space as buffers of the wetland. We commit that only 50% of the wetlands will go toward the open space so will be more than just the open space – than just the wetlands and the open space. And, Michael, you know me because I go back – I'm a very strong advocate of planning and using buffers [inaudible] wetlands. I'm on the Richland County Conservation Commission [inaudible].

CHAIRMAN VAN DINE: Alright. Our motion before us is to send this forward with recommendation of approval of both the General Development Plan and the PUD application with amendments to B, under the conditions on 144, to insert, as opposed to the five listed, the list from their PUD application with the following items eliminated: 13, 14, 32, 34, 36, 38, and that Item 28 be limited to residential above –

MR. CRISS: Live, work and retail.

CHAIRMAN VAN DINE: - retail or a live, work environment. Also that Item K is eliminated from the conditions, that N has been amended to allow –

MR. GREEN: To allow a second – allow two entrances in the single-family area should access on Marthann Road be eliminated.

this family up here the name of a contact at DHEC that could handle this -

23

2

3

4

5

6

7

9

1011

13

12

14

15

16

17 18

19

20

21

22

MS. ROBINSON: I've called DHEC. I've called the Army Corps of Engineers. I've called Richland County Storm Water. We have gotten no help in five years. So there may be rules in place but they're not helpful.

MR. GOSLINE: Trust - they know who Ms. Robinson is.

CHAIRMAN VAN DINE: Mr. Fuller might be happy to -

MR. GREEN: What's next? 48?

CHAIRMAN VAN DINE: Alright, ladies and gentlemen, I'm sorry this is taking so long and you're all having to sit there. The next we have is 05-48 MA. Before we get started Mr. Green has asked me to read the following into the record: "I must request to be excused from participating in discussion or voting on agenda item number 05-48 MA, regarding rezoning of 52.25 acres, which is scheduled for review and/or discussion at today's Planning Commission meeting. It is my understanding of the rules of conduct provisions of the Ethics, Government Accountability and Campaign Reform laws that since I am employed by the real estate firm handling the sale of this property, I will be unable to participate in this matter through discussion or voting. I would, therefore, respectfully request that you indicate for the Record that I did not participate in any discussion or vote relating to this item representing a potential conflict of interest. I would further request that you allow and direct this letter to be printed as a part of the official minutes and excuse me from such votes or deliberations and note such in the minutes. Thank you for your consideration. Eugene Green." Please let the Record reflect that Mr. Green has left the room and will not be participating in this matter. Mr. Gosline.

### **CASE 05-48 MA**:

MR. GOSLINE: Mr. Chairman and Members, this is a request to rezone 52 acres from RU to PUD-1R. It's right across the street from the project that we just discussed. Staff recommends approval subject to the conditions on page 162 and 163.

MS. ALMEIDA: Staff would also like to note that Condition K be stricken and that the applicant will be noticed that in subsequent subdivision plat approval we will be discussing the possibility of dedication.

CHAIRMAN VAN DINE: Mr. Anderson.

#### **TESTIMONY OF RON ANDERSON:**

MR. ANDERSON: Thank you. I'm Ron Anderson with Edens & Avant and I will be brief. In my opinion the material question here is issue of density and where is density appropriate. And I know it's hard to envision, but before all of us who are in this room were born, back in the '20s and '30s, Devine Street was open fields. Forest Drive was open fields. Those areas were not dense. They were undeveloped. They were rural. If we had had zoning at that time they probably would have had rural zoning on them. And this area is very similar to that. It's changing. Obviously it's oriented around a modern transportation system, which is the interstate transportation system. It's also oriented around the US highway system, which preceded the interstate system. What you have here is the interchange of Highway 21 and Interstate 77. Immediately to the south is the property we just discussed, the residential portion of it. You have the Mungo development along Turkey Farm Road. Behind it is the Shumaker development. This is Stonington. Down here is Heritage Hills, which is pretty much done at this point. This is the Cary Lee subdivision and then Summer Pines. So these blue rings depict a

half-mile radius of the interchange and the one-mile radius. Across the interchange, or around the interchange, you have North Point, which has somewhere in the neighborhood of a million and a half square feet of commercial. You have the CSCDPS campus which has about a couple of thousand employees, ballpark. Then over here you've got the Carolina Pines development. These are all within a mile or two of this development. That includes down here is Bose. Then you've got the Belk Warehouse and variety of other things over here. So you can see this interchange is a pretty welldeveloped interchange. And what I would argue is, just like Devine Street in 1920, just like Forest Drive, this area is where you want your density to be. You want it to be around your transportation nodes. If you refer to the 2020 Plan, it specifically encourages that sort of density in those sorts of locations. And it does so, so that you avoid the situation that you had earlier when you were talking about off of Kennerly Road, where you have people moving into areas that are truly rural and are somewhat isolated from the – by nature of the transportation system. This is not, as you can see, isolated. Even if you were to remove all these other developments, it wouldn't be isolated because you've got the interchange of an interstate highway and a US highway. You can go to the next slide, please. This shows the principal ingress and egress onto the site. Off of US 21 we just have one point of ingress and egress. We have a relatively narrow stretch of road to work with. And we're more than willing to line up our entrance with the folks over here. Typically the way that the transportation planning is done is that it's whoever gets there first gets first pick. And whoever comes in second gets second pick and they line up on the guy who's been there first. Immediately north of the site you can actually see where Highway 21 - where the right-

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

of-way widens out and it becomes a four-lane, divided road up in here as it nears the interchange. Here's Turkey Farm Road. And you can see the proximity of these others. Here's Marthann Road, which we were talking about before. Next slide, please. This is the topography at the site. Basically, it all flows back towards Hawkins Creek. We're in the process of delineating the wetlands and setting up buffers to protect the vegetated, natural areas and set up the detention to keep it out of the creek. But you could see that the site design is really built around the topography of the site. Next slide, please. And finally, this is the bubble map. Basically, it's residential throughout. You have your principal method of ingress/egress. And then the key feature, it's really oriented around preserving Marthann Creek watershed, developing a hiking/walking trail along that, which at some point down the road could be tied in to a regional hike-and-bike system or something like that that they have in Austin and in other cites. And most of the amenities in the area are really tied around this creek. And the last slide, please. In summary, it's got mixed densities. It is all residential. I originally did have some commercial in it. But after taking a look at the commercial that was already slated in that area, it was removed. Didn't really feel that it was appropriate or necessary given the other commercial that was across the street and then the commercial that was included in the Turkey Farm PUD. It's near future retail and existing employment. The employment is there today. The retail's going to be there. You saw where that'll be north of the site down the road. It protects natural features and allows connection to a future trail system. There's a cap of 202 units. There's a single point of ingress and egress limiting the number of turning movements onto Highway 21, which will allow it to be aligned with the project across the road. It adds density near the interstate

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

interchange, which is really where you want your density. Is where you can best handle it. It limits the need — because we're adding density near the interchange, we're effectively limiting density in the rural parts of the county in the sense that we're providing more supply here and removing the demand for it in other places. The road has capacity for traffic. Carl went through some pretty elaborate number crunching, which refers, primarily, to the traffic count station, which is three miles to the south. But, obviously, you saw where the four-lanes stop. And that'll handle a much higher level of traffic. And then, finally, prior to this meeting the Staff had requested that we provide land for future road righting, which we're willing to do. And however y'all want to set that up, willing to accommodate that. So, in summary, that's it. I have Bob Vowles here, who's the developer, who's available for any further questions. Anything I can help y'all with?

CHAIRMAN VAN DINE: Mr. Vowles want to speak?

### **TESTIMONY OF BOB VOWLES:**

MR. VOWLES: I think one of the other issues [inaudible]. My name is Bob Vowles, 2600 Mountain Ivy Court, Charlotte, North Carolina. One of the other issues, looking at this piece of property, is that it was clear cut. Cut from pines about seven or eight years ago. The trees existing on there are primarily 6-7' replanted pines. The hardwoods are primarily down along the lowlands and on the creeks. Those areas are set aside for walking trails and natural [inaudible]. Questions?

CHAIRMAN VAN DINE: If I understood what the offer that was just being made, we should, in fact, insert K back in to the conditions as opposed to removing them at this stage.

MR. VOWLES: We'll do it however y'all wanted it.

MS. ALMEIDA: Possibly restating that the applicant is offering the dedication.

CHAIRMAN VAN DINE: The applicant has offered and accepted that as a condition.

MS. LINDER: That's correct. If the applicant has agreed to it, then we can make that a condition.

CHAIRMAN VAN DINE: That was my understanding of what he has just done.

Alright. Patrick Malloy. Janet Robinson to follow and Terry Roberts to follow her.

### **TESTIMONY OF PATRICK MALLOY:**

MR. MALLOY: Good evening. I'm Patrick Malloy. I live on 136 Dunwoody Place And my concern about this project going on now is 200 and something houses is a lot of houses on 52 acres of land. And Hawkins Creek runs through my property. I'm concerned about clearing all that land out. And I've got a little small pond, also, on my property. And I'm worried about it getting full. Worried about a buffer zone, also.

CHAIRMAN VAN DINE: Thank you, sir. Janet Robinson.

# TESTIMONY OF JANET ROBINSON:

MS. ROBINSON: Janet Robinson, 1170 Hollis Pond Road. You know, it's the water thing, again. And I just feel like that my pleas are falling on deaf ears because, yes, I can call DHEC. And, yes, I can call the Army Corps of Engineers. And, yes, I can call Richland County Storm Water Management. But the laws are not being enforced. And ask me why and I don't have an answer. My property is being destroyed so developers can fatten their pocketbooks. And I don't understand why. I mean nobody can tell me why. I call government agencies and the buck is passed. Why? I mean I

don't get it. I really don't get it. I come here thinking I come here for help. And I don't get any help. And, again, we're an army of one. And it's so disappointing, to say the very least. Their thing here says there are, however, plans from the City of Columbia to run sewer through this area. They're talking about running sewer through Hawkins Branch. They've already come to us, the City of Columbia, and we've denied that because they're going to have to bore through earthen dams. That is the only means to get to my home! I don't know what else to say. I don't know how more clear I can be about it. If y'all allow all this to go in, there are going to be 1,300 residents in less than a two mile span. I mean I really don't know. Why don't you just go ahead and rezone everything carte blanche and let them go on in and just destroy what we have because that is what's happening here. I came here in 1999 with Stonington. We were here for the Turkey Farm stuff. We're here, again. And it's spot zoning one after the other. And nobody really cares. Because this is what's going to destroy our land is all this water. The gentleman's right. No, it's not going to put more water in our ponds. But it is going to put it there faster. I know. I'm living testament. I have invited everybody to my property to see it when it rains. And nobody will take the time out of their busy day to come. And I don't understand it. I really don't get it. I did get my pictures back. But I did have two sheets of paper that had two pictures on each sheet that I would really appreciate if I could get those back.

CHAIRMAN VAN DINE: Did they make it down that far?

MR. MANNING: I don't know.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

CHAIRMAN VAN DINE: Let us take a look for it up here. I know it got past me down that way, so we'll –

MS. ROBINSON: Yeah. I got the pictures. I just didn't get the other. There's two white sheets and there were two 4 x 6 pictures on each sheet.

MR. MANNING: I don't see them.

CHAIRMAN VAN DINE: Alright. Terry Roberts, please.

#### **TESTIMONY OF TERRY ROBERTS:**

MS. TERRY ROBERTS: My name is Terry Roberts. I live on 125 Dunwoody Place I'm here in concern of the density of the development of the property, number one. Number two, the density of the property. Three is the environmental concerns, as well. Safety issue as far as out there on 21, it's already a dangerous thing to pull out there. There's been wrecks and stuff quite frequently. It's destroying the nature of the whole neighborhood, as well. So I'd like to see you deny this proposal. Thank you.

CHAIRMAN VAN DINE: Thank you. Those are the only people who have signed up to speak on this request. Do I hear anything from the Commission? Any questions?

MR. JACKSON: Staff, how about the situation with the water? How about the situation with the water? The water problem as the resident explained.

MR. GOSLINE: What do you mean water? You mean potable, drinking water?

CHAIRMAN VAN DINE: Run off.

MR. JACKSON: I'm [inaudible]. Storm water.

MR. GOSLINE: Oh, okay. Right. Okay.

MR. JACKSON: The run off from development of the property. Are there any laws or rules about changes the –

MR. GOSLINE: Yes.

MR. JACKSON: - feed or the flow of the water. And how will it be addressed?

MR. GOSLINE: Post-development run off is not supposed to exceed the predevelopment run off rate and amount.

MR. JACKSON: The development run off is not supposed exceed -

MR. GOSLINE: Post-development, the amount and rate of run off from after the development is not supposed to exceed what it was before there was any development, which is why you have retention/detention ponds.

MR. JACKSON: With this project there'll be retention and detention ponds [inaudible].

MR. GOSLINE: Yeah, they'll have to. Sure. Yes, they will have to do that in the subdivision process.

MR. JACKSON: They will have to do that.

MR. GOSLINE: Sure.

CHAIRMAN VAN DINE: Where things happen in relation to this kind of issue, if it can't be resolved through either the DHEC or Public Works, or some other entity, the only recourse an individual has is to bring a claim in court for a nuisance and/or a destruction of property by devaluation of the stream. The pictures that are shown, frankly, show me that you ought to file a law suit in relation to those particular issues.

MS. ROBINSON: Who has the money to fight developers? I mean we don't. I mean they have deep pockets.

CHAIRMAN VAN DINE: They may have deep pockets, but you get 12 people sitting up there who are in your position and eventually their pockets are going to get lightened. I can virtually guarantee you – I've been on the other side of those. And the citizenry of this county doesn't like it. They make them –

1	MR. HOLLIS: Shouldn't allow it to start with.
2	CHAIRMAN VAN DINE: They make them pay for it.
3	MS. ROBINSON: You have a good attorney I can call?
4	MR. HOLLIS: [Inaudible]. You don't have no need to [inaudible].
5	MR. GOSLINE: Yeah, do you know a good, Howard?
6	MS. ROBINSON: Do you know a good attorney?
7	[Laughter]
8	CHAIRMAN VAN DINE: I believe that would be conflicted out of any situation,
9	here.
10	MR. MANNING: Ma'am, when you call the County Engineer, what has he said?
11	MS. ROBINSON: The County Engineer's been. Storm Water Management's
12	been. And they have said, "We'll stop them if it continues to happen. We'll slap them
13	with fines." Fines have not been imposed. I finally turned it in to the Army Corps of
14	Engineers. And the Army Corps of Engineers shut them down until they could resolve
15	some issues. But -
16	MR. MANNING: So somebody is doing something.
17	MS. ROBINSON: But the detention pond is not working properly and nobody will
18	seem to make them fix it because they're saying it's working as designed. Well, as
19	designed is dumping mud constantly in our ponds.
20	MR. MANNING: Right. Carl, is there any way to coordinate -
21	MR. GOSLINE: Well, Ms. Robinson, as she has said, has had an ongoing
22	discussion –
23	CHAIRMAN VAN DINE: Battle.

MR. GOSLINE: – with the County about Stonington, in particular. And these other projects just, obviously, add to the problem. But in Stonington, they came in for Phase II and we've held them up pending a whole bunch of issues, not the least of which is wetlands approval, some right-of-way, and a whole bunch of other things. So that's about all we can do. And, you know, we've been through this before. We can take, you know – all we can do is take them to a magistrate and get \$1,000 fine. And so the real – I'm not sure what – there's a whole bunch of answers to this but a lot of it's litigation.

CHAIRMAN VAN DINE: It's more of a private right-of-action than it is a public right-of-action [inaudible].

MR. GOSLINE: Well, I'm not sure I'd agree with that, Mr. Chairman, because the various public agencies have laws that they're supposed to enforce to the best of their ability and within the limits set by the General Assembly. So it's some combination, for sure.

MR. JACKSON: Well, someone is not enforcing the law, you're saying?

MR. GOSLINE: Excuse me?

MR. JACKSON: Someone is not enforcing the law?

MR. GOSLINE: Hum, I wouldn't necessarily say that. We're very limited in what we can actually do.

MR. PALMER: Have you done what you can do?

MR. GOSLINE: The Planning Department has. I'm not – you know – you can argue about whether the county, as whole, has or not.

MR. MANNING: Is there any way you could coordinate getting the applicant with the Engineering Department, clean water, sediment and erosion control [inaudible]?

MR. GOSLINE: Mr. Manning, we've had extensive meetings with Ms. Robinson. And we've, periodically, had meetings regarding, particularly, Stonington and with Public Works and all that. And she's right, you know. It's frustrating because there's not a whole lot we seem to be able to do. But the Department's done about all it can do. We're holding up Phase II until we get a lot of answers. And that's about all we can do.

MS. LUCIUS: So really, it's just words here. "... and the applicant shall be required to ensure that the post-development storm water discharge is no greater than the pre-development discharge." There it is. It's one of the conditions. It's just words because it can't be enforced. That's what we're hearing.

AUDIENCE MEMBER: And it's in home [inaudible].

MS. ALMEIDA: Because also the calculation that they're using is skewed from – they're in error from the beginning. I mean they're not working now. And everyone seems to be using those same base calculations. So what needs to be done –

MR. JACKSON: Who sets the calculations?

MS. ALMEIDA: - is an evaluation of that base calculation.

MR. JACKSON: And who's supposed to do that?

MS. ALMEIDA: Well, that could be the developer, if you so choose that they actually do an environmental impact statement.

MR. GOSLINE: Let me make sure we're – are we still talking about Hawkins Creek PUD? Because what I'm talking about is the general problem Ms. Robinson has identified. And both the two discussions, she's absolutely right about it, all of it. It

continues to be a problem. In terms of the PUD, I'm not sure – certainly, the upstream 1 people have some responsibilities to do post run off and all that and meet all the laws. 2 But the real problem is - some people think the laws aren't strong enough - but the real 3 problem is we don't have enough, strong enough, disincentives to – or penalties to put 4 on people to make them do what they're supposed to do. And the only way you can do 5 6 it is through civil action. And, you know, Ms. Robinson's right. Almost none of here can afford to do that. But, you know, that's not our fault. It's not the developer's fault. It's 7 the fault that we just don't have the tools. The local governments don't have the tools 8 9 they need to do the job. MS. LUCIUS: So that condition I was reading is out of the Hawkins Creek PUD -10 MR. GOSLINE: Uh-hum (affirmative). 11 MS. LUCIUS: - so I'm saying, you know, it's just words, apparently. 12 MR. JACKSON: Well, if there's something we can do I'd just like to ensure that 13 we have a design of retention pond for - I prefer for development to handle [inaudible]. 14 MR. GOSLINE: The design, the retention – storm water detention design system 15 for this project will be considerably less complex that the one above it, upstream of it, 16 across the street. 17 MS. LUCIUS: You're talking about the Mungo Development? 18

MR. GOSLINE: No.

19

20

21

22

23

CHAIRMAN VAN DINE: We just approved.

MS. LUCIUS: Across the street.

MR. GOSLINE: Across Wilson Boulevard from –

MS. LUCIUS: Oh, I thought you meant across the street.

MR. GOSLINE: No, across Wilson Boulevard. Let me be specific.

MS. LUCIUS: Okay.

MR. JACKSON: But that's crossing over it.

MS. ROBINSON: It still has the access to Hawkins Creek.

MR. ANDERSON: Yeah. When we go to subdivision approval, obviously, we're going to have to meet all the county ordinances on storm water and run off and things like that, as well as all the DHEC ordinances and the federal laws with respect to wetland, things like that. That'll all be incorporated at the subdivision level of the design where y'all have another opportunity – the Staff will have another opportunity to review it on its technical merits. And then y'all will have the ability to review it, as well.

MS. LUCIUS: I don't think we were referring to this. I think we just realize that what we're trying to enforce we don't have the teeth to do it. The law has no teeth in it, you know.

MR. ANDERSON: But the law –

MS. LUCIUS: But it was not a reflect on your -

MR. ANDERSON: Okay.

MR. JACKSON: I understand. But, as the Staff mentioned, with the calculations of the design maybe there can be some recalculation – I'm not sure – for the [inaudible].

MR. GOSLINE: But I think what Anna's saying here is that these, you know – we need – all of us in the county need to be more mindful of these projects that come in to very defined drainage basins like this one. This is a very defined basin. The Mungo PUD, for example, had their largest lots next to the creek and their smaller lots internal. So that was some design response. This project, the subject project, has shown some

buffers around the wetlands. The one across Wilson Boulevard did not for a lot more intense development.

MR. MANNING: I think, though, that he said that the buffer would be confined to the area around the wetlands.

MR. PALMER: I think they said that 50% of the gross area for open space would be around the [inaudible].

MR. MANNING: So there is some buffer and that's not totally correct.

CHAIRMAN VAN DINE: Well, let's get back to what we're doing here. As far as the request that's before us now, what is the proposal for assuring that the amount of water run off from the property, as is exists, is not going to further exacerbate downstream problems or add additional water or additional sedimentation into the area? Has that even been addressed at this stage?

MR. ANDERSON: Not yet. I mean it's – typically that's part of the subdivision approval process. There's a set of county ordinance that we have to meet that include those exact stipulations, essentially.

CHAIRMAN VAN DINE: How will you determine the amount of run off that presently exists from the property downstream so that you will not be exceeding the amount of run off either in speed or in volume?

MR. ANDERSON: I'm not a civil engineer, but I would assume that we would have to comply with whatever the standard civil engineering guidelines are for the Richland County Engineer to approve it.

MR. CRISS: The consulting engineer would typically refer to run off coefficients depending on the nature or the landscape, whether it's treed, pastured, or otherwise,

pervious, impervious to rainwater. And those would all be reviewed by the Public Works 1 Department Engineering Staff before the issuance of the grading permit. 2 CHAIRMAN VAN DINE: Any other questions or comments for Staff? Do I hear a 3 motion on this project? 4 MR. MANNING: Mr. Chairman, I'd like a motion to send this forward for approval 5 subject to the conditions, with the elimination of Item K. 6 MR. GOSLINE: And we'll reword K to note that the applicant has – 7 CHAIRMAN VAN DINE: [Inaudible] approved. That the applicant has – 8 9 MR. MANNING: Oh, that's correct. MR. GOSLINE: Agreed to – 10 CHAIRMAN VAN DINE: - agreed to Item K. 11 MS. LINDER: And that does include the approval of the General Development 12 Plan. 13 MR. MANNING: That's correct. 14 MS. LUCIUS: And that is without the commercial. 15 CHAIRMAN VAN DINE: There is no commercial. 16 MS. LUCIUS: That was the only question I had and you took it away from me 17 immediately. Because I couldn't see why we needed commercial with all that 18 commercial [inaudible]. 19 20 MR. GOSLINE: The earlier version of – MS. LUCIUS: Had commercial. 21

MR. GOSLINE: - had some commercial in it. And, as Mr. Anderson said, they weren't overly excited about it in the first place. So when they saw what else was going on it was –

MS. LUCIUS: Saw all that other going in.

MR. GOSLINE: - kind of a no-brainer.

CHAIRMAN VAN DINE: Do we hear a second to the motion?

MR. PALMER: Second.

CHAIRMAN VAN DINE: Further discussion?

MR. PALMER: Well I would just like to say as my second that I just don't want to be accused of throwing the baby out with the bathwater. And whatever these guys – if these guys at Stonington are responsible for destroying these ponds and these families homes I would be the first in line to throw the book at them, burn them at a stake, whatever you will. But it's absolutely awful and I would just pressure them to do, civilly, whatever they can because the more development comes out there that's more people that they say can add to that. So if they're the only ones out there right now that's causing that, you need to get to them while you can because they're going to start blaming it on everybody else, too.

AUDIENCE MEMBER: Excuse me, in fact they're not the only ones out there.

This is nothing but [inaudible].

MR. PALMER: I understand. But just because Stonington's not doing what they're supposed to be doing and they're –

AUDIENCE MEMBER: Well, who's going to make who do what? They're passing the buck. It's the same as you've already commented [inaudible] I'm sorry. But the teeth aren't there.

MR. JACKSON: Well, I'd emphasis that the Staff do everything in its power to help in whatever way, recalculating the figures to make sure the retention ponds are - hold the capacity or can handle it or something like that. Just some help and some investigation and making it better, what's there. That's all future development.

CHAIRMAN VAN DINE: We have a motion to send it forward with a recommendation of approval subject to the conditions on page 162 and 163. All those in favor please signify by raising your hand. All those opposed.

[Approved: Palmer, Furgess, Lucius, Jackson, Van Dine, Manning, McBride; Recused: Green; Absent: Wyatt]

CHAIRMAN VAN DINE: May I make a suggestion to you? Mr. Yancey McLeod was here earlier to speak.

AUDIENCE MEMBER: He worked for us earlier.

CHAIRMAN VAN DINE: I would suggest that you talk with him and have him put you in touch with some individuals who may be able to help you in relation to a civil action. Because there are people who are willing to do it on a contingency basis.

MR. HOLLIS: We've hired an environmental [inaudible]. We know what's in there. We've checked the depth. We know what was in there beforehand.

MR. GOSLINE: Well, Mr. Green is still here, right?

MS. LUCIUS: Oh, is he in there? Somebody go [inaudible].

2

3

4

5

6

7

8 9

10 11

12

14

13

15 16

17

19

18

20 21

CHAIRMAN VAN DINE: No, he's not - don't get him. He's recused for this one, as well.

MR. GOSLINE: Oh, okay.

MR. PALMER: Is this the last one or there's one more after this?

CHAIRMAN VAN DINE: Oh, no. There're at least –

MS. LUCIUS: There's several more.

MR. JACKSON: This one going fast.

CHAIRMAN VAN DINE: Alright. Before we start Mr. Green has asked me to read into the record on 05-40 MA: "I must request to be excused from participating in discussion or voting on agenda item number 05-40 MA, regarding rezoning of 4.14 acres, which is scheduled for review and/or discussion at today's Planning Commission It is my understanding of the Rules of Conduct, Provisions of Ethics, meeting. Government Accountability and Campaign Reform laws that since I am employed by the real estate company involved in the sale of this property I am unable to participate in this matter through discussion or voting. Therefore, I respectfully request that you indicate for the Record that I did not participate in any discussion or vote relating to this item representing a potential conflict of interest. I would further request that you allow and direct this letter to be printed as a part of the official minutes, and excuse me from such votes or deliberations, and note such in the minutes. Thank you for your consideration. Eugene Green." Let the Record reflect that Mr. Green did not participate in the discussions concerning this matter. Mr. Gosline.

### **CASE 05-40 MA**:

MR. GOSLINE: Mr. Chairman and Members, this is a request by Agnew Lake Services to rezone a 4.1 acre parcel on Shadowood Drive and Dutch Fork Road from RU to PDD. The Department recommends approval subject to the conditions on page 177 and 178. The development plan is shown on page 183. One thing I would like to say is that this project has an opportunity to be a gateway into this portion of the lake and would hope that the office portion of the project – you'll note in the PUD that it has some boat storage and repair at the back end of the property, but the office is going to be right out on the point kind of thing. And we'd like to see – hopefully encourage the applicant to do something a little special there in terms of landscaping and really dressing up the property. But other than that, I don't have anything else to say except we recommend approval.

[Palmer out at 6:50 p.m.]

CHAIRMAN VAN DINE: Mr. Agnew.

### **TESTIMONY OF GERALD STEELE:**

MR. STEELE: I'm Gerald Steele with Edens & Avant representing Gateway Baptist Church and Agnew Lake Service. And Mr. Agnew is here today if you have any questions for him. And on your page 181 on your zoning map, you can see we're compatible with the zoning in there. And I'm here to answer any question or Mr. Agnew.

CHAIRMAN VAN DINE: Did we do another rezoning right in this area either last month or the month before?

MR. GOSLINE: Not too long ago we did the big, red piece on the south side of Dutch Fork Road across from the Coogler and the Post Office. Yeah, the answer to your question is yes. Mr. Steele was the agent for that one, as well.

MS. LUCIUS: That was in April of '04.

MR. GOSLINE: Right. And some time ago we did a PDD for Agnew on the lake, itself. The reason they're doing this one is that that was leased property and they need to move their facilities over to the point, to the triangle.

CHAIRMAN VAN DINE: Okay.

MR. STEELE: Address the question of the office building. It will be a nice office building. It'll be stick-built. In there [inaudible] operation will go in behind it. And he'll landscape it, buffer it, and everything else. It backs up to South Carolina Electric & Gas Company, which property [inaudible].

CHAIRMAN VAN DINE: Okay.

MS. ALMEIDA: Mr. Chairman, Staff would like to let the applicant know that the attachment B, which is the site plan, landscape plan that they submitted needs to be revised according to the subject conditions.

CHAIRMAN VAN DINE: Alright. Any questions? Mr. Steele and Mr. Agnew were the only ones to sign up.

MR. JACKSON: Ms. Lucius.

MS. LUCIUS: I'm sorry. You said they're having to move?

MR. STEELE: They're going to move the operation - they're right there now across the street.

MS. LUCIUS: Right. They're on both sides of -

MR. STEELE: Yeah. They're in the neighborhood, now. Been there for years. 1 MS. LUCIUS: Uh-huh (affirmative). 2 MR. STEELE: Right across the -3 MS. LUCIUS: Moving everything over there? 4 MR. STEELE: Yeah. And they're going to improve the location. 5 MR. JOE AGNEW: No, it's not everything. 6 MS. LUCIUS: Okay. 7 MR. AGNEW: But the office and the storage will be moved over. 8 9 MS. LUCIUS: Will be moved. Right. You're still going to be there. MR. AGNEW: Well, we won't be in our present location - well, our lease is out, 10 up, in five years. And we'll be – I'm sure it'll take us three or four years to get this taken 11 care of. 12 MS. LUCIUS: Oh, okay. 13 MR. AGNEW: But then we won't be on the site where we are right now at all. 14 MR. GOSLINE: Mr. Chairman? 15 MR. AGNEW: [Inaudible] across the cove and across the street. 16 CHAIRMAN VAN DINE: Mr. Agnew, if you're going to – I thought you were only 17 going to say a couple of things. If you're going to keep going you need to get up to the 18 microphone so they can record. 19 20 MR. AGNEW: [Inaudible] MS. LUCIUS: He's finished, I think. Okay. 21 22 MR. AGNEW: Okay. What other questions do you have? 23 MS. LUCIUS: That was it. [Laughter]

MR. CRISS: If you could identify yourself. 1 MR. AGNEW: My name is Joe Agnew. I am at 301 Shadowood Drive in Irmo. 2 MS. LUCIUS: Okay. Thank you. 3 MR. JACKSON: Mr. Chairman, based on the applicant's and traffic generated 4 which is very minimum, 120 vehicles per day, and the level of service will be a 'C', I 5 move for approval. 6 MR. MCBRIDE: I'll second. 7 CHAIRMAN VAN DINE: Does this have a general development plan with this? 8 9 Okay. Thank you, ma'am. We have a motion for approval and a second. Any discussion? All those in favor, please signify by raising your hand. 10 [Approved: Furgess, Lucius, Jackson, Van Dine, Manning, McBride; Recused: Green; 11 Absent: Palmer, Wyatt] 12 13 MR. GOSLINE: Who was the second, please? 14 MR. MCBRIDE: I was. 15 CHAIRMAN VAN DINE: Mr. McBride. 16 MR. GOSLINE: Okay. You've had your one for tonight, Larry. 17 CHAIRMAN VAN DINE: Next we have is 05-53 MA. 18 CASE 05-43 MA: 19 MR. GOSLINE: Mr. Chairman and Members, this is one of the more unusual 20 requests. This is a request to go back from RS-1 to RU. And this is adjacent to the 21 Dutch Oaks subdivision, was originally part of that. The applicant, however, wants to 22 23 rezone the property back to RU. And the Department couldn't see any reason not to agree with them so we recommend approval. 24

CHAIRMAN VAN DINE: Mr. or Mrs. Smoot, are you here?

25

MR. SMOOT: Yes, sir.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MR. JACKSON: I'll second it.

CHAIRMAN VAN DINE: If either or both of you have something to say, please

MR. SMOOT: I just have a few words to say.

CHAIRMAN VAN DINE: And we apologize for making you wait this long. Wasn't

it interesting?

step down.

### **TESTIMONY OF ALBERT SMOOT:**

MR. SMOOT: Twenty-six years in the military, it was worth the wait. My name is Albert Smoot. I live at 1807 Shady Grove Road. The reason I want to rezone this back because when I got to purchase this property the property was supposed to be rural because the portion that he cut off was 4.4 acres and it's been rural and the rest of it was residential for the subdivision behind me. So since I've got to fence that whole area in that I bought and everything that's adjacent to me to the north is rural. Everything behind me is residential. I want to stay with the rural going the other way. If you can do that for me I'd really appreciate it.

CHAIRMAN VAN DINE: Alright.

MS. LUCIUS: Alright.

subject to – are there conditions?

MR. GREEN: Marsha. You ought to have the right to make this motion.

MS. LUCIUS: Yes. I would like to make a motion that we approve this rezoning

CHAIRMAN VAN DINE: I don't think there would be any conditions.

MS. LUCIUS: There're not any conditions.

1 MR. FURGESS: I second that.

CHAIRMAN VAN DINE: Any other discussion? We have a motion to send this forward with a recommendation of approval. All those in favor please signify by raising your hand.

[Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent: Palmer, Wyatt]

CHAIRMAN VAN DINE: A very enlightened request.

## [Laughter]

MR. GOSLINE: Mr. Chairman, about an hour and a half ago Mr. Smoot asked me, "How long do these things go on?" I said, "Usually about two hours less than they already have."

## [Laughter]

MS. LUCIUS: You really hit us with a lot today.

MR. GOSLINE: Wait until next month.

MS. LUCIUS: Oh, no!

CHAIRMAN VAN DINE: Next we have onboard is 05-54 MA.

# **CASE 05-54 MA**:

MR. GOSLINE: Mr. Chairman and Members, this is a request to rezone 3.9 acres from D-1 to C-3. This is - if you look at the aerial on page 204, this is almost to the corner of Broad River Road and Kennerly. Just off the top corner of the picture is the new Publix and all that sort of stuff. The Staff recommends approval of this one, as well.

CHAIRMAN VAN DINE: Ms. Bulluck.

### **TESTIMONY OF GLORIA BULLUCK:**

MS. BULLUCK: Mr. Chairman, Commissioners,

MR. FURGES: Give your name. You just need to give your name and address so she'll know.

MS. LUCIUS: Oh, no. Just into the microphone.

MS. BULLUCK: Oh, I'm sorry. My name is Gloria H. Bulluck, 213 Twin Flower Lane. The property that we're speaking on, 7131 Broad River Road, actually belongs to my father. And we would have probably worked with this a long time ago, but a year ago he passed. And my husband passed after him. So I had to kind of go back to trying to get me together to come back to the original plan, which was to come and try to get it from a D-1 to a commercial access, commercial land. I've lived at 7131 all my life and around me is commercial land. If you look at the site you'll see that I'm surrounded by commercial land. And, like I said, as I was growing up, people were telling my father, "You need to go back and try to get that done." But we never did get a chance to do it. And when he really decided to do it, he got sick, so. On the left of this house is a hairdresser place. And on down the street is a St. Andrews muffler place. Across from me, starting all the way down from – [inaudible] company up to Riverwalk [inaudible] and then up to Riverwalk. Then in front of me is the tax place, Goodwill, and on down. I'm just surrounded by commercial land. So that's my plea to you today. Thank you.

CHAIRMAN VAN DINE: Thank you. Ms. Bulluck is the only one signed up.

Does anybody have any questions for Staff or -

MR. GREEN: Mr. Chairman, I would recommend we send this forward with a recommendation for approval for rezoning to C-3.

MR. MANNING: Second.

CHAIRMAN VAN DINE: We have a recommendation to send this forward with a recommendation of approval. Any discussion?

CHAIRMAN VAN DINE: Yeah, we have a second. All those in favor please signify by raising your hand. That was unanimous.

[Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent: Palmer, Wyatt]

CHAIRMAN VAN DINE: Ms. Bulluck, this will be before County Council on April 26<sup>th</sup> for first reading. So we are just a recommending body so they will have final say as to whether or not it goes forward. Next, 05-57 MA.

### **CASE 05-57 MA:**

MR. GOSLINE: Mr. Chairman and Members, this is another unusual request. If you recall, some time ago we talked about taking out a restaurant over there on Bluff Road and making a condominium out of it called The Spur. This is, virtually, across the street from it in what is existing warehouses. And the applicant proposes to convert these to residential units. There may be some live-work, but most of them will be residential. So the Department recommends approval. It should be noted that this piece is part of a bigger piece. If you look at the aerial on page 216, the area between Berea and Market and Bluff and Key is – I think the applicants are working on at least a portion of acquiring some more property in there to continue this same project. Berea is a public street up to this corner where the property line is. And after that it's private and it's, basically, loading area for the warehouses on either side. Frame of reference: this

building on Berea right next to the property is Cromer's Store. It's an interesting market going on down there right now. Everybody wants condominiums in the industrial area.

CHAIRMAN VAN DINE: Would condominiums, as far as C-3, I mean is that the requirement for -

MR. GOSLINE: Multi-family is permitted in a C-3.

MR. GREEN: And that C-3 is going to convert to GC. And that's, from a timing standpoint, is that going to create a permit issue with a building permit if this thing converts to GC before the application goes in for the building permit?

MS. ALMEIDA: No.

MR. GOSLINE: Well, the zoning won't be done until the first week of June, if everything goes right. The earliest the zoning would be complete would be the first week of June. And whether they get building plans in before the 1<sup>st</sup> of July or not I don't know.

MR. GREEN: And so if this converts to GC come July – July 1<sup>st</sup> is the conversion date of C-3 to GC. C-3 to GC, is there going to be a building permit issue for this applicant?

MR. CRISS: Multi-family would be allowed in the GC.

MR. GREEN: Okay. So everything that's permitted -

MS. ALMEIDA: Right.

MR. GREEN: - for this use. Okay.

CHAIRMAN VAN DINE: The only people that have signed up are signed up for. I can certainly let them speak unless I hear a motion from the floor first.

MR. JACKSON: I move that this be approved subject to conditions on page –

1	CHAIRMAN VAN DINE: We have no conditions.
2	MS. ALMEIDA: No conditions.
3	MR. JACKSON: No conditions? Well, I move that it be approved.
4	MR. GREEN: Second.
5	CHAIRMAN VAN DINE: We have a motion of approval of changing 05-57 MA to
6	C-3 and a second. All those in favor please signify by raising your hand.
7	[Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent:
8	Palmer, Wyatt]
9	MR. GOSLINE: Mr. Chairman, who was the second?
10	CHAIRMAN VAN DINE: Take your pick. There were a number of them who
11	yelled it out.
12	AUDIENCE MEMBER: Would you like to see a picture of it?
13	[Laughter]
14	MR. GREEN: It's really ugly. Is that what you're going to tell us?
15	MS. LUCIUS: Well, they've been sitting here. We need to see it. Oh, yeah.
16	AUDIENCE MEMBER: Converting a warehouse into this.
17	MR. GREEN: Looks great.
18	CHAIRMAN VAN DINE: The only problem is the colors on the top.
19	[Laughter]
20	AUDIENCE MEMBER: I gathered that!
21	[Laughter]
22	CHAIRMAN VAN DINE: Thank you. And I'm sorry you had to wait that long.

AUDIENCE MEMBER: Thank you. My only IOU is, if my wife calls you, I want 1 you to tell her I was here. 2 3 [Laughter] CHAIRMAN VAN DINE: We will do that. Next is 05-58 MA. 4 **CASE 05-58 MA**: 5 MR. GOSLINE: Mr. Chairman and Members, this is a request of Gentry 6 Development and Don Lovett to rezone 40 acres at the northeast quadrant of the new 7 Clemson Road and Longtown Road from C-1 and RU to C-3. Staff recommends 8 9 approval. CHAIRMAN VAN DINE: That's going all the way up across, so – 10 MR. GOSLINE: Right. This will necessitate acquiring a number of residences. 11 You'd have to ask Mr. Lovett about the status of that. If you'll recall – if you look at page 12 230, Clemson Road comes straight across the C-3 triangle there and over to I-77, so 13 this property will be adjacent to the new Clemson Road. 14 CHAIRMAN VAN DINE: Didn't we just change – 15 MR. GOSLINE: We did, yes. 16 CHAIRMAN VAN DINE: Change that one to C-2 or C-1? 17 MR. GOSLINE: No. The pink one Mr. Lovett got rezoned a year and a half – two 18 19 years ago. 20 MR. LOVETT: Correct. MR. GOSLINE: And the other red was zoned within the last year. That was Mr. 21 Prentiss' property. 22 23 CHAIRMAN VAN DINE: Yes.

MR. GOSLINE: The triangle in red is -1 CHAIRMAN VAN DINE: The church. 2 MR. GOSLINE: - currently a church. But they are moving over to Killian Road. 3 CHAIRMAN VAN DINE: And that road was going to be decommissioned and 4 closed, correct? Clemson Road area. 5 MR. GOSLINE: No. Killian Road will stay open but it's function will radically - I 6 mean, you know. 7 MR. LOVETT: Mr. Chairman, the old portion of Clemson Road will be closed. 8 9 CHAIRMAN VAN DINE: That's -MR. GOSLINE: Yeah. Oh, right! 10 CHAIRMAN VAN DINE: That's what I was talking about. Left -11 MR. GREEN: The bearing – 12 CHAIRMAN VAN DINE: Where it bears left. 13 MR. LOVETT: Right. 14 MR. GOSLINE: Right. 15 CHAIRMAN VAN DINE: And that was going to be used as an internal road for 16 17 the other development we talked about, whenever that was. MR. GOSLINE: Or it gets abandoned, one or the other, so. 18 CHAIRMAN VAN DINE: Yeah. And do we have Powers-of-Attorney, for lack of a 19 20 better word, from all of the property owners? MR. GOSLINE: We have authorizations from everybody, all the property owners. 21 CHAIRMAN VAN DINE: Alright. 22

MR. LOVETT: And, Mr. Chairman, there is no opposition to our request. We have commercial-grade water and sewer, certified for development at the site.

CHAIRMAN VAN DINE: And I was going to note that for everybody so that maybe – trying to short-circuit another one. We have everybody who's signed up is part of the team dealing with the – either that or in favor of the application. Unless anybody wishes to hear from them, I would propose that we ask questions as opposed to listening to each individual speak, if you have them.

MR. FURGESS: I move that we accept this.

MR. GREEN: Second.

CHAIRMAN VAN DINE: Is the blue coming off in that narrow, was that the storage sheds, the new self-storage?

MR. GOSLINE: Yes. That's part of the Mungo PUD, the dark blue up in the top left corner.

CHAIRMAN VAN DINE: Okay. And then the church is a little further up on the left? Past the end of the property.

MR. GOSLINE: Yeah, there's a church in there and a couple of other things, right.

MR. FURGESS: [Inaudible] There's Mungo all up in there.

CHAIRMAN VAN DINE: The storage units are part of Mungo?

MR. GOSLINE: Uh-hum (affirmative).

MS. ALMEIDA: Part of the PUD.

MR. GOSLINE: Part of the PUD. It was commercial. That long, narrow driveway 1 looking thing was a commercial strip in the Mungo PUD. Not much else he could do 2 with it other than grow spaghetti. 3 [Laughter] 4 CHAIRMAN VAN DINE: I know it's 7:30, but - we have a motion to send this 5 forward with a recommendation of approval and a second. Any further discussion? All 6 those in favor please signify by raising your hand. 7 [Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent: 8 9 Palmer, Wyatt] MR. LOVETT: Thank you, Mr. Chairman and Members of the Commission. We 10 appreciate it. 11 CHAIRMAN VAN DINE: We apologize to you having to wait this long. 12 MR. LOVETT: That's alright. 13 MR. GOSLINE: Street names. 14 MR. JACKSON: So moved. 15 [Inaudible discussion] 16 17 MR. MANNING: All street names. I approve all of them. MS. LUCIUS: Lot of birds. Lot of birds. 18 [Laughter] 19 20 CHAIRMAN VAN DINE: Before we deteriorate too far on this, please remember we do have additional items that we must discuss very quickly [inaudible]. As far as the 21 street name approval. 22 23 MR. FURGESS: I move that we accept all the street names.

CHAIRMAN VAN DINE: Do I hear a second?

MS. LUCIUS: I second. There's a lot of birds in there. There's a few flowers and some things I don't recognize. But I second.

CHAIRMAN VAN DINE: Motion for approval and a second. All in favor please signify by raising your hand.

[Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent: Palmer, Wyatt]

CHAIRMAN VAN DINE: Alright. We have a text amendment on the Vested Rights portion. You should have received a copy of the amendment.

MR. CRISS: Mr. Chair, this is a proposed amendment to our new Land Development Code to take effect July 1<sup>st</sup>, 2005, the effective date of the code itself, to conform to the Vested Rights Act of South Carolina, whose requirements have now been incorporated into the '94 Planning Act. And our proposal is to pitch the Vested Rights for new commercial and multi-family and industrial and office-institutional and other projects to the Land Development Permit that is part of your new Land Development Code. And we would do that in three places, corresponding to the three types of land development permits available under the new Land Development Code, the so-called Compliance Review and the minor and the major. And the same language, the same paragraph, is proposed for all three places. And I believe you have strike-through and underlined language to indicate deleted and added words.

CHAIRMAN VAN DINE: This, in essence, simply brings it into with state law.

MR. CRISS: The Vested Rights Act actually provides for defaults of vesting if the local government fails to adopt its own requirements.

1	MR. GREEN: This makes us in compliance with state law.
2	MR. CRISS: This puts in conformance.
3	MR. GREEN: So we would [inaudible] -
4	MR. CRISS: By July 1 <sup>st</sup> , which is the –
5	MR. GREEN: - a motion to recommend adoption of this by County Council?
6	CHAIRMAN VAN DINE: That would be the –
7	MR. GREEN: Well, I would certainly want to be in compliance with the law
8	irrespective of whether we enforce it or not.
9	[Laughter]
10	MR. GREEN: So I would move the adoption of $-$ no, that's not $-$ that's not on the
11	Record.
12	MS. LUCIUS: Yes, it is.
13	MR. GREEN: Yes, it is?
14	[Laughter]
15	MR. MANNING: I've got a question, though, for Michael. At what point do you
16	refer to subdivision plat?
17	MR. CRISS: Yeah. That's already in your Land Development code. We wen
18	through that debate, as you may recall. And you included language for the vesting o
19	new subdivisions, engineered subdivisions, the bulk of them that you see here before
20	you, at the preliminary plat stage. And that language is already in your Land
21	Development Code.
22	MR. MANNING: Now wasn't there some consideration given to Council that they
23	would review the sketch plan stage?

MR. GREEN: For Council? 1 MR. MANNING: I mean wasn't Council going to review that? 2 MR. CRISS: To move the vesting up. 3 MR. MANNING: To move vesting. 4 MR. CRISS: That was one of the many discussions that took place along the 5 way. But what was actually adopted was preliminary plat, after the engineering's been 6 done, which I think is in conformance with the intent of the Vested Rights Act, when the 7 developer has invested significant sums in the design and, possibly, infrastructure 8 9 construction of an office or school or factory or residential subdivision. CHAIRMAN VAN DINE: Do I hear a motion? 10 MR. GREEN: So moved. 11 CHAIRMAN VAN DINE: Move to send this forward with a recommendation for 12 adoption. That was the motion. Do I hear a second? 13 MS. LUCIUS: Second. 14 MR. FURGESS: Second. 15 CHAIRMAN VAN DINE: I have a motion and a second. Any objection? Any 16 discussion? All those in favor please signify by raising your hand. So moved. 17 [Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent: 18 Palmer, Wyatt] 19 20 MR. FURGESS: Mr. Chairman, may I ask you a question, please? CHAIRMAN VAN DINE: [Inaudible] – you are – 21 MR. GREEN: Earl wanted to leave so she had to say is what it is. 22 23 MS. LUCIUS: We're not through, yet.

1	AUDIENCE MEMBER: And that's a first.
2	[Laughter]
3	CHAIRMAN VAN DINE: How about that.
4	MR. FURGESS: Can I ask her a question, the attorney?
5	CHAIRMAN VAN DINE: Yes, please. How many times we can defer a client, a
6	person that comes in?
7	MS. LINDER: I do not know of any limits on the number of deferrals that you can
8	do, but I could research that for you. I'm not familiar right now. I don't believe there are
9	any but I could be wrong. I'd have to look into that.
10	CHAIRMAN VAN DINE: You can't stonewall somebody by deferrals though. If i
11	looks to be a pattern that has no basis for it, I think the answer is that you can't do it
12	Ultimately you have to have a reason for the deferral, some reason other than "I just
13	don't want to deal with it."
14	MR. GOSLINE: I believe our rules of procedure have after two deferrals the
15	Commission can act – this is – I'm not sure if that includes zoning, but the Commission
16	can go ahead and act with or without the consent of the applicant.
17	MS. LUCIUS: I think this came up in response to that private drive subdivision
18	that we've deferred twice, now.
19	MR. FURGESS: Right. I just wanted to know how many times do we have to -
20	MS. LUCIUS: Is there a limit on the number of times we can keep deferring it?
21	CHAIRMAN VAN DINE: I will certainly defer to Legal, but from my understanding
22	it is —
23	MR. GOSLINE: No pun intended.

CHAIRMAN VAN DINE: My understanding is, as long as there is a basis for the deferral in which information is continually being gathered, it's as if we don't have a completed application before us. And so, therefore, we would have – we would be allowed to defer.

MS. LUCIUS: Okay. As long as you -

MS. LINDER: "Two consecutive deferrals by the Commission or the Zoning Administrator or combination thereof will constitute a withdrawal and will be subject to withdrawal requirements described above." I don't believe that there's any time delay in subdivisions. But I would defer to Planning Staff on when they would want the applicant to get their material in to them.

MR. FURGESS: Thank you.

CHAIRMAN VAN DINE: Alright. Other Business.

MR. MANNING: Mr. Chairman, can I ask one other question on -

CHAIRMAN VAN DINE: Certainly.

MR. MANNING: - the issue of vesting. Michael, when you have a plat, preliminary plat that's been approved, are you saying that it's only going to be valid for two years?

MR. GOSLINE: That's the way it is now.

MS. ALMEIDA: You have five extensions.

MR. MANNING: Excuse me?

MS. ALMEIDA: Five extensions.

MR. CRISS: There are five, one-year extensions on the Land Development Permits but not on the subdivision plats. Indeed, the vesting of the subdivision plats is

actually optional under the Vested Rights Act. But you chose to incorporate that in the 1 original Land Development Code forwarded to County Council. 2 3 MR. MANNING: If the preliminary plat was approved and construction wasn't started for 18 months, then it was started, are you then vested once the construction -4 MR. CRISS: If no work has been done on the site? Is that your concern? 5 MR. MANNING: [Inaudible]. Well, say before the two-year period work begins. 6 MR. CRISS: Oh! Yeah. Sure. 7 MR. MANNING: And then at that point it's vested. 8 9 MR. CRISS: Yeah. MR. MANNING: And then it goes on out infinitum. 10 MR. CRISS: You could be in trouble, yeah, if you got your engineering plans 11 approved, preliminary plat approved – doesn't get recorded, of course – and you don't 12 do a thing on site. 13 MR. GOSLINE: If you're concerned about Green Hill Parrish, it's – yeah. 14 MR. MANNING: No, I'm just in general. 15 MR. CRISS: Preliminary plat would go void, so you do want to start your work. 16 17 MR. GOSLINE: But, see. Just for everybody, currently that's in the current code that you have a two-year approval. We've got a bunch of projects that got preliminary 18 19 plans approved and need to be weeded out soon as I get time to do that. But you have 20 to – in all those cases they're done nothing. MR. MANNING: Alright. 21 22 MR. GOSLINE: That's not really any different than what we've got now. 23 MR. CRISS: Legal issues, financial.

MR. MANNING: Sorry.

CHAIRMAN VAN DINE: No problem. Under our Other Business, Submission Deadline.

MS. ALMEIDA: You should have received a memo from Staff indicating what our existing deadlines are. Our proposed zoning map amendments in the new code, as of July 1<sup>st</sup>, clearly states that when the application is submitted you have 15 days to determine whether the application is acceptable. And it clearly states Staff is to put the map amendment on the first available agenda. So that would mean a pretty short timeframe. It might be within 30 days of submission. So, the 45 day, as we all discussed, would be acceptable. The PDDs are subject to a 15 day review period. And then within those 30 days it's brought to the Development Review Team. And then it subsequently, within the next 30 days, needs to come to the Planning Commission. So it is a 60 day – it can be a 60 day process. So the 45 days really wouldn't mean anything to that PDD submission. But it would make an impact on the map amendments.

CHAIRMAN VAN DINE: So we don't have anything before us right now. It's just you're making a recommendation or what are we -

MS. ALMEIDA: Right. It was the separate handout that was submitted with the first delivery.

MR. GREEN: Is this 248 of our package we're talking about? The change on page 248? Application Deadlines.

MS. ALMEIDA: Was that part of it?

MR. GREEN: In our bound package.

MS. ALMEIDA: Oh, yes! It did make it in there. 1 MR. JACKSON: 244. 2 MS. LUCIUS: I thought it was 244. 3 MS. ALMEIDA: It starts at 244. That's my memo. And then the actual - that's 4 right. 5 MR. GREEN: The actual language [inaudible] procedures on 248. 6 MS. ALMEIDA: The actual language begins on 246. 7 CHAIRMAN VAN DINE: I was taking that as being Other Business B, as being a 8 9 separate. So are those two really the same? MS. ALMEIDA: Yes. This is the actual language on page 246, which are part of 10 your Rules and Procedures. 11 MR. JACKSON: That's the only difference? 12 MS. ALMEIDA: Yes. That we could see from the new code to the existing code. 13 And, of course, we would recommend - Staff would recommend that this be 14 implemented. Michael, what did we say? May or June? 15 MR. CRISS: Well, we were saying - yeah. Maybe May 15th. Give folks 16 17 adequate -MS. ALMEIDA: Some time. 18 MR. CRISS: - time to -19 20 CHAIRMAN VAN DINE: With the changes that are made in our – does that have any impact upon the Land Development Code that's being proposed as far as time of 21 deadlines? 22

MS. ALMEIDA: Well, that's what I just discussed. With the new Land Development Code, the regular map amendments just purely state 15 days to review for completeness. And then it needs to be put on the first available Planning Commission meeting. The PDDs, which are what we presently call a PUD – it will have a different nomenclature. It'll be PDD. Those clearly state that they're submitted, reviewed for completeness within 15 days, and then within the first 30 days they must be put on a DRT meeting, a Development Review Team meeting. And then within the next 30 days must be brought before you. So it can be a 60 day process. So really this change, or request for implementation, really wouldn't – what am I trying to say – really wouldn't make a difference in that specific PDD. And, of course, it would probably effect subdivisions and some site plans.

CHAIRMAN VAN DINE: Can we do this through our rules? Because it sounds to me like we're then – we're trying to change the Land Development Code through our rules. And I'm not sure we can just submit our rule on how we do things unless the Land Development Code is in compliance with that. Do you see what I'm getting at?

MR. CRISS: Of course, your Rules of Procedure now govern deadline submission, deadlines for submissions, as long as any changes are not in conflict with the new Land Development Code.

CHAIRMAN VAN DINE: Is this change – has it been reviewed to see whether or not it would be in conflict with any of the new provisions?

MS. ALMEIDA: Well, we've looked at the map amendments and the specific PDD amendment for those map amendments. That's what we were talking about. The general map amendment, not inclusive of the PDD, just basically states in the Land

Development Code that you have 15 days to deem it complete for review and then you put it on the next available Planning Commission meeting.

MR. CRISS: So that he wording is generic enough in the Land Development Code –

MS. ALMEIDA: Correct.

MR. CRISS: - to accommodate the specificity of your Rules of Procedure. You're trying to give us more time to get these agendas prepared and out to you.

MS. ALMEIDA: But in the PDD it's specific as far as a timeline. It wouldn't accommodate this change. It would actually give Staff a little more time that you all are allowing us. But we can evaluate everything that comes before you.

MR. GREEN: I'm just like you, Howard. I want to make sure that we're not setting up a rule that's in conflict with the new Land Development Code, which is the document people are going to go to to refer to what their requirements are for filing. And as long as – I'm not quite clear on why we need this rule. We already have a rule in the Land Development Code.

MR. CRISS: Well, your deadline for submittals has traditionally been in your Rules and Procedures. So that's what we're proposing to change. The Land Development Code doesn't tell you with that specificity what the calendar is for the year. We wouldn't want to put this into effect before May 15<sup>th</sup>, at the earliest, for the July Planning Commission meeting.

CHAIRMAN VAN DINE: I guess I don't have a problem doing it provided it does not have any kind of impact or is contrary to anything in the Land Development Code. So, to the extent that it is agreed by everybody to do this, I think we would need to have

verification before it actually took effect that it wouldn't be anything contrary to the new 1 code. 2 MR. CRISS: Okay. And we were thinking of disseminating some kind of 3 memorandum or other notice to the development community, Homebuilders Association 4 web site. 5 MR. GREEN: What would be really great is that calendar that you have that says 6 when the Planning Commission meets and the submission deadline is. 7 MR. CRISS: Do a chart, perhaps? 8 9 MR. GREEN: A chart that somebody – MR. CRISS: For the rest of the year? 10 MR. GREEN: For the rest of the year that's there, you know. That spells out 11 what you've got to do by when to make a meeting. 12 MR. CRISS: That's a good idea. Might be the simplest way to explain it. Submit 13 by this date to get on this Commission. 14 MR. GREEN: Right, because that's straightforward. 15 CHAIRMAN VAN DINE: What's everybody's thought about this particular one? 16 17 Do we want to change our rules to accommodate this? And, if so, somebody needs to make a motion to that effect. 18 MR. MANNING: This only applies to PDD? 19 20 MR. JACKSON: No, just – MR. CRISS: For all submissions. 21 22 MS. ALMEIDA: Submissions. 23 MS. LUCIUS: Are we going to wait and let them make sure it doesn't conflict?

CHAIRMAN VAN DINE: Well, I think if they're to deal with it on May 15th, then I 1 think what they're looking for is approval now contingent upon -2 MR. CRISS: No conflicts. 3 CHAIRMAN VAN DINE: - getting that verification and then it would not become 4 effective until that May 15<sup>th</sup>. 5 MR. CRISS: We could consult with the Assistant County Attorney – 6 MS. ALMEIDA: Um-hum (affirmative). 7 MR. GREEN: Okay. 8 9 MR. CRISS: - to get that determination. MS. LUCIUS: I think it's a good idea. 10 MR. GREEN: I second that motion. 11 CHAIRMAN VAN DINE: Is that a motion? 12 MS. LUCIUS: I'll make a motion that – okay. I don't know. I don't even know if I 13 can speak. Make a motion that we are to change our Rules and Procedures to - and 14 I've already put my page up. Help me. 15 CHAIRMAN VAN DINE: The language that 2 – 16 17 MR. GREEN: Section 4 of the Rules and Procedures. CHAIRMAN VAN DINE: Section 4 of our Rules and Procedures, which is found 18 on page 248. 19 20 MR. CRISS: Section 4 of Article 2, if I may. CHAIRMAN VAN DINE: Section 4 of Article 2. 21 MS. LUCIUS: That's my motion. What he just said. 22 23 CHAIRMAN VAN DINE: Subject to your verifying that it does not have -

MS. LUCIUS: Right. 1 CHAIRMAN VAN DINE: - contrary to the Land Development Code. 2 MS. LUCIUS: Right. 3 CHAIRMAN VAN DINE: I'll second it [inaudible]. Any further discussion? All 4 those in favor please signify by raising your hand. 5 [Approved: Furgess, Lucius, Jackson, Van Dine, Green, Manning, McBride; Absent: 6 Palmer, Wyatt] 7 CHAIRMAN VAN DINE: Alright. One last issue before we go, and I suggest that 8 9 we wait; Mr. Palmer was the one that wanted to bring this up, that we hold this until our next meeting. But it's on our agenda. 10 MS. ALMEIDA: Well, I can brief you. Just - here's a very simple explanation. 11 Administration would like County Council to have the first look at the applications. And 12 tomorrow is the first County Council meeting after the April 1<sup>st</sup> deadline. 13 CHAIRMAN VAN DINE: Are these manuals to be presented to County Council 14 tomorrow? 15 MS. ALMEIDA: The Design Manual is in a very, very draft form. But the 16 applications are in pretty good, ready-to-go shape. 17 CHAIRMAN VAN DINE: The issue that was brought up is a request by the 18 Homebuilders Association to delay implementation until those manuals could be 19 20 reviewed and/or approved. But since he's not here at this point in time, I suggest that we wait. If the issue is still out there next month, then we put it on our agenda. 21 22 MR. GREEN: Am I correct in that Council actually passed some language with

23

regard to those manuals -

CHAIRMAN VAN DINE: Yes. 1 MR. GREEN: - in [inaudible] of timing. And, really, it's a Council issue more that 2 our issue. 3 MS. ALMEIDA: That's correct. 4 MR. GREEN: It's not -5 MS. ALMEIDA: And it was just for review. 6 MR. GREEN: Okay. 7 CHAIRMAN VAN DINE: I don't think it was to take any action. 8 MR. MANNING: Didn't the Council, though, say that they would have an 9 economic impact study done [inaudible]? 10 MS. ALMEIDA: And that has done. Yes. 11 MR. CRISS: That was done separately. 12 MS. ALMEIDA: That was complete. The Storm Water Management Manual is 13 not our purview. That would be Public Works. 14 MR. MANNING: Right. But the other manuals, could you provide us with as soon 15 as possible so that, you know, we know what we're approving for the next - when the 16 new code goes into effect? 17 MS. ALMEIDA: Um-hum (affirmative). 18 MR. MANNING: As soon as possible. 19 20 MR. CRISS: Alright, the Planning Director's Report, dates to remember, you've got a handout on the Neighborhood Planning Conference, Saturday, April 16<sup>th</sup>. Hope 21 you'll be there, especially for the round table at the end. Take some of those questions 22 23 from interested neighborhood leaders around the county. The other handout is the only

authorized, to date, continuing education, if you will, for planning and zoning officials and employees under the Land Use Dispute Resolution Act, which was incorporated into the Planning Act. In other words, you folks, as Planning Commissioners, have to get six hours of training - certified, authenticated training – before January 1<sup>st</sup> of 2006 - and then three hours per year, thereafter. And South Carolina Association of Counties is providing that first six hours free, if you can attend. SCETV Studios will be satellite telecasting from their Columbia facilities. You could be part of that audience. And there may be other viewing sites available, here, in the Columbia region. One other date, no handout yet, May 6, a Friday, got the Congaree National Park reserved for Planning 101 for County Council and Planning Commission. And I'm trying to assemble an agenda and budget, which I'll share with you as soon as I get it, from Clemson faculty. May 6<sup>th</sup>. Friday. 9:00 to 3:00.

CHAIRMAN VAN DINE: I hate to do this. How'd you like to put something like an e-mail to everybody –

MR. CRISS: I'll do that.

CHAIRMAN VAN DINE: That says these dates. Because, frankly, I'm packing some things away and my brain isn't functioning right now.

MR. CRISS: Would that help for all of you? Email and then have it. Okay.

CHAIRMAN VAN DINE: I move we adjourn.

MR. CRISS: We'll include all dates.

MS. LUCIUS: Second.

MR. CRISS: Congratulations.

CHAIRMAN VAN DINE: So moved.